

2nd Session Day 114 19th Assembly

HANSARD

Monday, May 30, 2022

Pages 4325 - 4368

**The Honourable Frederick Blake Jr, Speaker**

**Legislative Assembly of the Northwest Territories**

Members of the Legislative Assembly

Speaker

Hon. Frederick Blake Jr.

(Mackenzie Delta)

\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

Hon. Diane Archie

(Inuvik Boot Lake)

*Deputy Premier*

*Minister of Infrastructure*

*Minister responsible for the NWT Power Corporation*

Mr. Ronald Bonnetrouge

(Deh Cho)

Ms. Caitlin Cleveland

(Kam Lake)

Hon. Paulie Chinna

(Sahtu)

*Minister responsible for Housing Northwest Territories*

*Minister responsible for Homelessness*

*Minister responsible for the Public Utilities Board*

*Minister responsible for the Workers' Safety and Compensation Commission*

Hon. Caroline Cochrane

(Range Lake)

Premier

*Minister of Executive and Indigenous*

*Affairs*

*Minister responsible for the COVID-19 Coordinating Secretariat*

Mr. Richard Edjericon

(Tu Nedhe-Wiilideh)

Hon. Julie Green

(Yellowknife Centre)

*Minister of Health and Social Services*

*Minister responsible for Persons with*

*Disabilities*

*Minister responsible for Seniors*

Mr. Jackie Jacobson

(Nunakput)

Mr. Rylund Johnson

(Yellowknife North)

Ms. Frieda Martselos

(Thebacha)

Ms. Katrina Nokleby

(Great Slave)

Mr. Kevin O'Reilly

(Frame Lake)

Ms. Lesa Semmler

(Inuvik Twin Lakes)

Mr. Rocky Simpson

(Hay River South)

Hon. R.J. Simpson

(Hay River North)

*Government House Leader*

*Minister of Education, Culture & Employment*

*Minister of Justice*

Hon. Shane Thompson

(Nahendeh)

*Minister of Municipal and Community Affairs*

*Minister of Environment and Natural Resources*

*Minister of Lands*

*Minister responsible for Youth*

Hon. Caroline Wawzonek

(Yellowknife South)

*Minister of Finance*

*Minister of Industry, Tourism and*

*Investment, including responsibility for the Business Development and Investment Corporation*

*Minister responsible for the Status of*

*Women*

Ms. Jane Weyallon-Armstrong

(Monfwi)

\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

Officers

Clerk of the Legislative Assembly

Mr. Tim Mercer

Deputy Clerks

Mr. Glen Rutland

Ms. Kim Wickens

Committee Clerks

Mr. Michael Ball

Ms. Jennifer Franki-Smith

Ms. Cynthia James

Law Clerks

Ms. Sheila MacPherson

Mr. Toby Kruger

\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_

Box 1320

Yellowknife, Northwest Territories

Tel: (867) 767-9010 Fax: (867) 920-4735 Toll-Free: 1-800-661-0784

<http://www.assembly.gov.nt.ca>

**Published under the authority of the Speaker of the Legislative Assembly of the Northwest Territories**

# TABLE OF CONTENTS

**PRAYER 4325**

**MINISTERS' STATEMENTS 4325**

Sessional Statement (Cochrane) 4325

**MEMBERS' STATEMENTS 4326**

Government of the Northwest Territories Flood Response (Rocky Simpson) 4327

Inuvik Shelters (Semmler) 4328

Hamlet of Enterprise School (Bonnetrouge) 4329

Government of the Northwest Territories Reorganization (O’Reilly) 4330

Salt River First Nation Tiny Homes Pilot Project (Martselos) 4330

Northern Manufacturing Policy (Cleveland) 4330

Sexual Violence Awareness Month (Nokleby) 4330

All-Season Road to Gameti (Jacobson) 4331

Status of the Monarchy (Johnson) 4332

Responsibility for the Northwest Territories Healthcare System (Edjericon) 4333

Congratulations to Liidlii Kue Regional High School and Echo Dene School Graduates (Thompson) 4334

**RECOGNITION OF VISITORS IN THE GALLERY 4335**

**ORAL QUESTIONS 4335**

**REPORTS OF STANDING AND SPECIAL COMMITTEES 4347**

**TABLING OF DOCUMENTS 4351**

**NOTICES OF MOTION 4351**

Motion 54-19(2) – Improving Health Care in Small Communities 4351

Motion 55-19(2) – Appointment of Integrity Commissioner 4352

**MOTIONS 4352**

Motion 53-19(2) – Appointments to the Standing Committees on Social Development

and Government Operations 4352

**CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS 4354**

**REPORT OF COMMITTEE OF THE WHOLE 4366**

**ORDERS OF THE DAY 4367**

**YELLOWKNIFE, NORTHWEST TERRITORIES**

**Monday, May 30, 2022**

**Members Present**

Hon. Diane Archie, Hon. Frederick Blake Jr., Mr. Bonnetrouge, Hon. Paulie Chinna, Ms. Cleveland, Hon. C. Cochrane, Mr. Edjericon, Hon. Julie Green, Mr. Johnson, Ms. Martselos, Ms. Nokleby, Mr. O'Reilly, Ms. Semmler, Hon. R.J. Simpson, Mr. Rocky Simpson, Hon. Shane Thompson, Hon. Caroline Wawzonek, Ms. Weyallon-Armstrong.

 The House met at 1:32 p.m.

# Prayer

---Prayer

**SPEAKER (Hon. Frederick Blake Jr.):** Ministers' statements. Honourable Premier.

# Ministers’ Statements

## Minister’s Statement 248-19(2)Sessional Statement

**HON. CAROLINE COCHRANE:** Mr. Speaker, I would like to start today by acknowledging the devastation experienced by residents in Hay River, K’atlodeeche First Nation, and West Point First Nation. Thousands of residents were forced to leave their homes and their lives behind earlier this month when floodwaters rose to unprecedented levels in the area.

Last week I visited the three communities with, the Honourable Shane Thompson, Minister of Municipal and Community Affairs; the Honourable Caroline Wawzonek, Minister of Finance; and the Honourable Diane Archie, Minister of Infrastructure, to assess the situation and meet with leadership. It was devastating to see the damages to homes and property and hear the heartbreaking stories of people who have lost so much.

The Government of the Northwest Territories will continue to support residents and leadership in flood‑affected communities and help with the re‑building process. It will take time, but we will be there every step of the way.

Mr. Speaker, the Government of the Northwest Territories is committed to giving residents and communities the best opportunities to achieve success. The COVID‑19 pandemic has put us all to the test over the last two‑plus years, and I express my sincere condolences to the families, loved ones, and communities of those who have died from the disease or have been severely impacted by it.

COVID‑19 took a huge toll on residents and businesses and as a government, we are laser‑focused on the social and economic recovery of the territory. Mr. Speaker, there have been positive steps made that impact this important work.

Last May, our government tabled Emerging Stronger: Planning our Economic and Social Recovery Together, in the Legislative Assembly. This plan builds on the commitments made in the mandate of the Government of the Northwest Territories 2019‑2023 to revitalize our economy and support communities and people to recover from the economic impacts of the pandemic, and to bridge the social gaps exposed by the pandemic.

Since the release of Emerging Stronger, our government has sought and received input from Indigenous governments, business, and industry groups, Regular MLAs, and the public on our actions to support social and economic recovery. We have reviewed that input and made updates to the plan that reflect our shared priorities as Northerners as we continue to build the future together.

Mr. Speaker, I will be tabling an update on Emerging Stronger this sitting that will highlight the progress the Government of the Northwest Territories has made to recover from the pandemic over the course of the past year despite numerous challenges both in terms of the spread of COVID‑19 and the broader economic uncertainty and social instability. I expect the conversation around social and economic recovery to be ongoing and to continue to evolve, with a further update to Emerging Stronger to be provided one year from now.

A fundamental part of our success as a government, and the future prosperity of our territory, depends on the productive and collaborative partnership with Indigenous governments. The decisions we make as a government must reflect our commitment to reconciliation and the affirmation and advancement of Indigenous rights and self‑determination. We have tried to foster constructive and respectful government‑to‑government relationships with Indigenous governments who have or are in the process of negotiating land claims or self‑government agreements with the Government of Canada and the Government of the Northwest Territories. We are trying to advance reconciliation, recognize and affirm Indigenous rights, and support expanded program and service delivery. A huge part of this process is building trust. Indigenous people have not had a lot of reasons to trust colonial models of government.

Mr. Speaker, I say this often: Nothing about us without us. The relationships we foster with Indigenous governments in the Northwest Territories is a key part of our collective success. The pandemic has demonstrated that we must work together with Indigenous governments, as well as the federal government, municipal governments, the business community, and other key stakeholders to achieve success.

One of our biggest accomplishments in the life of this government has been the strong and collaborative partnership we have developed with Indigenous governments. However, we still have a number of unsettled land claims that our government has committed to advancing.

We recognize that Indigenous governments being able to make and implement their own decisions is a fundamental part of self‑determination. Settling and implementing agreements with Indigenous governments is one of the most important ways that the GNWT can advance reconciliation and demonstrate respect for Indigenous people.

Mr. Speaker, settling and implementing treaty, land, resources, and self‑government agreements is a priority for the Government of the Northwest Territories that will help secure respectful relationships with Indigenous governments, clarify responsibilities for land and resources, and create new economic opportunities for Indigenous governments and residents of the NWT.

That is why we've committed to reviewing, updating, and publishing territorial principles and interests for concluding and implementing land, resources, and self‑government agreements that reflect the Government of the Northwest Territories' new priorities and mandate.

Mr. Speaker, I have heard two common themes when talking to Indigenous governments about negotiations: clarity of our mandates and dislike of our need for core principles and objectives within the agreements.

The NWT Core Principles and Objectives were a set of high‑level statements that described the fundamental characteristics of social programs and provided the context for the development of operational standards associated with consistent program delivery in the NWT.

Mr. Speaker, our approach to negotiations has not changed in decades but the world that we live in has. As such, we will be taking two steps to improve our approach to negotiations.

First, we have reviewed, updated, and will publish Principles and Interests: Guiding the GNWT at Aboriginal Rights Negotiations with Indigenous Peoples. I will table this document later today.

It is time we better articulate our principles and interests to help clarify and help build trust in negotiations.

As well, Mr. Speaker, we will be removing the requirement for core principles and objectives from self‑government agreements being negotiated, pending agreement of Indigenous governments.

The NWT Core Principles and Objectives were a set of high‑level statements that described the fundamental characteristics of social programs and provided the context for the development of operational standards associated with consistent program delivery in the NWT. Indigenous governments expressed the view that the current approach to core principles and objectives is not aligned with their interpretation of the implementation of the United Nations Declaration on the Rights of Indigenous Peoples.

Mr. Speaker, we recognize that flexible, innovative approaches may be needed to help resolve long‑standing negotiations and we arecommitted to working with partners to find creative solutions that are in the best interests of the parties and the people of the Northwest Territories. I am optimistic that removing these two barriers will assist and look forward to continuing to advance the negotiations of outstanding land claims in the Northwest Territories.

Partnerships and collaborative relationships with all levels of government are the foundation of our success as a territory. By working together with Canada, other provinces, Indigenous leadership, community governments, we are able to make great strides in building a better territory for everyone. I have had the opportunity to have important and productive discussions as part of the Northern Premier's Forum earlier this month, and the Western Premier's Forum just last week. These meetings are opportunities to continue to build on our relationships, advance shared priorities, and continue to find ways to ensure our voices are being heard by leaderships across the country, including the federal government.

Since our last sitting, I have had conversations with federal Ministers, and continue to advocate for investment in the Northwest Territories. There are economic and social challenges that impact us in ways that our neighbours south of the 60th parallel take for granted: basic infrastructure, affordable and reliable housing, roads, broadband, and cleaner sources of energy.

For decades, the Northwest Territories has been playing catch up to southern Canada. It is time for Northerners to be given the same opportunities afforded to the rest of Canada, and I remain committed to advancing our priorities in Ottawa. Supporting people to have comparable quality of life and benefits wherever they live is a fundamental Canadian value and an important part of reconciliation, Mr. Speaker.

Governments across our territory rely on a collaborative partnership with the federal government. The gaps we are seeking to close are those identified in Canada's Arctic and Northern Policy Framework that was developed collaboratively with Canada and will be implemented with the NWT Council of Leaders.

The Council of Leaders has agreed to collaborate on areas of shared interest and to become the regional implementation body for the Arctic and Northern Policy Framework in the Northwest Territories. We view this as the roadmap to closing the gap and will continue to work with Canada to ensure the framework becomes a reality and provides positive long‑lasting benefits to Northerners.

Mr. Speaker, in April, I attended the Arctic Encounter Symposium in Anchorage, Alaska. It was an opportunity to discuss shared opportunities and challenges with Arctic leaders and policymakers from around the Circumpolar North. Given the tragic situation in Ukraine, there is a heightened sense of urgency when we talk about Arctic sovereignty and security, and the symposium provided an opportunity to talk about how we contribute to improving the quality of life for Northerners and ensure the safety of our residents and support the need for global stability. This was an opportunity to work closely with other Arctic leaders to increase awareness around Arctic security, economic development, infrastructure development, housing, climate change, and women in leadership.

If we are going to advance our priorities as a territory to ensure residents and generations to come have the best opportunities available to them to achieve success in life, we must continue to build important relationships with others around the world. It was clear to me over the course of the symposium that many shared common concerns and faced similar challenges as we do in our territory.

By building stronger relationships and learning from one another, we can grow stronger in our collective efforts to improve the lives of Northerners, not only in our territory but around the world.

I know this is a short sitting before we go into a lengthy summer break but I am hopeful that we can continue to advance the priorities of this government. The life of this government is short now and I, along with Cabinet, are committed to advancing and completing our mandate priorities. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Honourable Premier. Members' statements. Member for Hay River South.

# Members’ Statements

## Member’s Statement 1100-19(2):Government of the Northwest Territories Flood Response

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. Mr. Speaker, the flooding that just occurred in the South Slave was, perhaps, the largest natural disaster this territory has ever seen. The number of persons and properties compromised was extensive. The cost for the initial response and evacuation, which include contractors, additional staff, equipment, transportation, and continued accommodation needs, will only increase. Private and commercial properties will require abatement, repairs, and possibly replacement. The DAP applications received may well exceed 400 and costing an estimated $150 million or more. In addition to this amount, we must consider the cost of mitigating future damage to those homes in floodplains throughout Hay River and the NWT. Then, we may well be talking a billion dollars and counting. If we do nothing to mitigate flooding, then the cost will only increase overtime.

Mr. Speaker, this government has been dealing with flooding throughout the NWT for decades. Last year, it was Fort Simpson, Jean Marie, and Fort Good Hope. This year, it was Hay River, West Point, and K'atlodeeche.

Apart from modifying the Disaster Assistance Policy and placing pathfinders and assessors on the ground quickly, what, if anything, was learned from this and previous floods? Did this government, with all the resources at its disposal, do all it could to assess, predict, and mitigate the potential for flooding in the South Slave? Or was that responsibility placed on the shoulders of the communities, which lack capacity and expertise when it comes to predicting floods.

Mr. Speaker, when one looks at the extent of the Hay River watershed, we can see it extends well into Alberta and northeastern BC. As spring arrives, the quantity of water within the watershed is impacted by snowfall, ice quantity, ice thickness, glacial melt, rainfall, fluctuating temperatures, deforestation, natural and manufactured obstructions, and climate change, all being indicators when developing modeling to predict flood potential.

Mr. Speaker, in addition to personal abatement, mitigation, and repair of homes and businesses, we need to question what measures are available to mitigate future damage and what will that cost be. To determine mitigation measures, we need flood mapping to determine flood risk areas and elevations, an assessment of not only the river and climate conditions in around Hay River, and extensive analysis of the Hay River watershed if we expect to predict flood risk and develop long‑term mitigation measures. Mr. Speaker, I seek unanimous consent to conclude my statement.

‑‑‑Unanimous consent granted.

Thank you, Mr. Speaker. Mr. Speaker, in the past, blasting and drilling at the mouth of the Hay River was used. This method artificially pushed the location where ice jams occurred further out into the lake thereby allowing ice to flow in the river. Dredging occurred in the mouth of the Hay River but was discontinued many years ago. With some success, the latest method used is that of earth and berms along the shoreline at the West Channel. Whatever the methods we choose, it must be based on science and actioned sooner than later. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Hay River South. Members' statements. Member for Inuvik Twin Lakes.

## Member’s Statement 1101-19(2):Inuvik Shelters

**MS. SEMMLER:** Thank you, Mr. Speaker. Mr. Speaker, this past winter, the homeless shelter and the emergency shelter have been operated by the Housing Corporation. Since being elected, I raised issues that have been brought forward to me impacting them and their operations. The emergency shelter was having difficulty and needed support; however, the homeless shelter, from my discussions with the past board, were running somewhat well by the board minus their concerns for minimal funding and ongoing search for funding.

Mr. Speaker, the past board had stated that they would assume to take over the emergency shelter before Housing Corporation assumed control over both. Why the Housing Corporation did not let this happen, I am unsure, and I never really got an answer.

These two shelters were run by separate not‑for‑profit boards, and they have both since dissolved.

When advocating for support for the emergency shelter last spring, the Housing Corporation took over control of both shelters and hired employees into GNWT positions and ran it throughout the winter.

Mr. Speaker, there is now an RFP posted to try and go back to have it a non‑for‑profit run the organization again. I raised the issue of assuming full control over the shelters and then tried to give them back will not be an easy task. I have also been asking for the homeless strategy and have yet to see this after many promises of "the next sitting, we will have it ready", "the next sitting we will have it ready." I heard this a few times, Mr. Speaker.

I'm worried for the future of our homeless and emergency shelter in Inuvik and will have questions for the Minister responsible for Homelessness. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Inuvik Twin Lakes. Members' statements. Member for Deh Cho.

## Member’s Statement 1102-19(2):Hamlet of Enterprise School

**MR. BONNETROUGE:** Mahsi, Mr. Speaker. Mr. Speaker, I would like to point out to this Assembly that the Hamlet of Enterprise is the only hamlet in the Northwest Territories that does not have a school of its own.

Mr. Speaker, can you imagine that in today's climate of reconciliation and with the national focus and the utmost importance of quality early learning and childcare that the parents of young children in the Hamlet of Enterprise are still forced to send their children to the town of Hay River, which is approximately 40 kilometres away, in order to receive an education. Mr. Speaker, this situation is completely unacceptable.

This government has made a commitment to the people of the North that every effort will be made to reconcile the horrific history and legacy of the residential school system, including the long history of sending our students away from their community to attend day schools. I wonder how many of our Cabinet and Regular Members, who themselves may be parents or grandparents of young children, would be comfortable in having their four, five, or six‑year‑olds sit on the bus each day, and even in extreme weather conditions, to be transported to a school 40 kilometres away.

Mr. Speaker, the Hamlet of Enterprise and the education working group have been advocating for numerous years to have a small elementary school established in their community. The elementary school would focus on educating students from junior kindergarten to grade 6. The hamlet has identified existing infrastructure that could be converted but does require the assistance from ECE.

Mr. Speaker, I will have questions for the Minister of Education, Culture and Employment at the appropriate time. Mahsi.

**MR. SPEAKER:** Thank you, Member for Deh Cho. Members' statements. Member for Frame Lake.

## Member’s Statement 1103-19(2):Government of the Northwest Territories Reorganization

**MR. O'REILLY:** Merci, Monsieur le President. It certainly came as a surprise when the merger of the Department of Environment and Natural Resources and Department of Lands was announced on May 17, 2022. I thought this sort of change might cause our Cabinet colleagues to engage this side of the House before final decisions on government reorganization might be made.

To be clear, I never really understood why there was a Department of Lands created at devolution as some sort of a buffer or arbiter between the pro‑development Industry, Tourism and Investment and the pro‑sustainability Environment and Natural Resources.

I am not opposed to this merger but would like to know more about the basis for this decision already taken by Cabinet and believe that the principle of "no surprises" has not been followed by this government. Who had input into this decision and how was that process designed and approved?

I had understood that some government reorganization or efficiencies might come about from the so‑called "government renewal initiative" that is apparently underway, but this merger was not announced as part of that process.

There are other more urgent needs in terms of government reorganization that should be addressed by this Cabinet.

The conflicting roles of ITI as both a promoter and regulator of resource development could and should have been avoided at devolution by having surface and subsurface resources administered by one department and leaving the promotion to ITI, which they are very good at.

Support for NGOs could be better coordinated out of the Executive where local government affairs would also be better situated.

Back in October 2019 the soon‑to‑be Premier promised to change the name of ENR to the Department of Environment and Climate Change, but that hasn’t happened either.

I’ll have questions for the Premier on government reorganization and whether regular MLAs and the public will be engaged now and in the future. Mahsi, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Frame Lake. Members' statements. Member for Thebacha.

## Member’s Statement 1104-19(2):Salt River First Nation Tiny Homes Pilot Project

**MS. MARTSELOS:** Thank you, Mr. Speaker. Mr. Speaker, in March I made a statement about homelessness, where I highlighted a tiny homes pilot project which Salt River First Nation is trying to get underway with the help of additional funding. At the time, the housing minister would not commit to allocate any funds to this project because it is a project solely for members of the Salt River First Nation.

Well, Mr. Speaker, that is a narrow view of looking at the situation. I like to look at things in a broader context to see the bigger picture.

This tiny home project is an innovative solution in addressing the issues of homelessness within Fort Smith. Sure, the funding would go directly to the Salt River First Nation, but the benefits of the project would help the whole town when all is said and done. Besides, allocating funds to help Salt River with housing is not a new concept.

Premier Cochrane spoke in March about her time as housing minister in the 18th Assembly where she worked with Salt River to allocate funds to build homes on reserve for the members of the Salt River First Nation.

Mr. Speaker, how is that situation in the last Assembly any different from the situation we are in now?

I would encourage our current housing minister to approach this housing project in a similar way ‑ with an open heart and open mind ‑ as her predecessor did. After all, how is the Salt River First Nation tiny home pilot project any different from any other housing projects that the Minister listed off last Thursday, May 26th during question period?

In an exchange with the Member of Great Slave, the Minister mentioned various new housing project applications around the NWT, which includes:

* the Family Support Centre for $3.7 million and 14 units;
* Habitat for Humanity with 10 units;
* Avens Society with 102 units expansion;
* Borealis Co‑Op with 50 units in affordable housing;
* Spruce Bough receiving $640,000;
* the Nahanni Butte Dene Band with 10 new units;
* YWCA with 21 units;
* NWT Community Services for a project valued at $6 million; and,
* the Deline Got'ine Government with 10 new units.

The people of Salt River are residents of the NWT as well so they deserve equal consideration for territorial funding to help address homelessness just as any other community, region, organization within the NWT. I seek unanimous consent to conclude my statement.

‑‑‑Unanimous consent granted

Mr. Speaker, the finance minister told me that officials with Housing NWT would meet with Salt River Nation in April to discuss details about their Tiny Home Pilot Project. However, I spoke to Chief Poitras recently, and he confirmed they did not meet in person with Housing NWT to discuss the project so I can only assume discussions took place virtually via Zoom.

As the MLA for Thebacha, I will continue to work with Cabinet to ensure Salt River First Nation is properly assisted in their application to the National Housing Co‑Investment Fund for their Tiny Home Pilot Project. I hope to see Cabinet working closely with Salt River First Nation to help them apply for and successfully receive the funding they require for this innovative homelessness project.

I will have questions for the Minister of Finance at the appropriate time. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Thebacha. Members' statements. Member for Kam Lake.

## Member’s Statement 1105-19(2):Northern Manufacturing Policy

**MS. CLEVELAND:** Thank you, Mr. Speaker. Mr. Speaker, the Northern Manufactured Products Policy provides incentives to support production within the NWT of goods purchased. But if the NWT is not making the effort to buy the products that the other arm is incentivizing, then the policy falls flat. Instead of manufacturing, innovating, and growing, northern manufacturers are setting up shop inside government departments to get their attention or in their inboxes to work through the application process.

Here in the NWT, the territorial government remains the most significant economic driver. And this government knows this, Mr. Speaker. In multiple budget addresses, we have heard this government reflect on the impact of its capital budget to the NWT economy and have incrementally passed the biggest capital budget the NWT has seen under the guise of northern benefit and pandemic recovery. But large projects are awarded to large companies who break down the work and shipyard it south void of the NWT's business incentive policies, our expectations of northern benefit outside of a completed project, and no teeth to hold winning bids to the northern benefit promises made to secure the project in the first place.

In addition to losing northern benefit through subcontracts, local manufacturers are also missing out in contracts valued under $25,000. And when so much of the potential market falls under this procurement threshold, much of the potential for manufacturing growth comes from each individual department.

The GNWT needs to identify local manufacturers across departments and coordinate when multiple departments need the same item. Coordinated purchasing reduces unit cost, drives labour needs, and allows for greater investment in business growth.

Mr. Speaker, in this government, local manufacturers were publicly praised for offering needed product and then left in dismay as product was ordered from outside the territory without giving them the opportunity to quote. We pass budgets that fund capacity building and innovation but then skip the part where the GNWT buys local, and this is not walking the talk.

At last count, over 165 people work for 18 companies in the NWT's manufacturing industry, but this is a far cry from our territory's potential and the GNWT holds the key to reaching it. Like all northern entrepreneurs, northern manufacturers want to invest in their businesses, expand markets, and grow our skilled workforce. That's why NWT businesses participated in this government's procurement review and the manufacturing strategy review of the 18th Assembly. The government knows the challenges, and now we need change. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Kam Lake. Members' statements. Member for Great Slave.

## Member’s Statement 1106-19(2):Sexual Violence Awareness Month

**MS. NOKLEBY:** Mr. Speaker, May has marked Sexual Violence Awareness Month. With some of the highest rates of sexual violence in the country, it is important that we all work to address this devastating crime that impacts all aspects of life in our territory and crosses socio‑economic lines.

Mr. Speaker, the legal age of consent in Canada is 16 and consent is defined as "a voluntary, mutual, active, and ongoing agreement to engage in a sexual activity." Consent is not the absence of "no" and it is not silent. Consent cannot be given by someone who is intoxicated, unconscious, or otherwise unable to give their agreement. Consent is not possible when one person is in a position of authority or power, or when the sexual activity is exploitative.

When we speak of sexual violence, we must remember that this term encompasses a range of activities and behaviours that we may not necessarily think of as "violent."

Last session I spoke about unwanted social media messages I have received since taking office. These messages made me feel unsafe in my home and I felt violated. It didn’t matter that I had never been physically touched, or even been in the presence of the perpetrator; however, the impacts to my mental health were real. Add in years of unwanted touching and negative comments throughout my career as a woman in engineering, and I find these events very triggering, as I still cope with Post Traumatic Stress Disorder, or PTSD, from my time working in northern camps. And I am not alone.

The rates of sexual violence in our territory are staggering and likely underreported. In 2018, 38 percent of women and 18 percent of men experienced unwanted sexual behaviour in a public space. And one in three women and one in six men experience sexual harassment in the workplace. In fact, Mr. Speaker, 11 incidents of sexual assault happen in the NWT every day. Can you imagine how this further contributes to the growing mental health crisis many of our residents face already?

Mr. Speaker, I found a lot of this information on the NWT Status of Women’s social media page, and I commend them on the important work they’re doing to combat sexual and all types of violence in the North.

Tomorrow, May 31st at noon, the council will be hosting "Walk a Mile in Their Shoes" at Sambaa K'e Park. People are encouraged to wear teal, and join the Status of Women Council in their efforts to raise awareness of this important issue that hurts us all.

**MR. SPEAKER:** Thank you, Member for Great Slave. Members' statements. Member for Monfwi.

## Member’s Statement 1107-19(2):All-Season Road to Gameti

**MS. WEYALLON‑ARMSTRONG:** Thank you, Mr. Speaker. I am doing my Member's statement today on inflation and infrastructure.

Mr. Speaker, on May 18th, 2022, the bureau of statistics released data on the consumer price index. This tracks changes to the average price of goods and services in the Northwest Territories. In other words, inflation.

That report has shown that since this time last year inflation has risen 7 percent. Mr. Speaker, my constituents see much more than that. Seven percent reflected in the prices they pay for food, fuel, electricity, clothing, and other everyday items. The past two years have been hard enough without the cost of living increasing so much. The government must implement solutions to alleviate this burden on my people.

Mr. Speaker, I look to what was done in Tuktoyaktuk and how residents benefitted from the Inuvik‑Tuk Highway. Connecting our communities to larger centres decrease the cost of transportation and lowers the cost of living.

Mr. Speaker, with the opening of the Tlicho Highway, previously known as the Whati All‑Season Road, I am excited to see these benefits for residents in Whati. In addition, the eventual completion of the Whati Transmission Line will lower the cost of electricity. These two projects will certainly assist with the cost of living in Whati.

Mr. Speaker, while good things may be happening for Whati, we need to speak of Gameti and Wekweeti. Residents there are not seeing the same benefits. Both remain fly in/fly out communities with seasonal winter road access. The cost of living in these communities is expensive and inflation is making it worse.

Tlicho region has a deficit in our existing infrastructure, Mr. Speaker. If connecting Whati to the North Slave is the first step, then the next logical step would be continue the road and transmission line to Gameti and eventually to Wekweeti.

Currently we have seasonal access by winter road. But who is to say that climate change will make winter roads a sustainable solution in the future? Mr. Speaker, with the expected shut down of the mines, the time is right to start planning an all‑season road to Gameti.

I will have questions for the Minister of Infrastructure at the appropriate time. Thank you.

**MR. SPEAKER:** Thank you, Member for Monfwi. Members' statements. Member for Yellowknife North.

## Member’s Statement 1108-19(2):Status of the Monarchy

**MR. JOHNSON:** Thank you, Mr. Speaker. Mr. Speaker, I would like to begin today's statement with an apology in this House.

On Friday, I referred to His Royal Highness Charles, Prince of Wales, as "ole Chuckie Boy." The Rules of the House do not allow us to speak disrespectfully of the Monarch, or any Member of his royal family, and I withdraw those remarks, Mr. Speaker.

But with all due respect, I will now deliver a statement, Mr. Speaker, that I believe it is time for Canada to end its relationship with the monarchy, and I think a good start in that House would be to remove that rule, Mr. Speaker.

Mr. Speaker, I know that constitutional reform for the country of Canada is well above my pay grade but, Mr. Speaker, we often have conversations about reconciliation in this House, and I believe in a territory that has been passed around for hundreds of years between Royal family members, fur trading companies, and colonial governments, we owe ourselves to have that conversation when Members of that family show up to assert their sovereignty.

Mr. Speaker, all of us in this House have and had to swear an allegiance to Her Majesty and her heirs in order to sit in this House. This has been tested in Canada and a democratically elected officials have been refused their seats if they do not swear that oath. In Quebec, many of them go into the back room and swear it secretly, Mr. Speaker. We have kicked people out of city councils, MLAs for refusing to swear this oath in other jurisdictions. And, Mr. Speaker, I find it a little odd that in the 21st century, we're still having a debate about whether Republicans should be allowed to sit in this legislature.

So I've already sworn that oath, as have we all. I'll have to admit as I swore it, I cringed a little. I do not like taking legal oaths that I would never actually uphold. If it came down to it, I am not ‑‑ have any allegiance to Her Royal Highness, Mr. Speaker. But I challenge the next Assembly to think before we swear that oath and make a political statement to refuse to sign that oath. I think it would put our Commissioner, our clerks, and our prime minister in a very uncomfortable position about whether they are going to not allow a democratically elected House to exist but I think it is something the NWT should do.

And Mr. Speaker, this is not some sort of new conversation. Last year, Barbados left the monarchy; Belize, Bahamas, Jamaica, Grenada, Antigua, Barbuda, Saint Kitts and Nevis, are all planning to leave the monarchy. Pretty soon, it's just going to be us and England left there, Mr. Speaker. Only about 14 of the 54 countries remain.

And Mr. Speaker, I will have questions for the Premier that I hope the next time that a Member of his royal family shows up, we express that the final act of reconciliation is leaving that monarchy. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Yellowknife North. Members' statements. Member for Tu Nedhe‑Wiilideh.

## Member’s Statement 1109-19(2):Responsibility for the Northwest Territories Healthcare System

**MR. EDJERICON:** Thank you, Mr. Speaker. Health care in small communities. On May 16th, 2022, Northern News Services published a leaked email exchange between myself and the Honourable Minister of Health and Social Services. It is regrettable ‑‑ sorry, regretful that this private communication was revealed without the benefit of context. And for that, I am sorry.

It is important that consensus politicians, we uphold ourselves to the highest standard and conduct that ensure the greatest amount of respect for our colleagues, especially so when we do disagree on issues.

Mr. Speaker, all that being said, I must now turn to the dismissive and patronizing tone struck by the Minister of Health and Social Services during our written exchange and many more times in this House and over the course of our duties serving in this institution.

It is not appropriate for any Minister to scold a Member for doing their job representing their constituents. It is not appropriate to attempt to silence, validate criticism of a Minister portfolio by threatening the integrity of the health care services in the community that I represent.

And finally, it is not appropriate too for an non‑Indigenous Yellowknife resident to talk down to a small community representative when she has zero experience in the day‑to‑day experience living in rural remote Indigenous communities.

During May 9th, 2022, interview with CBC, the Minister spent a great deal of effort to downplay negative patients' experience and even trying to gaslight patients who received unacceptable care into believing that it was their own fault for failing to advocate for their own medical conditions.

She has demonstrated fierce determination to silence her critics promising to ignore complaints from the public [indiscernible] outside the government channels stating and telling media going to result in a resolution to complaints of the individual families.

Mr. Speaker, people have lost confidence in the health care system. It is understandable that they don't trust their complaints will be taken seriously, but at the same time assist them.

The Minister of Health and Social Services owes my constituents and the people of the Northwest Territories an apology. This is not about my ego. I have thick skin. I have been in politics for a long long time despite what the Minister thinks. This is about residents who are crying out for better health care and have been dismissed by our leaders. We all know the challenges in health care are great but even so, our citizen deserves compassion and honesty from the Minister and her department.

I want to be crystal clear so my words are not misconstrued.

I support the work of our health professionals and therefore offer my warmest thanks for the hard work they do supporting the wellness of our residents. My issues lie with the management of our health centres, hospitals, ministry under the Minister of Health and Social Services. She is the only one accountable for the disastrous treatment of the Indigenous small community members and she must take responsibility for her portfolio.

I will have questions for the Minister later today on health care policy and will continue to call on the Minister to apologize to the House and the people of the Northwest Territories. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Tu Nedhe‑Wiilideh. Member for Yellowknife Centre.

**HON. JULIE GREEN:** Thank you, Mr. Speaker. Mr. Speaker, under the Rules of Debate 3.2(3)(h) and (i), the statement made by the Member for Tu Nedhe‑Wiilideh is out of order. Thank you.

**MR. SPEAKER:** Thank you, Member for Yellowknife Centre. The Member for Yellowknife Centre has called a point of order. What is your point of order? I know you gave little description, but please.

**HON. JULIE GREEN:** Mr. Speaker, Rules of Debate 3.2(3) item (h), it says in a debate the Speaker will call a Member to order if the Member, (h) makes allegations against another Member, a House officer, a witness, or a Member of the public; and, (i) imputes false or hidden motives to another Member.

By suggesting that I am downplaying, gaslighting, requiring an apology for disastrous treatment, I believe this Member is over the line. Thank you.

**MR. SPEAKER:** Thank you, Minister, Member for Yellowknife Centre. The Member for Yellowknife Centre has called a point of order. Does the Member for Tu Nedhe‑Wiilideh wish to speak to the point of order.

**MR. EDJERICON:** Thank you, Mr. Speaker. I had trouble with my headset here. So if the Minister could repeat her question. Thank you.

**MR. SPEAKER:** Thank you, Member for Tu Nedhe‑Wiilideh. Member for Yellowknife Centre, could you please repeat your.

**HON. JULIE GREEN:** Mr. Speaker, according to the Rules of Debate, section 32(3), in a debate the Speaker will call a Member to order if the Member, (h) makes allegations against another Member, a House officer, a witness, or a Member of the public; and (i) imputes false or hidden motives to another Member.

There are various other charges another Member with uttering a deliberate falsehood, uses abusive or insulting language of a nature likely to cause disorder.

In no particular order in his statement, the Member for Tu Nedhe‑Wiilideh suggested that I was downplaying concerns, gaslighting concerns, needed to apologize for concerns, treated his community in a way that was disastrous and was threatening. None of these things are acceptable in this House.

**MR. SPEAKER:** Thank you, Member for Yellowknife Centre. Does the Member for Tu Nedhe‑Wiilideh wish to explain what he stated. Thank you.

**MR. EDJERICON:** Thank you, Mr. Speaker. I'm speaking to the Point of Order.

My Point of Order that was raised by Minister is to talk about my comments made on ‑‑ looks like on May 9th. This interview actually took place, the majority of the residents of the Northwest Territories have listened to those ‑‑ that interview. And I have received a lot of calls from my constituents in regards to those comments. So I'm not sure where we go from here, Mr. Speaker, but I'm only conveying what's been said by my constituents. Thank you.

**MR. SPEAKER:** Thank you, Member for Tu Nedhe‑Wiilideh. The Member for ‑‑ does anyone else wish to speak to the Point of Order?

Seeing none, colleagues, I'll take this under advisement and provide a ruling later. In the meantime, I'll ask all Members to choose their words carefully and treat each other with respect. Thank you.

Members' statements. Member for Nahendeh.

## Member’s Statement 1110-19(2):Congratulations to Liidlii Kue Regional High School and Echo Dene School Graduates

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. Mr. Speaker, today I'm a bit early; however, I rise in this House today to congratulate the Class of 2022 for the two schools in Nahendeh riding. This year we see the Lidlii Kue Regional High School and Echo Dene School set to have their own celebrations for their graduates.

Mr. Speaker, these graduates completed school in the midst of a global pandemic. No doubt their life was disturbed. No doubt there was added stress. No doubt there was uncertainty.

Despite these challenges, or more accurately because of them, they are stronger. They are stronger students, having tested themselves. They will be a stronger job applicant as they have overcome the unexpected and persevered. They are stronger people that found ingenuity and resolution that they did not know they had.

Mr. Speaker, I'd like to congratulate them. Their special day will be fast approaching wherever they get to celebrate with their family and friends. That day is the one they have been waiting for since they entered kindergarten some 13 years ago. For some of them, it's waiting to get out of school and get on with their life. It brings to mind the old childhood rhyme ‑ No more pencils. No more books. No more teacher's dirty looks.

They have taken the next steps on their adventure called life. For many others, high school graduation is just the next step in their education, whether they are heading to university, college, or looking to set up an apprenticeship, the daunting task of preparing for the career that is in front of them.

Mr. Speaker, I'd like to tell the grads as they return the caps and gowns they will be wearing during their special day and they take the tassels home, remember this: The diploma you receive today is your insurance policy paid in full by your hard work over the past 13 years. The value of this policy will depend on how much effort you put into your education and what you do with it as you go out in the world. All the best to them on their special day. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Nahendeh. Members' statements. Returns to oral questions. Recognition of visitors in the gallery. Member for Inuvik Twin Lakes.

# Recognition of Visitors in the Gallery

**MS. SEMMLER:** Mr. Speaker, I'd like to recognize Hailey Kudlak and Zandria Blake‑Andre‑Bernhardt. They are two pages from the riding of Inuvik Twin Lakes. And they'll be with us all week. Thank you.

**MR. SPEAKER:** Thank you, Member for Inuvik Twin Lakes. Recognition of visitors in the gallery. Member for Monfwi.

**MS. WEYALLON‑ARMSTRONG:** Thank you, Mr. Speaker. I would like to recognize two of the pages from Monfwi riding. From the community of Wekweeti grade 10 students, Nate Simpson and Alexis Kotchilea‑Judas, along with their chaperone Melvin Tom from Wekweeti. So I would like to say welcome and to recognize them. Thank you.

**MR. SPEAKER:** Thank you, Member for Monfwi. Recognition of visitors in the gallery. Member for Yellowknife South.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. Mr. Speaker, very happy to welcome Mr. William Jacobs here in the gallery, resident of Yellowknife South, and also acting as a page this week. Thank you.

**MR. SPEAKER:** Thank you, Member for Yellowknife South. Recognition of visitors in the gallery. Acknowledgements. Oral Questions. Member for Hay River South.

# Oral Questions

## Oral Question 1101-19(2):Government of the Northwest Territories Flood Response

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. Mr. Speaker, climate change is real and flooding is real. This government has the capacity, resources, and financing to address disasters and should not offload it on the communities. Therefore, Mr. Speaker, I ask the Minister of MACA, what is the department's staff complement and qualifications of those who provide flood modeling data for flood scenarios in the NWT? I know that the communities do not have that capacity and expertise, and we cannot expect them to carry those costs for that capacity. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Hay River South. Minister responsible for Municipal and Community Affairs.

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. Mr. Speaker, I'll actually get the Minister of ENR to answer that question because it will be more of an ENR question.

The Department of Environment and Natural Resources has three dedicated hydrologists. During spring breakup, these three hydrologists assessed conditions and relay information on to Municipal and Community Affairs, communities, and residents regarding water levels and ice conditions and forecast weather. If required, they can reach out to other agencies and scientists such as Environment and Climate Change Canada and Natural Resources Canada to assess conditions such as weather, forecasts, and satellite imagery. They also participate in the EMO meetings as scheduled and as needed. So that's the ENR's part of the EMO process. Thank you, Mr. Speaker

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. And I thank the Minister for that. It was a mouthful, and the flood still caught us off guard.

Mr. Speaker, can the Minister tell me what work, if any, is the department doing to assess those factors in the Hay River watershed that may lead to flooding? What, if any, flood monitoring reports has the department generated for the communities of Hay River and K'atlodeeche and are they shared with communities? Thank you, Mr. Speaker.

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. ENR hydrologists compile an annual spring water outlook report that assesses snow conditions and current water levels. These reports are ‑‑ or the reports this year was released to the public on April 25th, 2022. Daily water monitoring bulletins are generated during spring breakup, and they're shared with Municipal and Community Affairs and communities. As mentioned earlier, ENR hydrologists participated in the Town of Hay River and NWT's EMO calls as needed and when they required them to be there, they were there. The bulletins are made available by the department on its website as well. Thank you, Mr. Speaker.

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. And I thank the Minister for that, and I'm glad to hear the hydrologists participate in the EMO exercises. Unfortunately, I wasn't invited to any of those so I wasn't privy to it.

Considering the drainage area of the Hay River basin is mostly in Alberta and BC and with the drainage area of approximately 47,900 square kilometres, can the Minister confirm if the department has any standing on the Alberta Watershed Planning and Advisory Council or at least consult with the advisory council or other organization with similar interests? Thank you, Mr. Speaker.

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. Mr. Speaker, I hear the concerns by my Member from Hay River South. I can tell you that as the Member that was with Nahendeh, I wasn't invited to those meetings as well. It's local EMO and the team that are doing the work. So I understand your frustrations about it, but it's the process, and that's how the work is done.

ENR hydrologists have worked close ‑‑ have close working relationships with their counterparts in Alberta, Saskatchewan, British Columbia, and Yukon. They receive information about snow accumulation each spring and other information of water levels as needed. This year ENR hydrologists participated in calls with the Alberta river ice forecasting centre. So we have a close working relationship with our counterparts in other provincial jurisdictions and the Yukon territory. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Final supplementary, Member for Hay River South.

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. Mr. Speaker, we talk about lessons learned and the lesson is that we have communities in flood zones. We have residents in flood zones. We have businesses in flood zones. That will not change. So when will the Minister start discussions with communities and federal government on what can be done to mitigate damage, or do we need to be taught further lessons and incur more costs before we take some action on mitigation? Thank you, Mr. Speaker.

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. Mr. Speaker, I can honestly tell you this year our government provided more information to residents, communities, on proactive steps to prevent flood damage. That started with the Department of Municipal and Community Affairs, ENR as well part ‑‑ giving that information out there. ENR is currently working with Natural Resource Canada to update flood mapping for the NWT that were created back in 1980s. ENR is cost sharing this work under the federal Flood Hazarding Identification and Mapping Program. Updated maps are the first step in understanding existence of areas impacted, and they're important tools for consideration of future planning and mitigation efforts.

I can tell the Member and this House and the public that ENR staff were there as soon as they were allowed to be and safely get in there, and they started doing that mapping, identifying where the high watermark is. So this is all started ‑‑ part of the process as we move forward. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Oral questions. Member for Deh Cho.

## Oral Question 1102-19(2):Hamlet of Enterprise School

**MR. BONNETROUGE:** Mahsi, Mr. Speaker. Mr. Speaker, my questions are related to my Member's statement regarding a school for the Hamlet of Enterprise.

Mr. Speaker, the Hamlet of Enterprise has gone to great lengths over the years to meet with various officials from ECE regarding a school for Enterprise but have constantly been told there's no funding available. Can the Minister commit to working with the hamlet to ensure they will receive assistance from ECE in order to have a school in place for the fall school year? Mahsi.

**MR. SPEAKER:** Thank you, Member for Deh Cho. Minister responsible for Education, Culture and Employment.

**HON. R.J. SIMPSON:** Thank you, Mr. Speaker. No, we can't have a ‑‑ I can't commit to having a school in place by September. Schools need to be constructed or space would need to be renovated. There would need to be amendments to likely the Education Act. There's too much work to be done to have a school in place by September.

That being said, I have met with representatives from Enterprise, and I'm happy to continue to meet with them and have discussions as well as with the Hay River DEA, who are also involved in those discussions. Thank you.

**MR. BONNETROUGE:** Mahsi, Mr. Speaker. I ask the Minister to commit to meeting with the Hamlet of Enterprise's mayor and council, along with the Enterprise education working group, as soon as possible to discuss this all too important issue. Mahsi, Mr. Speaker.

**HON. R.J. SIMPSON:** Thank you, Mr. Speaker. I'd be happy to meet with them. I know they have been busy lately. They've been providing evacuation services for a lot of the residents in Hay River. But if they're ready to meet ‑‑ or whenever they're ready to meet, I'm happy to meet with them. Thank you.

**MR. BONNETROUGE:** Mahsi, Mr. Speaker. And I believe the hamlet would like to meet by themselves as a hamlet and not have any involvement with Hay River at this point.

Mr. Speaker, this government has the opportunity to do the right thing by working collaboratively with the residents of Enterprise to find solutions to the request for a school, whether it be a new build or an existing infrastructure. Can the Minister commit to putting this request at the top of their business plans and quite possibly have a school in place for the coming school year? Mahsi.

**HON. R.J. SIMPSON:** Thank you, Mr. Speaker. And as I said earlier, we're not going to have a school in place for this upcoming school year.

I can say that, you know, there are some roadblocks with the Education Act with the way all the districts are drawn, and so I know the Member has stated that hamlet doesn't want to work with ‑‑ or to have the Hay River involved but I think the Hay River DEA does need to be involved at this point. That's probably the easiest way to get things done. I've had meetings with representatives from Enterprise and the DEA, and there was discussions about perhaps starting small, having a teacher in the community, travel into the community, something, just some sort of education presence in that community, and then going from there. So I don't think that, just given the fiscal situation, the fact that we have to fight tooth and nail for any piece of infrastructure, that we're going to be getting a school in Enterprise this upcoming school year. But that doesn't mean we can't take those steps to have education provided in the community and move towards something like that in the future. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Final supplementary, Member for Deh Cho.

**MR. BONNETROUGE:** Mahsi, Mr. Speaker, and mahsi to the Minister for all his responses today. If he can't commit to having a school by the fall, if he's happy to meet with them but then we got to include Hay River, the DEA, I'm not sure how that process works, but I'm just wondering ‑‑ I want to know if the Minister is committed, you know, to having a school in Enterprise? Mahsi.

**HON. R.J. SIMPSON:** Thank you, Mr. Speaker. So this Assembly, it's getting near the end. This is probably our last kick at the can to get things done. And so if there's going to be a school in Enterprise, it would be a future Minister. But I spoken ‑‑ I've had conversations with representatives from Enterprise. I hear their passion. I hear their desire to have their children stay home, be educated in the community, and I want to continue to work with them to see that come to fruition.

Part of the issues are with the Education Act, the way that education bodies are created, and the way schools are created, and the authorities of the local district education council, the authorities of the local DEAs. So I don't need the ‑‑ anyone from Hay River to be at the meeting with the community ‑‑ or the Hamlet of Enterprise but I just think that in this situation, that might be the path of least resistance to get things off the ground. But I'm happy to hear out the hamlet and go from there. Thank you.

**MR. SPEAKER:** Thank you, Minister. Oral questions. Member for Inuvik Twin Lakes.

## Oral Question 1103-19(2):Inuvik Shelters

**MS. SEMMLER:** Thank you, Mr. Speaker. My questions, as I mentioned in my Member's statement, are for the Minister responsible for Homelessness.

This past fall, or actually last spring, it was raised in the House when there was struggles with the board to keep the emergency shelter warm with my continuous talks with the Minister. What I would like to know now, since the Housing Corporation has taken over operations of the two shelters in Inuvik, can the Minister advise what is the plan on the future running of these two homeless shelters in Inuvik? Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Inuvik Twin Lakes. Minister responsible for Homelessness.

**HON. PAULIE CHINNA:** Thank you, Mr. Speaker. And thank you to the Member for her question. I did respond to her in earlier this year. I travelled to Inuvik with my staff to address the housing issue in the Inuvik region and also during COVID as well too.

The Housing Corporation did speak with the Indigenous groups. They are in support of an expression of interest for the homeless shelters in Inuvik. Right now the advertisement for a request for proposal was advertised May 6th, and the closing date is May 31st, 2022, and our intention is to work with the ‑‑ with the person who ‑‑ or the company who is going to be submitting for the RFP.

We did have conversations as well with local memberships that were interested. But I'm not too sure, I can't confirm right now, if they have put forward any submissions. Thank you, Mr. Speaker.

**MS. SEMMLER:** Thank you, Mr. Speaker. The cost of running the shelter over the winter has, I think if the last numbers that I received from the Minister, have almost quadrupled from what their funding is normally is. So I'm just wondering if the RFP is put out now and the Indigenous groups are going to run it and they come back with an amount that doesn't meet what the budget used to be, because this is the issue that I raised with the Minister even when we met with ‑‑ in our community ‑‑ in my community, what are we going ‑‑ are we going to continue to ‑‑ is Housing Corporation going to continue to run these shelters? Because, you know, I hope that this discussion is going to keep going because I don't want these people ‑‑ I mean, they're already homeless, and we don't want them to not have a space to go sleep safely. Thank you, Mr. Speaker.

**HON. PAULIE CHINNA:** Thank you, Mr. Speaker. Housing NWT was just there to support the boards at that time. They did have some issues. They did have some board issues, staffing issues, management as well. Housing was there to support them and try to ‑‑ in trying to find successful solutions.

The Indigenous governments in the Member's riding has only supported the expression of interest. They did not say that they would be taking over the homeless shelter. Thank you, Mr. Speaker.

**MS. SEMMLER:** Thank you, Mr. Speaker. So that brings me back to my initial thought, question, is what is going to happen to the homeless shelters in Inuvik if nobody bids on these RFPs? Like, I'm looking at the RFP. I've received an email from past board members about the RFP and how strict and how many things that they're asking for. We know that there's gonna be ongoing issues. So what is Housing Corporation going to do now that they've assumed operations? They have assumed. These boards are no longer there. They're dissolved. They've closed up their books. So what is Housing Corporation going to do? Or are our homeless going to be on the streets come fall time? Thank you.

**HON. PAULIE CHINNA:** Thank you, Mr. Speaker. Right now I am confident on the RPF going out. The closing date is the 31st. I can't comment whether we've had success or no success with that approach. The operation of the homeless shelter right now is supported by Housing NWT. Thank you, Mr. Speaker.

**MR. SPEAKER:** Final supplementary, Member for Inuvik Twin Lakes.

**MS. SEMMLER:** Thank you, Mr. Speaker. Well, I guess my final supplementary question to this Minister is where's our homeless strategy? It was promised in the 18th Assembly. The Minister has said on repeated occasions, when asked by Members of this side of the House, when are we going to see it, it'll be the ‑‑ oh, it'll be ready the next session, next session. We haven't seen it. Where is this homelessness strategy and when can we expect to see this strategy? Thank you, Mr. Speaker.

**HON. PAULIE CHINNA:** Thank you, Mr. Speaker. I've taken the strategy back to my department. It's a very complex issue to be worked with within the territory. But not only that, the strategy doesn't come with any money. How are we going to support and operate the strategy coming forward? And speaking with my colleagues in other departments, that I'm looking at hopefully being able to table this document in the fall. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Oral questions. Member for Monfwi.

## Oral Question 1104-19(2):Road Access to Gameti

**MS. WEYALLON‑ARMSTRONG:** Thank you, Mr. Speaker. This is for the Infrastructure.

Mr. Speaker, elders in my constituency have told me of an existing route that is more suitable, that the route chosen for the winter road. Will the Minister commit to reviewing all land alternate route and incorporate traditional knowledge for the Gameti winter road that could to lead to an all‑season road. Thank you.

**MR. SPEAKER:** Thank you, Member for Monfwi. Minister responsible for Infrastructure.

**HON. DIANE ARCHIE:** Thank you, Mr. Speaker. Mr. Speaker, right now the GNWT's efforts is focused on the approved mandate which advances the Mackenzie Valley Highway, the Slave Geological Province Corridor. And I'm always willing to listen, but we don't have this on the budget to be able to build that road. Thank you, Mr. Speaker.

**MS. WEYALLON‑ARMSTRONG:** Well, will the Minister at least do this: Will the Minister commit to working with the community of Gameti and Tlicho government to develop a working group to begin the process of all‑weather road? Thank you.

**HON. DIANE ARCHIE:** Thank you, Mr. Speaker. Mr. Speaker, the Department of Infrastructure is working with the Tlicho government to advance some of these projects. Last week there was a meeting that we had, and it's, you know, looking at the Whati transmission line, the access road, some of the roads along in the Tlicho region. So yes, we are working with the community and the government. Thank you, Mr. Speaker.

**MS. WEYALLON‑ARMSTRONG:** Does the Government of the Northwest Territories have a plan for dealing with rising prices in the NWT? Thank you.

**HON. DIANE ARCHIE:** Thank you, Mr. Speaker. That's a really good question. I assume we do. I mean, we look at, when we're putting in proposals, to have some room for inflationary price costs. So it depends on which project actually. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Oral questions. Member for Thebacha.

## Oral Question 1105-19(2):Salt River First Nation Tiny Homes Pilot Project

**MS. MARTSELOS:** Thank you, Mr. Speaker. Mr. Speaker, does the Minister of Finance believe that Fort Smith deserves a solution in addressing homelessness? Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Thebacha. Minister responsible for Finance.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. Mr. Speaker, I've had the opportunity also to speak with my colleague, the Minister responsible for Housing and for Homelessness.

Mr. Speaker, this is a mandate item of the Government of the Northwest Territories. I would venture to say that every person in this House considers it a priority and considers it a priority for every resident anywhere in the Northwest Territories. Thank you.

**MS. MARTSELOS:** Mr. Speaker, can the Minister tell us if she and her department treat people living on reserves, including members of the Salt River First Nation, differently than other people or communities within the NWT? If so, can she explain why that is. Thank you, Mr. Speaker.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. Mr. Speaker, as I've had the opportunity to say on many occasions, the GNWT's approach, whether it be in policy development, funding decisions, it's meant to be inclusive. We look at the whole of the Northwest Territories, the needs of all communities. Funding is not distributed ‑‑ or not not distributed on the basis of one group and where they may or may not be, and that is equally the same for the members of the Salt River First Nation. They have the same access and must have the same access, of course, to services as every other member of the Northwest Territories, and the government does its best to allocate the funds that we have based on that need and based at looking at the whole of the territory to maximize the benefits to all residents of all those services. Thank you, Mr. Speaker.

**MS. MARTSELOS:** Mr. Speaker, in an April 29th email, the finance minister said that officials with Housing NWT met with Salt River First Nation in April to discuss housing priorities, including the Tiny Home Pilot Project.

Can the Minister provide more detail with what her department will be doing next to financially support Salt River in getting this project underway? Thank you, Mr. Speaker.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. Mr. Speaker, so if anyone's wondering perhaps why as Minister of Finance I'm speaking to this is the Member and I have had the opportunity to begin these discussions back at the time of the last budgeting cycle and in discussing where and how funding decisions are made. I've since had an opportunity, and continue to have the opportunity, to meet with the Minister responsible for Housing NWT. It's her staff directly who had met with the members from the Salt River First Nation, the chief, the vice‑president I understand, or CEO. I understand that happened April 12th or thereabouts. And they will certainly be continuing to lead the development of this project.

At this point, the information I have received is that the Tiny Homes Project is potentially very innovative. It is potentially one that could have a lot of interesting solutions. I had an opportunity to speak with staff from my colleague's department, and they spoke well of it. The simple fact at this point, though, is that right now the community has the existing community housing support initiative program funding. They're going to pursue the funding that they have for a project that is well developed, costed, and then once that's run its course, that they will continue to develop an actual proposal and a more meaningful detailed proposal on the tiny homes. And I've been assured that staff from NWT Housing Corporation do now have individuals ready to support and to assist the development of that project going forward. Thank you, Mr. Speaker.

**MS. MARTSELOS:** Mr. Speaker, will the Minister commit to assist Salt River First Nation with their application to the National Housing Co‑Investment Fund, including a letter of support assisting them with the project? Thank you, Mr. Speaker.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. And so, Mr. Speaker, ultimately it would be, again, Housing NWT that would be leading the development of a formal support letter. Certainly, we would work together as a government when it comes to time to developing budgets and to looking at the availability of initiatives funding. So that work will certainly continue through business planning process. But I've been assured by my colleague that, of course, the Housing NWT is quite eager to continue to work with Salt River First Nation as they develop a proposal, and then that proposal can go through the process of being considered for the National Co‑Investment Fund Program.

So, again, I'm very confident that the staff from ‑‑ again, from Housing, but certainly from Finance if needed, will be there to work with the Salt River First Nation and to discuss with them what is needed to put a proposal together. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Oral questions. Member for Frame Lake.

## Oral Question 1106-19(2):Government of the Northwest Territories Reorganization

**MR. O'REILLY:** Merci, Monsieur le President. My question's for the Premier as the head of the government.

I said I was caught by surprise by the recent announcement of the merger of Environment and Natural Resources with Lands without an opportunity for input from this side of the House or the public.

Can the Premier explain this decision and tell us what background information or studies were done for this merger and share that with us and the public? Mahsi, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Frame Lake. Madam Premier.

**HON. CAROLINE COCHRANE:** Thank you, Mr. Speaker. So way back when devolution occurred in the last Assembly, actually Assembly before that, the Department of Lands was created and the organizational structure of the Department of Environment and Natural Resources was changed. Some functions, in particular related to water, came to ENR, and others went to ENR, to Lands.

There was a commitment at the time to devolve and then evolve if needed after time was passed.

Since then, it became clear that there's a ‑‑ well, I'm missing a step.

First of all, there was a ‑‑ in my speech from ‑‑ to be Premier, Mr. Speaker, I said that I'd be looking at the Lands department and seeing if I could combine it with another department. I found in the last government that smaller departments often sometimes don't get the attention they needed because of the size of the departments and it's also a lot of departments for ministers. So there was a benefit to reorganization.

But when we did that work, we actually found that the department that I thought might be closer related was the wrong one. So it was clear that there was a closer intersection of some of the work with Lands and ENR.

I know that Members here have brought that up that inspections in contaminated sites, for example, that's how there's overlaps, securities in project assessments or others. So several concerns were also brought forward by the public and Indigenous governments and organizations regarding the confusion of what roles and responsibilities between the departments. The government renewal initiative to date identified close significant intersections between ENR and Lands.

So when we started this government, and the Members were provided a copy I believe, I had asked Minister Thompson to review the Lands and MACA organizational structure in this mandate letter. And I do believe Members were given a copy of the mandate letters. If not, let me know. If they're public I can give them to you.

And the Minister, in his work, decided that he wanted to include ENR as well to meet the commitment that was made at devolution.

As well, another MLA raised an oral question in this House in December of 2021 asking if we'd started the work. And I responded that it was underway and could be actioned in the life of the government.

So we did a jurisdictional scan of functions at Lands, MACA, and ENR across Canada, and after review, we decided that we actually had a private contractor do this work, and they ‑‑ the contractor developed four potential options that were reviewed by the deputy ministers, committee of Cabinet, and Cabinet.

The design process, when we bring it together, would be a collaborative process involving senior managers from both departments to ensure that we get it right. Thank you, Mr. Speaker.

**MR. O'REILLY:** Merci, Monsieur le President. I want to thank the Premier for that. That's way more information than was certainly in the news release. But I did ask her if she could share the background information. So I look forward to getting the consultant's report and I'd ask that the Premier also to make that public. So I look forward to getting that information. It's not clear what or who is driving this merger and how many staff may lose their jobs.

Can the Premier tell us who Cabinet consulted in making this the decision; was it the business community, Indigenous governments, or who? Mahsi, Mr. Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Mr. Speaker. I want to start by saying that this merger of departments was definitely not about reducing costs or losing jobs. That is not my goal at all. It was just, like I said, one commitment was with devolution devolve and evolve.

The bigger thing for me was just my experiences in the last session and seeing the difficulties with smaller departments competing against bigger departments. So at this time, we're not looking at ‑‑ we're not expecting that this will be a cost saving endeavour. This is about making sure that the program's more effective and more efficient and better for the users in the end.

Who do we use? When devolution occurred, I'll bring it back there, the Department of Lands was created, and organizational structure of the Department of ENR changed. Some functions in particular related to water came to ENR and others went to ENR to lands. And those were some of the confusions we were having.

Since now, I mean now it's become clear that this close intersection of the work being done, and so we're looking at changing it ‑‑ sorry, I was reading the wrong answers.

So the decision was made on concerns that have been brought forward by clients and the experience of those working in and within the departments themselves. And again, my own interests and the promise with devolution to devolve and evolve.

Merging the departments is consistent in how the functions are organized in the majority of other Canadian jurisdictions. There's many examples to turn to existing within the GNWT and across the country on how to organize to support gathering information for and maintaining effective stewardship and regulatory functions where climate change fix within the new department will be a focus of this work as we go forward.

Again, Mr. Speaker, this is not a cost saving endeavour. This is about efficiency. Thank you, Mr. Speaker.

**MR. O'REILLY:** Merci, Monsieur le President. I want to thank the Premier for that. Maybe I'm out of order here, but I'm trying to get a commitment out of the Minister to ‑‑ sorry, my questions are out of order. I'm just trying to get a commitment out of the Minister to actually share the background report, tell us who was consulted in this decision. And I didn't get answers to those but I'll try something else now.

So I've raised many times the inherent conflict of interest with one department acting as a promotor of resource development and then regulating rights administration and royalties at the same time. We've got NGO community government support that I think would be better situated in the Executive.

You know, so can the Premier tell us what further government reorganization is being contemplated and whether this side of the House, and perhaps even the public, might be engaged? Mahsi, Mr. Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Mr. Speaker. At this time, there are no reorganizations being expected within the term of this government. It was a campaign commitment that was made and so following through with that. It was in a mandate that was followed through. There was no other identified reorganizations that were necessary. However, never say never. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Madam Premier. Final supplementary, Member for Frame Lake.

**MR. O'REILLY:** Merci, Monsieur le President. I'm not sure where I'm getting with the Premier on this. But I'd hope that she would say that gee, sorry we missed you guys last time but we'll talk to you before we do any more reorganization.

I'd understood that the so‑called "government renewal initiative" would be much further along by now, and that process would be a place where reorganizations and efficiencies would be driven. But that's not even referenced in the news release. It doesn't even mention the words "government renewal initiative."

So the can Premier tell us why the decision on the merger appears to have had nothing to do whatsoever with the government renewal initiative? Mahsi, Mr. Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Mr. Speaker. Well, I think that they are kind of related in that the government's renewal initiative is looking at program evaluations, making sure that we're providing good programs for the money, bang for the buck. But the re‑amalgamation of departments, reorganization of departments, was not based on the government's renewal initiative. It was actually, like I said, it was a mandate letter of Premier's commitments from the beginning of the Assembly, before we were even talking about government renewal.

What I do want to say as well that the first phase of the government renewal was to develop the inventories that were to be completed in 2021‑2022; that two departments, both ENR and Lands, did complete their government renewal inventories. And that's why when we started to realize there was more similarity in those programs than there was in the other organizational departments.

So with the substantial intersection, it made sense that we would start to look at combining those departments for our organizational design. I do really want to repeat to the public, to the staff, this is not a cost saving exercise. This is not about saving money and taking away jobs. This is about providing a more efficient and a more effective department so that services that you provide will actually be better for the public, which is our ultimate goal. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Madam Premier. Oral questions. Member for Kam Lake.

## Oral Question 1107-19(2):Government of the Northwest Territories Procurement Review Process

**MS. CLEVELAND:** Thank you very much, Mr. Speaker. Mr. Speaker, my questions today are for the Minister of Industry, Tourism and Investment.

Mr. Speaker, the department did a procurement review along with a large engagement with NWT businesses, and I'm wondering when the GNWT responses to the procurement review will be shared be the public, and does the GNWT intend to provide a draft response to standing committee for feedback first? Thank you.

**MR. SPEAKER:** Thank you, Member for Kam Lake. Minister responsible for Industry, Tourism and Investment.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. Mr. Speaker, I'm glad to have an opportunity to speak about this. Certainly, we're going into the fall session and getting ready on capital planning.

During the public review process, there was some Indigenous governments who had chose to not partake in that process and instead we've been engaging more directly with them in terms of the Modern Treaty Self‑Government tables, Council of Leaders tables, in order to ensure that all Indigenous governments here within the Northwest Territories are properly involved in this process. So that process is now complete. There was some requests for additional time. But we have all of that information and comments back in now, all the feedback back in now, and so the next stage is, indeed, to prepare a final and formal response that can be shared with the public. And while I don't have the detailed work plan here in front of me, Mr. Speaker, it would usually be practice that we would be sharing things with the committee in advance, and I expect we'll do the same here. Thank you, Mr. Speaker.

**MS. CLEVELAND:** Thank you very much, Mr. Speaker. Mr. Speaker, the review suggested incremental changes to GNWT procurement policy and processes. So I'm wondering while we don't have a work plan here today with a concrete date, I'm wondering if the Minister can speak to what changes have taken place with procurement in the NWT thus far? Thank you.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. Mr. Speaker, yes, there have been some incremental changes, some interim changes already in place. One in particular I want to highlight the Vendor Performance Management Program. There's a few phases to this.

Essentially when we are going to be changing procurement, if we're not monitoring how vendors are doing and how those contracts are unfolding, it's going to be very difficult to ensure that we're either incentivizing or dealing with any lack or failure to deal with what was being said in the contracts. So we've ruled this out first phase last June for construction projects over $250,000, Mr. Speaker. We're now looking toward monitoring of compliance on those contracts. And currently coming up on one year, we'll be in a position now to analyze whether or not and to what extent contractors are, indeed, meeting their BIP obligations.

That's not all, Mr. Speaker. There's also some work happening in terms of one‑stop shop for procurement information. So, again, one of the concerns that was raised that was raised in the report was about the fact that there's just too much different information about procurement and it lives in too many different houses within the Government of the Northwest Territories. But we do now have a one‑stop shop dashboard that has GNWT procurement information, contact information, the contract dashboard etcetera. So starting to bring those things into a more unified fold. Thank you, Mr. Speaker.

**MS. CLEVELAND:** Thank you, Mr. Speaker. Mr. Speaker, before the procurement review of the 19th Assembly, the 18th Assembly did a review of the northern manufacturing policy and that strategy. And from within that strategy, there were a number of actions that were suggested to the GNWT and that were committed to. And within the procurement review that was done in this Assembly, they suggested simply implementing those action items from the northern manufacturing strategy review. And so I'm wondering will these actions will implemented in the 2022‑2023 fiscal year as our businesses and our business owners have spent the time in order to provide the information on the review and do the engagement? So I can sense a frustration in not having that feedback implemented yet. Thank you.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. Mr. Speaker, I had an opportunity to look back at the manufacturing strategy and also with looking at that in the context of the procurement panel's review. Mr. Speaker, one of the things that is being recommended in the panel, by the procurement panel was, of course, to have a more integrated and consolidated policy to which the northern manufacturing policy would also then be part of. So to the extent that we are right now at a critical point in that process, having done obviously the public review process, now also an Indigenous government engagement and consultation process, and now looking to put forward some ‑‑ a final response out in public, that would lead us, I believe, in the course of this government to have a more integrated policy and one that can speak to both manufacturing and the BIP and all other elements of procurement and purchasing. So I am looking forward to seeing some further changes in this regard but it'll be one that comes, again, as part of the whole‑of‑government procurement and not something that stands on its own necessarily. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Final supplementary, Member for Kam Lake.

**MS. CLEVELAND:** Thank you very much, Mr. Speaker. Mr. Speaker, I think it's worthwhile noting that there's definitely a sense of frustration in that a lot of us in this room came into this House with promises of pursuing procurement reform within the GNWT and a lot of changes that have ‑‑ whether they've come out of the review from this Assembly or a previous Assembly have not been implemented yet. So there's definite frustration out there. And I think if we fail to reform procurement for the GNWT, it's not going to be a success for any of us because I think that maintaining northern benefit is a common interest of all of us in this room.

Mr. Speaker, my last question is the review called for greater transparency and how NWT businesses can get involved in GNWT procurement and greater reporting mechanisms. So does the GNWT intend to address procurement process reporting transparency immediately before we have to wait for more of this review to be put in to place? Thank you.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. Mr. Speaker, contract reporting is already being improved. The dashboard that I mentioned just a couple of responses ago has just gone live this month so I can appreciate that stakeholders, businesses, may not necessarily be familiar with it yet. Certainly, you know, I encourage them to go and look at that as a resource. It's an opportunity to get more information out and to get it out in one place. But, Mr. Speaker, the real core of what I'm hearing in the last question around frustration, you know, I think everyone understands, and can probably share some of the frustration, these things do take time and they take time to do well. I was certainly, you know, taken aback initially at looking at the work plans, seeing just how much time things would take. But also, Mr. Speaker, I felt also quite a bit a sense of relief.

I had the opportunity, anticipating that this may well be a session where I get questions on the procurement review, to sit down with the team. And at that team, there are members from ITI; there are members from EIA; there are members from Infrastructure; there are members from Finance ‑ all across government ‑ coming to together on this. It's a huge project. There's seniors members of the government all sitting at that table and now all working together so that all the disparate bits and pieces of procurement are finding themselves a home and are finding one place in a working group that's working well and it's working towards the coordinated goal of having changes in place this government. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Oral questions. Member for Yellowknife North.

## Oral Question 1108-19(2):Status of the Monarchy

**MR. JOHNSON:** Thank you, Mr. Speaker. You know, admittedly, I just must be out of touch because when I first heard that His Royal Highness was coming here, I just kind of expected that people would not be all that excited and that there was a pretty normal opinion to not support monarchy, and I was quite surprised. I guess I've been living under a bit of a rock when it comes to the royal family, Mr. Speaker.

But I guess my first question is I know that these royal visits usually cost Canada a few hundred thousand dollars, at least. But my question is was there any cost to the GNWT; did we have to chip in for this visit? Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Yellowknife North. Madam Premier.

**HON. CAROLINE COCHRANE:** Thank you, Mr. Speaker. The final tally of the royal visit is not yet complete. The last royal tour came in approximately $180,000, and we expect that the cost of this one will be similarly the same. Thank you, Mr. Speaker.

**MR. JOHNSON:** Thank you, Mr. Speaker. Yes, I guess it's my political opinion that I would rather spend $180,000 on almost anything else. So my question is I was also somewhat surprised that during this tour no one ‑‑ none of our leaders anywhere seemed to suggest that we should stop having power passed down through family lineage, which seemed odd to me. So I guess my question for the Premier is will we stop hosting the future royal family, and maybe we could save some money there, Mr. Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Mr. Speaker. I think, Mr. Speaker, I'd like to start by saying that the royal family has a really special relationship with Indigenous people in the NWT. And if we talk about reconciliation and United Nations declaration, then we have to respect that relationship as well. A part of reconciliation is being able to have the royal family come and listen to the Indigenous governments and to the people and to hear their concerns as well.

So, you know, I have to say that the Royal Highness did come and he did meet with the Council of Leaders, and there was not one that said that they didn't want him there. In fact, they were all eager to speak to him and share their problems and share what they thought reconciliation was and some of the experiences that they had.

I also believe, Mr. Speaker, that it's really important that we as a Legislative Assembly show respect when the royal family comes and continue to be welcoming when their visits are requested.

On the other hand, besides the relationship with Indigenous governments, it helps promote tourism. It got international news. We had people here ‑‑ flying here and more people hopefully will come because of that.

And it's another one that's really key to myself is climate change. Mr. Speaker, we're in a place in this world now that climate change is real. We're being affected more than any other jurisdiction in Canada. We're trying to get that out there. We're also ‑‑ the issues that are facing the globe, such as Russia and Ukraine right now and the opening of our seas and stuff, we can't just sit back anymore, Mr. Speaker, and not get international news. So I have spent the last few months every since the invasion of Ukraine trying to get national coverage as much as possible, trying to get international coverage. So I see this is as one more step in bringing awareness to ‑‑ global awareness to the issues of the NWT and the issues that the Arctic is facing. So thank you, Mr. Speaker.

**MR. JOHNSON:** Mr. Speaker, I guess, you know, I recognize it's largely a symbolic position but from where I sit, one of the parts that kind of rubbed me wrong is the mandatory nature of swearing an oath of allegiance. You know, perhaps you're an Irish member and there's been some blood shed on both sides of that. Perhaps you're of Scottish descent and you got a grandpa who's a strong independence movement, Mr. Speaker. You know, there's no shortage of countries that have fought very hard to be free of our sweet Queen's rule.

But my question is, does our Premier support amending the rules of this House so that, you know, if there is a Member who is a Republican, they do not have to swear allegiance to the Queen and can take their seat in this House? Thank you, Mr. Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Mr. Speaker. Well, I should start by saying that as Premier, I don't run the Legislative Assembly. That is the role of the Speaker. So it's not mine to address. But I do want to say as well that as long as we're elected into a system that's part of the constitutional monarchy with the Queen as the head of state for Canada, we appreciate that swearing an oath to bear alliance to Her Majesty is an oath to work diligently within the democratic system in place. It's no different than the oath that lawyers swear as part of their admittance to the legal profession of which the MLA is a part of that profession.

By swearing alliance to the head of the state, we as parliamentarians commit to faithfully serve our system of government. Until that system of government is changed nationally, I don't think it's necessary to change our oath. That's my personal opinion. But it's really your responsibility, Mr. Speaker. Thank you.

**MR. SPEAKER:** Thank you, Madam Premier. Oral questions. Member for Tu Nedhe‑Wiilideh.

Before we begin, I'd just like to caution the Member, please use respectful language and refrain from making accusations against the Minister. Thank you.

## Oral Question 1109-19(2):Healthcare in Small Communities

**MR. EDJERICON:** Thank you, Mr. Speaker. As the Member's statement I made earlier today, my constituents, and most people in the NWT, know that our health system is in a crisis. Yet our leadership appears more interested in doing some damage control in the media than looking inwards to make policy changes to improve patient outcomes.

Mr. Speaker, my first question is health care in small communities require policies to take into account the unique circumstances for primary Indigenous population that have needs defined by race, geographically, and culture.

Will the Minister of Health and Social Services commit to a full policy review to improve patient outcomes and health care protocols in communities health centres and small ‑‑ and for small community medical travel within 120 days and report back to the House? Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Tu Nedhe‑Wiilideh. Minister responsible for Health and Social Services.

**HON. JULIE GREEN:** Thank you, Mr. Speaker. Mr. Speaker, since we last sat I had the opportunity to go to six different NWT communities, and certainly some of them are small communities and they have a lot to say about health care delivered to them. And while some people are satisfied with it, other people see room for improvement and I'm certainly interested in hearing those ideas for room for improvement.

What we want for the whole population is the best possible health outcomes, whether they live in a small community or they live in Yellowknife. And that's something that we are very focused on as a department. Thank you.

**MR. EDJERICON:** Thank you, Mr. Speaker. Is she willing to make a commitment to a full policy review and report back to the House in 120 days? Thank you, Mr. Speaker.

**HON. JULIE GREEN:** Yes, thank you. And I'm pleased to note that the CEO of the Yellowknife Health and Social Services region, within which Fort Resolution is located, has been to the community a couple of times this month and has opened channels of communication with the leadership there to work on the specific issues that people have raised.

I also want to say that while people may be afraid or unsure about advocating for themselves in the moment, there is also a complaint process where people, instead of sitting with their issues, can point out what their problems are and ask us for resolution.

Because it's health information, we require a confidentiality form. So if the Member has people with specific health issues that they would like the department to investigate, I recommend that he get a consent form from them and send to my attention for resolution. Thank you.

**MR. EDJERICON:** Thank you, Mr. Speaker. Medical travel has been found to be lacking in supporting the needs of Indigenous people in the Northwest Territories. The Minister and her department has spoken about the need for non‑insured health benefits for the First Nations and Inuit, a reform to improve outcomes. I agree with the Minister but that this is an area of federal jurisdiction.

Will the Minister commit to additional resources to the medical travel assistance to cover off any shortfalls in NIHB benefits until permanent changes are made by Ottawa? Thank you, Mr. Speaker.

**HON. JULIE GREEN:** Yes, thank you, Mr. Speaker. Mr. Speaker, as the Member is aware, this is a federal program and the NIHB benefits are federally funded. The Government of the Northwest Territories funds medical travel to the same extent for people who are not eligible for noninsured health benefits and not eligible for Metis health benefits.

So we spend about $45 million a year on medical travel. The older you are, the more likely you are to get access to medical travel. There is a very specific set of criteria. It's set by the federal government and we administer it.

It is time to look at it again, and the federal Standing Committee on Indigenous and Northern Affairs has invited me, invited Indigenous leaders from the NWT, invited the Minister of Indigenous Services Canada, which is the federal department responsible for this, to provide them with information to do their own review of administration and accessibility of NIHB, and I'm looking forward to their report. Thank you.

**MR. SPEAKER:** Thank you, Minister. Final supplementary, Member for Tu Nedhe‑Wiilideh.

**MR. EDJERICON:** Thank you, Mr. Speaker. Licensed practitional nurse or LPNS requires far less training and resourcing to effectively deploy in small communities than registered nursed or nurses practitioners. These positions can effectively enhance home care services and restoring services expectation in Fort Resolution and other communities.

Will the Minister expand licensed practitional nurse positions at community health centres to ensure home care services are available in our communities? Thank you, Mr. Speaker.

**HON. JULIE GREEN:** Thank you, Mr. Speaker. Mr. Speaker, as the Member may be aware, we're currently facing a shortage of nurses in the Fort Resolution health centre. They've been operating quite often with two nurses rather than three. So the idea of adding more nursing positions is a risk that because we may not be able to fill them. The nursing staff who are there provide home care and well‑baby checks and of course emergency and chronic disease management.

So the nursing level is not up to where we would want it. As I said, it's two rather than three. But I feel confident that they are covering the basic needs of the community. And if there are needs that are not being addressed, I invite the MLA to bring them to my attention. Thank you.

**MR. SPEAKER:** Thank you, Minister. Oral questions. Member for Hay River South.

## Oral Question 1110-19(2):Government of the Northwest Territories Hay River Flood Response

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. Mr. Speaker, this is for the Minister of MACA.

Can the Minister confirm which companies were contracted by this government to provide abatement services to Hay River flood victims and are those companies NWT BIP registered? Thank you.

**MR. SPEAKER:** Thank you, Member for Hay River South. Minister responsible for Municipal and Community Affairs.

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. Mr. Speaker, the Government of the Northwest Territories has four contractors to provide abatement services in the town of Hay River and K'atlodeeche First Nations. The contractors are Arctic Canada Construction, Commercial NDS, Wilf's Restoration Limited, and WINMAR. Three of the four contractors are NWT BIP registered companies, Mr. Speaker. Thank you.

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. Mr. Speaker, can the Minister tell me if the costs for additional abatement services paid directly, are they paid directly by the GNWT, and does the amount come off the $240,000 maximum allotted for damages? Thank you.

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. And I thank the Member for that question. And we've had this conversation numerous times over the past weekend I believe it was, when the Member went back home to meet with his constituents.

The GNWT is 100 percent paying for all detailed damage assessments and all additional abatement services. So we are paying a hundred percent. And these will not be part of the maximum from the 240 of the disaster assistance. It is all a GNWT cost moving forward. Thank you, Mr. Speaker.

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. Mr. Speaker, can the Minister tell me when we can expect to see the standardized list of assets and values that will be covered by DAP? People are kind of anxious. They want to get out there and start buying ‑‑ you know, buying furniture and whatever else they need for their home. Thank you.

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. Mr. Speaker, as I said last week and with Trailblazer this morning, that the standardized list, item list will be posted out on the MACA website this week. We're hoping within the next couple of days. Along with information about what the list is about and how to use that to make claims for disaster assistance.

I need to tell the House and the Member and the public is that this list was developed last year during the flood. But we cannot use that same list. We need to ‑‑ when I say that, we need to make sure we update it. We've been working with the federal government. We also have to do a cost of living index on it. So this information is available.

The standard item list is to provide for basic and essential household contents that were damaged or destroyed by the flood. Pathfinders will be available to be answer questions to help people out when they're filling out their claim. But also getting this information to the three MLAs there that have been affected by the disaster in the Hay River and K'atlodeeche. So they will have that information, and we'll share that information as well as to the insurance companies moving forward. Thank you, Mr. Speaker.

**MR. ROCKY SIMPSON:** Thank you, Mr. Speaker. Mr. Speaker, can the Minister confirm how will advances and payments be made for damages and how can it ‑‑ how can it be used? Will it be paid out based on receipts only, or can it be paid out on the assessed amount, where receipts are not required, allowing home or business owner the use ‑‑ or to use at their discretion or a combination thereof? Thank you.

**HON. SHANE THOMPSON:** Thank you, Mr. Speaker. Mr. Speaker, I can tell the House here after they receive their detailed assessment of damage, residents can request an advanced payment if they need money immediately for work that will prevent further damage to their property. The advanced payment is based on the value of damages from the detailed damage assessments. The maximum of an advancement for residents is $10,000 but there's ability to provide up to 50 percent of total values of the damage assessment.

The Member has asked about receipts and that. Yes, receipts are what you need. However, with the standardized list, there is a process that there again, just need to work with our pathfinders to ask those questions to see what their receipts are. The importance of it. I tell people take lots of pictures, keep all the receipts, and keep track of every hour that they put in to fixing their home or their business during this.

But once we get the list, again, like I said, we will make sure this is out there and we will make sure that the Members ‑‑ three MLAs have the ability to get Q and As out to their residents as well as with our pathfinders. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Colleagues, our time for oral questions has expired. Written questions. Returns to written questions. Replies to the Commissioner's address. Petitions. Reports of committees on the review of bills. Reports of standing and special committees.

Member for Yellowknife North.

# Reports of Standing and Special Committees

## Committee Report 30-19(2):Report on the Review of the 2020-2021 Annual Report of the Information and Privacy Commissioner

**MR. JOHNSON:** Mr. Speaker, your Standing Committee on Government Operations is pleased to provide its report on the review of the 2021 Annual Report of the Information and Privacy Commissioner, and commends it to the House.

**Introduction**

The Standing Committee on Government Operations has reviewed the 2020‑2021 Annual Report of the Information and Privacy Commissioner. The Access to Information and Protection of Privacy Act and the Health Information Act require the IPC to prepare an annual report. The report includes information on the number of files the IPC opens to review complaints. It can also include recommendations. The Speaker tables the report in the Legislative Assembly. Once tabled, the committee reviews the report.

As part of the review, the Information and Privacy Commissioner, Mr. Andrew Fox, appeared before committee on February 10, 2022. The committee appreciated his detailed testimony on the state of access to information and privacy protection in the territory. The committee hopes the IPC’s annual reports will include more statistics on the files he reviews and investigates.

Enhanced reporting will help establish trends on why complaints and breaches arise, which public bodies they come from, and whether they are dealt with in a timely manner.

This report presents four recommendations to address the surging number of reviews within the Government’s access and privacy regime. The committee is pleased to submit these recommendations to the Government of the Northwest Territories and looks forward to their implementation.

I will now pass it on to the MLA for Kam Lake.

**MR. SPEAKER:** Thank you, Member for Yellowknife North. Member for Kam Lake.

**MS. CLEVELAND:** Thank you, Mr. Speaker.

**Surging Reviews and Investigations**

The IPC can open a file to review and investigate: GNWT decisions on access to information requests; Privacy complaints of improper collection, use, or disclosure of personal or health information; Privacy breach complaints; and

Any matter relating to the application of ATIPPA or HIA, whether or not an individual requested a review.

The IPC can also open a file to comment on the access and privacy implications of proposed legislation, policies, or programs.

Over the past 10 years, the number of files opened by the IPC has grown substantially. The number of files opened increased six‑fold from 2011‑2012 (27 files) to 2020‑2021 (162 files). Much of the growth comes from files opened under the Health Information Act, which came into force in 2015‑2016.

The growing number of files is not inherently bad. Recent IPC annual reports identify potential reasons driving the trend. The Health Information Act’s coming into force increased the scope of privacy rights and responsibilities. The public’s exercise of the right to access government information may be increasing. Similarly, the public may be more aware and protective of their personal privacy. Public bodies may also have become more aware of privacy issues and better at reporting privacy breaches. However, the high number of files is fiscally costly.

In the past 10 years, the IPC has had to spend more to keep up with the surging workload. Spending has increased by an order of magnitude from $90,000 in 2011‑2012 to $547,000 in 2020‑2021. Public bodies also incur costs to comply with ATIPPA and HIA. It is unclear how much the GNWT spends to comply and how that has changed over time. The government’s activity reports on administering ATIPPA, which the GNWT has not published since 2016, do not report on costs.

**Reduce Complaints and Costs with "Upstream" Measures**

In his appearance before committee, the IPC explained that "upstream: Investments in the access and privacy regime can reduce "downstream" costs associated with access complaints and privacy breaches. As he put it more succinctly, public bodies must choose between a small expense now or a larger expense later.

"Upstream" measures address the reasons individuals request reviews of access decisions and public bodies breach personal information. Some examples include:

* Making more government records available by default.
* Training employees on the proper collection, use, and disclosure of personal information.
* Procuring technology for better records management; and
* Implementing administrative safeguards to protect personal information.

In fact, the IPC highlighted the early success of one such "upstream" measure. Since March 2021, the government has centralized some access to information functions at the new Access and Privacy Office. The IPC credited the APO’s trained staff and centralized approach with promising early results. He has observed a slight decrease in the number of review requests and, as of February 2022, zero "deemed refusals" on APO files.

More "upstream" measures are needed. Committee is making four recommendations to that effect. The recommendations address persistent gaps in the access and privacy regime, raised by the IPC, that lead to complaints and privacy breaches. They also reinforce accountability for past committee recommendations that the Government has not implemented adequately.

Mr. Speaker, I will now pass this over to the Member for Thebacha. Thank you.

**MR. SPEAKER:** Thank you, Member for Kam Lake. Member for Thebacha.

**MS. MARTSELOS:** Thank you, Mr. Speaker.

**Recommendations**

**Train employees on privacy protection**

The IPC’s annual report identifies staff who are under‑resourced, under‑trained in or unaware of privacy policies as a frequent cause of privacy breaches. When he investigates breaches, the IPC frequently recommends comprehensive and regular training. He also recommends the broader publication of relevant policies.

However, there is no government‑wide policy to ensure all employees receive proper training on the collection, use, and disclosure of personal information.

The issue is so important that it was the focus of the IPC’s one recommendation in his appearance before committee. He said: I would urge all public bodies and health information custodians to ensure that new employees are given the appropriate training early on, both in protection of privacy and access to information, and that all employees should be given regular refreshers of that.

Committee wholeheartedly endorses the IPC’s recommendation. While there are costs involved with training, the costs of not training are greater: Reviews of access decisions, privacy breaches, breach investigations, and ultimately reduced public faith in government.

Therefore, the Standing Committee on Government Operations recommends:

**Recommendation 1:** That the Government of the Northwest Territories, in consultation with the Information and Privacy Commissioner, and by April 1, 2023, establish a government‑wide policy that ensures all employees receive appropriate training on the collection, use, and disclosure of personal information. The policy should ensure that new employees receive training early on and all employees receive regular refreshers.

The committee further recommends that the Government emphasize Indigenous recruitment and retention to fill access and privacy positions.

I will now pass this over to the Member for Inuvik Twin Lakes. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Thebacha. Member for Inuvik Twin Lakes.

**MS. SEMMLER:** Thank you, Mr. Speaker.

**Update policies on mobile handheld devices**

The IPC’s annual report drew attention to the role of mobile handheld devices in several privacy breaches.

Review Report 20‑242 investigated one such breach. An education official recorded a video, using a personal mobile device, of a teacher and students. The official uploaded the video to a government server that others could access, ostensibly for training purposes. The official did not seek or obtain consent from anyone in the video.

The IPC identified a key factor in this breach: "The absence of any policy direction for the use of such personal devices in the workplace."

Existing policy direction on mobile handheld devices is limited and outdated. The Mobile Handheld Device Policy contains only one provision that touches on personal privacy: To prohibit taking pictures of people without permission. The Employee Code of Conduct says even less. Its provisions on the "use of government equipment and property" are silent on protecting personal privacy. The Code was last updated in March 2008.

The IPC’s annual report recommends "clear policy guidance" for employees on the proper use of mobile handheld devices. Committee agrees. This work is urgent given the ubiquity of these devices and the high risk for breaches of sensitive personal information. Therefore, the Standing Committee on Government Operations recommends:

**Recommendation 2:** That the Department of Finance, in consultation with the Information and Privacy Commissioner, and by April 1, 2023, update policies governing the use of mobile handheld devices by the public service, including:

1. The Mobile Handheld Devices Policy, to expand the policy provisions for "proper use" to address all the ways a user can collect, use, or disclose personal information with a device;.
2. The Employee Code of Conduct, to introduce provisions to protect personal privacy regarding the "use of government equipment and property"; and.
3. New policy guidance, to address the use of personal devices and email to conduct government business.

The Department of Finance should supplement these policies with easily accessible guidance documents on how the device should and should not be used.

**Eliminate faxing**

In October 2020, committee recommended that the GNWT "develop and implement a plan for ending the use of fax machines in the Health and Social Services sector." The GNWT supported this recommendation and indicated that it was preparing a plan to reduce faxing. However, despite this commitment to reduce faxing, privacy breaches persist. As stated in the IPC’s annual report: "Mistakes related to the use of fax machines continue to generate reports resulting in the unlawful disclosure of personal health information." He added that a concerning number of the 66 privacy breach notifications related to HIA in 2020‑2021 implicated fax machines. The IPC felt the need to reiterate his office’s long‑standing advice: "Health information custodians should stop using fax machines to transmit personal health information."

The IPC and committee have already been unambiguous on the need to eliminate faxing. Committee therefore seeks to reinforce accountability surrounding the GNWT’s plan to reduce faxing and recommends:

**Recommendation 3**

That the Government of the Northwest Territories provide an update on its plan to reduce the use of faxing across the Health and Social Services system, including:

1. Metrics on reductions in the use of faxing achieved so far;
2. The targets and associated timelines for future reductions; and, if faxing cannot or will not be eliminated,
3. An explanation on why the use of fax cannot or will not be eliminated, and what measures the department is taking to mitigate the risk of data breaches arising from misaddressed documents.

Mr. Speaker, I ask that you now redirect it back to Member for Yellowknife North. Thank you.

**MR. SPEAKER:** Thank you, Member for Inuvik Twin Lakes. Member for Yellowknife North.

**MR. JOHNSON:**

**Proactive disclosure**

In October 2020, the committee recommended a GNWT update on work to standardize Access by Design principles when designing government records and communications. Access by Design advances that government‑held records should be available to the public by default, with limited and specific exceptions.

There are many benefits to the proactive disclosure and active dissemination of government‑held records. Residents would not need to make any special requests for information. Public bodies could have fewer access to information requests to answer. This would save time and costs. Ultimately, residents would be more empowered to hold the government accountable, and the government would be more accessible and transparent.

In February 2021, the GNWT indicated that it supports the Access by Design principle. The GNWT also reported that it was planning to ask all public bodies to conduct a "comprehensive review of their records." The review would establish categories of records that can be routinely disclosed and proactively made available to the public.

This review appears to be an effort to comply with section 72(1) of the recently amended ATIPP Act. The changes to the ATIPP Act came into effect in July 2021. The status of this review is unclear.

The Standing Committee on Government Operations believes expanded proactive disclosure of the government‑held records is long overdue, and therefore recommends:

**Recommendation 4**

That the Government of the Northwest Territories provide an update on complying with section 72(1) of the Access to Information and Protection of Privacy Act, which requires the head of a public body to establish and publish categories of records to be made available to the public without a request for access. The update should include a summary of the progress achieved so far and the timelines for full compliance at each public body.

**Conclusion**

This concludes the Standing Committee on Government Operations Report on the Review of the 2020‑2021 Annual Report of the Information and Privacy Commissioner. The committee looks forward to the government’s response to these recommendations.

**Recommendation 5**

The Standing Committee on Government Operations recommends that

the Government of the Northwest Territories provide a response to this report within 120 days.

**MR. SPEAKER:** Thank you, Member for Yellowknife North. Reports of standing and special committees. Member for Yellowknife North.

**MR. JOHNSON:** Mr. Speaker, I move, seconded by the Member for Thebacha, that Committee Report 30‑19(2): Standing Committee on Government Operations report on the review of the 2020‑2021 Annual Report of the Information and Privacy Commissioner be received by the Assembly and referred to the committee as a whole. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Yellowknife North. Motion is in order. To the motion?

**SOME HON. MEMBERS:** Question.

**MR. SPEAKER:** Question has been called. All those in favour? All those opposed? Any abstentions. The motion is carried.

‑‑‑Carried

The report of the review of the 2020‑2021 Annual Report of the Information and Privacy Commissioner will be moved into Committee of the Whole.

Reports of standing and special committees. Tabling of documents. Madam Premier.

# Tabling of Documents

## Tabled Document 655-19(2):Principles and Interests Guiding the Government of the Northwest Territories at Aboriginal Rights Negotiations with Indigenous Peoples

## Tabled Document 656-19(2):Aboriginal Rights Agreement Negotiating Mandates Summary

**HON. CAROLINE COCHRANE:** Mr. Speaker, I wish to table the following two documents: Principles and Interests Guiding the GNWT at Aboriginal Rights Negotiations with Indigenous Peoples; and, Aboriginal Rights Agreement Negotiating Mandates Summary. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Madam Premier. Tabling of documents. Minister responsible for Finance.

## Tabled Document 657-19(2):Supplementary Estimates (Infrastructure Expenditures), No. 1, 2022-2023

## Tabled Document 658-19(2):Supplementary Estimates (Operations Expenditures), No. 1, 2022-2023

## Tabled Document 659-19(2):Resident Readiness Strategy

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Speaker. I wish to tabling the following three documents: Supplementary Estimates (Infrastructure Expenditures), No. 1, 2022‑2023; Supplementary Estimates (Operations Expenditures), No. 1, 2022‑2023; and Resident Readiness Strategy. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Tabling of documents. Notices of motion. Member for Deh Cho.

# Notices of Motion

## Motion 54-19(2):Improving Health Care in Small Communities

**MR. BONNETROUGE:** Mahsi, Mr. Speaker. Mr. Speaker, I give notice that on Wednesday, June 1st, 2022, I will move the following motion:

Now therefore I move, seconded by the Honourable Member for Tu Nedhe‑Wiilideh, that this Legislative Assembly calls upon the Government of the Northwest Territories to provide increased access to physicians and medical specialists to offer quality care, diagnoses, and second opinions; and further, the Government of the Northwest Territories prioritize cultural safety, trauma‑informed care, and anti‑Indigenous racism professional development training within the Health and Social Services workforce including locum doctors;

And furthermore, the Government of the Northwest Territories provide additional training to nurses, health care workers, and locum doctors in the small communities on the detection of cancer and chronic illnesses;

And furthermore, the Government of the Northwest Territories conduct a quality review of the health centres in the small communities including an external audit of client treatment records and client satisfaction;

And furthermore, that the Government of the Northwest Territories provide a comprehensive response to this motion within 120 days.

Mahsi, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Deh Cho. Notices of motion. Member for Kam Lake.

## Motion 55-19(2):Appointment of Integrity Commissioner

**MS. CLEVELAND:** Mr. Speaker, I give notice that on Thursday, June 2nd, I will move the following motion:

Now therefore I move, seconded by the Honourable Member for Inuvik Boot Lake, that pursuant to section 91 of the Legislative Assembly and Executive Council Act, the Legislative Assembly recommends to the Commissioner of the Northwest Territories the reappointment of Mr. David Phillip Jones as the Northwest Territories Integrity Commissioner, effective June 2nd, 2022.

Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Kam Lake. Notices of motion. Motions. Member for Frame Lake.

# Motions

## Motion 53-19(2):Appointments to the Standing Committees on Social Development and Government Operations,Carried

**MR. O'REILLY:** Merci, Monsieur le President.

I MOVE

WHEREAS Rule 9.2(3) requires that Members be appointed to Standing and Special Committees;

NOW THEREFORE I MOVE, seconded by the honourable Member for Thebacha, that the following Member be removed as an alternate to the Standing Committee on Social Development:

Mr. Jackie Jacobson, the Member for Nunakput;.

AND FURTHER, that the following Member be appointed as an alternate to the Standing Committee on Social Development:

Mr. Rocky Simpson, the Member for Hay River South;

AND FURTHERMORE, that the following Member be appointed to the Standing Committees on Social Development and Government Operations:

Mr. Richard Edjericon, the Member for Tu Nedhe‑Wiilideh.

Mahsi, Mr. Speaker.

**MR. SPEAKER:** Thank you, Member for Frame Lake. The motion is in order. To the motion?

**SOME HON. MEMBERS:** Question.

**MR. SPEAKER:** Question has been called. Colleagues, question has been called.

Pursuant to Rule 10.3(1), a recorded vote is required. When the clerk calls on you, please state whether you are in favour, against, or abstaining from the motion. Mr. Clerk.

# Recorded Vote

**CLERK OF THE HOUSE (Mr. Tim Mercer):**

The Member for Frame Lake. Just so your light's on.

**MR. O'REILLY:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** One more time, please. Just make sure the light's on.

**MR. O'REILLY:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Tu Nedhe‑Wiilideh.

**MR. EDJERICON:** (audio) Mr. Speaker. Just so I'm (audio).

**MR. SPEAKER:** Whether you're in favour, abstaining, or opposed.

**MR. EDJERICON:** (audio) Thank you.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member Tu Nedhe‑Wiilideh, how do you vote?

**MR. EDJERICON:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Tu Nedhe‑Wiilideh votes in favour. The Member for Yellowknife North.

**MR. JOHNSON:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Monfwi.

**MS. WEYALLON‑ARMSTRONG:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Nahendeh.

**HON. SHANE THOMPSON:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Yellowknife South.

**HON. CAROLINE WAWZONEK:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Sahtu.

**HON. PAULIE CHINNA:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Range Lake.

**HON. CAROLINE COCHRANE:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Inuvik Boot Lake.

**HON. DIANE ARCHIE:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Yellowknife South.

**HON. JULIE GREEN:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Hay River North.

**HON. R.J. SIMPSON:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Inuvik Twin Lakes.

**MS. SEMMLER:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Deh Cho.

**MR. BONNETROUGE:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Hay River South.

**MR. ROCKY SIMPSON:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Thebacha.

**MS. MARTSELOS:** In favour.

**CLERK OF THE HOUSE (Mr. Tim Mercer):** The Member for Kam Lake.

**MS. CLEVELAND:** In favour.

**MR. SPEAKER:** Colleagues, the results of the recorded votes, 16 in favour, zero opposed, zero abstentions. The motion is carried.

‑‑‑Carried.

Motions. Notices of motion for the first reading of bills. Notices of motion for the first reading of bills. First reading of bills. Minister responsible for Infrastructure.

# First Reading of Bills

## Bill 52: Elevators and Lifts Act

**HON. DIANE ARCHIE:** Mr. Speaker, I wish to present to the House Bill 52, Elevators and Lifts Act, to be read for the first time. Thank you.

**MR. SPEAKER:** Thank you, Minister. Pursuant to Rule 8.2(3), Bill 52, Elevators and Lifts Act is deemed read for a first time and is now reading for second reading. First reading of bills. Minister responsible for Finance.

## Bill 53:An Act to Amend the Liquor Act

**HON. CAROLINE WAWZONEK:** Mr. Speaker, I wish to present to the House Bill 53, An Act to Amend the Liquor Act, to be read for the first time. Thank you, Mr. Speaker.

**MR. SPEAKER:** Thank you, Minister. Pursuant to Rule 8.2(3), Bill 53, An Act to amend the Liquor Act, is deemed read for a first time and is now ready for second reading.

First reading of bills. Second reading of bills. Consideration in Committee of the Whole of bills and other matters, Bill 23, 29, 40, 46, and 47, Committee Report 27‑19(2), Committee Report 29‑19(2), with Member for Hay River South in the chair.

# Consideration in Committee of the Whole of Bills and Other Matters

**CHAIRPERSON (Mr. Rocky Simpson):** I now call Committee of the Whole to order. What is the wish of committee. Mr. O'Reilly.

**MR. O'REILLY:** Thanks, Mr. Chair. Committee wishes to consider Bill 46, Bill 47, and Committee Report 27‑19(2). Mahsi.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you. Committee, we will take a short recess and resume with the first item.

‑‑‑SHORT RECESS

**CHAIRPERSON (Mr. Rocky Simpson):** Okay, I'll call the committee back to order.

Committee, we have agreed to consider Bill 46: An Act to Amend the Motor Vehicles Act. I will ask the Minister of Infrastructure to introduce the bill. Minister.

## Bill 46:An Act to Amend the Motor Vehicles Act

**HON. DIANE ARCHIE:** I am here to present Bill 46: An Act to Amend the Motor Vehicles Act.

Bill 46 was introduced in the Legislative Assembly in February 2022. I met with the Standing Committee on Economic Development and Environment to answer questions regarding the amendments on May 25, 2022.

The Motor Vehicles Act sets out a framework for the regulation of motor vehicles and operators in the Northwest Territories. This includes several key elements of public safety.

The Department of Infrastructure has found gaps and inconsistencies in the treatment of impaired drivers and medical examinations for license holders. The proposed amendments to fix these gaps are minor but if not made, they will cause ongoing confusion for users of the act, including enforcement authorities.

The ten proposed amendments either put existing practices into writing, or close narrow gaps in the act. This includes clarifying that impaired driving penalties apply to drivers who are exactly at the alcohol limit and removing a requirement for some senior drivers to complete redundant medical exams. It is important to note that most NWT residents will not notice any changes in how the act impacts them and their driving rights.

The Standing Committee on Economic Development and Environment has indicated their support for the passage of Bill 46, and I thank them for their work, in the review of the bill. I look forward to Members comments on the proposed amendments and answer any questions Members may have. Quyananni.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Minister. Minister, would you like to bring witnesses into the Chamber?

**HON. DIANE ARCHIE:** Yes, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Sergeant‑at‑Arms, please escort the witnesses into the Chamber.

Minister, please introduce your witnesses.

**HON. DIANE ARCHIE:** Thank you, Mr. Chair. Good afternoon, colleagues. With me today from the Department of Infrastructure is Delia Chesworth, who is the assistant deputy minister for programs and services; Andy Tereposky, who is our director of compliance and licensing; and Jeffery Nichols, senior legislative advisor.

**CHAIRPERSON (Mr. Rocky Simpson):** I will now turn to the chair of the Standing Committee on Economic Development and Environment, the committee that reviewed the bill, for any opening comments on Bill 46. Mr. Bonnetrouge.

**MR. BONNETROUGE:** Mahsi, Mr. Chair. Mr. Chair, Bill 46: An Act to Amend the Motor Vehicles Act, received second reading in the Legislative Assembly March 9th, 2022, and was referred to the Standing Committee on Economic Development and Environment for review.

On May 10th, 2022, standing committee held a public hearing and completed its clause‑by‑clause review with the Minister of Infrastructure on May 25th, 2022. The committee received no submissions on this bill.

I thank the committee for review on this legislation. Individual Members may have additional comments. Mahsi, Mr. Speaker.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Mr. Bonnetrouge. I will now open the floor to general comments on Bill 46. Is the committee agreed that there are no further general comments?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Can proceed to a clause‑by‑clause review of Bill 46: An Act to Amend the Motor Vehicles Act.

Committee, we will defer the bill number and title until after consideration of the clauses. Please turn to page 1 of the bill, Clauses 1 to 5. Does the committee agree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Clauses 6 to 10, does the committee agree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Clauses 11 to 15, does the committee agree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Clauses 16 to 20, does the committee agree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Clauses 21‑22, does the committee degree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Committee, to the bill as a whole, does the committee agree that Bill 46: An Act to Amend the Motor Vehicles Act, is now ready for third reading?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, committee. Does the committee agree that this concludes our consideration of Bill 46: An Act to Amend the Motor Vehicles Act?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Minister, and thanks to your witnesses. Sergeant‑at‑Arms, please escort the witnesses from the Chamber.

## Bill 47:An Act to Amend the Employment Standards Act, No. 2

Committee, we have agreed to consider Bill 47: An Act to Amend the Employment Standards Act, No. 2. I will ask the Minister of Education, Culture and Employment to introduce the bill. Minister.

**HON. R.J. SIMPSON:** Thank you, Mr. Chair. I'm here today to present Bill 47: An Act to Amend the Employment Standards Act, No. 2.

Bill 47 adds the National Day for Truth and Reconciliation on September 30th to the list of statutory holidays listed in Part 3 of the Northwest Territories’ Employment Standards Act, and includes consequential amendments to the Interpretation Act and the current Public Services Holiday Order to ensure alignment across legislation in the NWT and extend the holiday for members of the territorial public service going forward.

I am pleased to bring forward these amendments to support the continued public commemoration of the history and legacy of residential schools and our government’s role in the reconciliation process. Thank you.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Minister. Minister, would you like to bring witnesses in to the Chamber?

**HON. R.J. SIMPSON:** Yes, I would.

**CHAIRPERSON (Mr. Rocky Simpson):** Sergeant‑at‑Arms, please escort the witnesses into the Chamber.

Minister, please introduce your witnesses.

**HON. R.J. SIMPSON:** Thank you. To my right, I have Andrea Giesbrecht, director of labour, development, and standards. It's her second appearance in front of committee. And on my left, Stephen Flanagan, legislative division with the Department of Justice, and it is his first time appearing in Committee of the Whole. Thank you.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Minister. I will now turn to the chair of the Standing Committee on Social Development, the committee that reviewed the bill, for any opening comments on Bill 47. Ms. Cleveland.

**MS. CLEVELAND:** Thank you very much, Mr. Chair. Mr. Chair, Bill 47: An Act to Amend the Employment Standards Act, No. 2, received second reading in the Legislative Assembly on March 28th, 2021, and was referred to the Standing Committee on Social Development for review.

On May 10th, 2022, the standing committee held a public hearing with the Minister of Education, Culture and Employment, and completed its clause‑by‑clause review of the bill. The committee received no submissions on the bill.

And I'd like to thank committee for their efforts in reviewing this legislation. Individual Members may have additional comments or questions. Thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Ms. Cleveland. I will now open the floor to general comments on Bill 47. Mr. O'Reilly.

**MR. O'REILLY:** Thanks, Mr. Chair. Yes, I'm glad to see that we are making it consistent in terms of who will get to celebrate this holiday, not just members of the public service, but people that work in the private sector as well.

But I know that there were some concerns or issues raised when this was being discussed around what sort of supports or activities and so on were our government helping put together to facilitate reconciliation and, particularly, for this day. So if I could ask the Minister what efforts our government is doing to ensure that the day is meaningful for our residents in the Northwest Territories as a learning experience as well? Thanks, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Mr. O'Reilly. Minister.

**HON. R.J. SIMPSON:** Thank you. So Education, Culture and Employment oversees this act, and as such we undertook engagement on whether or not this day should be a statutory holiday in the Northwest Territories.

The Department of the Executive and Indigenous Affairs is going to be leading phase 2 of the engagement, and they are preparing an engagement plan. They will be engaging with Indigenous governments, residential school survivors, and so on, to determine how to properly commemorate the date. Thank you.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Minister. Mr. O'Reilly.

**MR. O'REILLY:** Thanks, Mr. Chair. No, I appreciate the response from the Minister. I have no further questions. Thank you.

**CHAIRPERSON (Mr. Rocky Simpson):** Is committee agreed that there are no further general comments?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Can we proceed to a clause‑by‑clause review of Bill 47: An Act to Amend the Employment Standards Act, No. 2?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Committee, we will defer the bill number and title until after consideration of the clauses. Please turn to page one of the bill.

Clause 1, does the committee agree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Clause 2, does the committee agree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Clause 3, does the committee agree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Clause 4, does the committee agree?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Committee, to the bill as a whole, does the committee agree that Bill 47: An Act to Amend the Employment Standards Act, No. 2, is now ready for third reading?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, committee. Does the committee agree that this concludes our consideration of Bill 47: An Act to Amend the Employment Standards Act, No. 2?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Minister, and thanks to your witnesses. Sergeant‑at‑Arms, please escort the witnesses from the Chamber.

## Committee Report 27-19(2):Special Committee on Reconciliation Indigenous Affairs Interim Report: What We Heard About the United Nations Declaration on the Rights of Indigenous Peoples and Negotiating Agreements

Committee, we have agreed to consider Committee Report 27‑19(2): Special Committee on Reconciliation Indigenous Affairs Interim Report: What We Heard About the United Nations Declaration on the Rights of Indigenous Peoples and Negotiating Agreements.

I will go to the chair of the Special Committee on Reconciliation and Indigenous Affairs for any opening comments. Ms. Semmler.

**MS. SEMMLER:** Thank you, Mr. Chair. The special committee's interim report was read into the record during the last sitting on Wednesday, March 30th, 2022, by the deputy chair. This Assembly has tasked the Special Committee on Reconciliation and Indigenous Affairs to seek and encourage discussion and recommendations on opportunities and challenges in meeting two specific Assembly priorities:

* Advance resolution of Aboriginal rights, negotiations, and
* Implement the United Nations Declaration on the Rights of Indigenous People.

For the past year, this special committee heard from academic and law experts on the United Nations Declaration and from Indigenous governments and the organizations on negotiating agreements in the Northwest Territories. The special committee heard about diverging views on ways to implement the declaration and how to action the declaration and policy. We decided that an informative interim report would be best to encourage discussion.

The special committee has not yet heard from all Indigenous governments in the Northwest Territories but felt that sharing what we heard so far contributes positively to the discussions and finding resolutions.

Mr. Chair, we heard from Indigenous governments that there are three serious challenges in negotiation agreements in the Northwest Territories:

The slow pace of negotiations, negotiation mandates and competing interest. The slow pace of negotiations is one challenge mentioned by all. We heard that an increasing complexity of agreements, increasing size of negotiation teams, frequent leadership changes, and the desire for comprehensiveness and legal certainty slow down the negotiations.

We heard that Indigenous nations find themselves stuck in a negotiation structure inherited from the past with little room to move forward or break out of. All Northwest Territories witnesses agreed that government needs to get away from fixed and predetermined principles at the negotiation tables, be more flexible, and not change the core principles and objectives unilaterally.

Consistently we heard that not the federal government but the Northwest Territories government is holding back progress in negotiations. We heard that competing interest and overlap in land use combined with the absence of land agreements create an unattainable and undesirable situation.

More importantly, Mr. Chair, we heard finding a way forward is at the heart of everyone's agenda. Despite at times the critical language describing the past and the current experience of negotiations in the Northwest Territories, we were inspired by all the positive and forward‑looking tone used by the Indigenous nations.

Mr. Chair, I want to thank the Indigenous nations and all the witnesses who have come forward and shared with us their views and experiences because we value the conversation and appreciate the opportunity to learn from you.

Mr. Chair, this committee recognizes that this interim report may be important to this and the next government. The way we establish and maintain relationships will reflect our awareness of the past and then determine the level of mutual respectfulness we will achieve.

Mr. Chair, this is a unique committee. Three Members are regular MLAs, two Members represent Cabinet, and the Honourable Premier Cochrane is a non‑voting Member. As a special committee, we focused on working together. We will continue working together in finding solutions, and the final report will contain recommendations.

Individual Members may have comments on the report, and I would like to thank the special committee for their collaboration and sharing spirit that enabled the work on this report. Thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Ms. Semmler. I will now open the floor to general comments on Committee Report 27‑19(2): Special Committee on Reconciliation and Indigenous Affairs Interim Report: What We Heard About the United Nations Declaration on the Rights of Indigenous Peoples and Negotiating Agreements. Mr. Bonnetrouge.

**MR. BONNETROUGE:** Mahsi, Mr. Chair. I would like to first thank the committee for presenting an interim report on its findings on the United Nations Declaration of the Rights of Indigenous Peoples, UNDRIP, and Negotiating Agreements.

Two of the priorities of the 19th Legislative Assembly are settle and implement treaty land resources as self‑government agreement and implement the United Nations Declaration on the Rights of Indigenous Peoples. The UNDRIP discussion and recommendations make up the bulk of this report which includes scholars, experts, and Indigenous governments.

There were insights that the declaration is not legally binding, that it was only an aspirational document but ignores its intent to guide action. There were many interesting insights, especially for First Nations without agreements, in that they wished to develop their own mechanisms and processes to move their negotiations ahead. Others who have settled UNDRIP may not align ‑‑ this may not align with their existing agreements.

I'm getting the sense from this report that UNDRIP requires more consultations and legal review by First Nations organizations in the Northwest Territories.

When the subject of the other priority to settle and implement treaty land resources and self‑government agreements, I seldom hear that it is the other party that is stalling the negotiations, and this goes both ways. Obviously, I'm not a party to information regarding negotiations, whether any movement being made, whether the GNWT is actively engaging the federal government and First Nations organizations in ongoing talks to spur movement in negotiations.

I need to express that I am not negotiating for any group. That is not my role. My role is to ensure the GNWT is accountable in their commitment to want to work with First Nations, especially when it is identified as a priority of this Assembly. I applaud the committee on their work to advance these two priorities. Mahsi.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Mr. Bonnetrouge. Any further comment? Mr. Johnson.

**MR. JOHNSON:** Thank you, Mr. Chair. I guess I'd like to begin by I'd like to thank the Premier today who tabled the GNWT's territorial principles and interests, and I'm going to speak to that a bit in that in conjunction with this report. I think that's a great step, and I think this report is a great step in bringing some transparency to this issue.

I have spent lots of time, both in this committee and otherwise, trying to figure out and get to the heart of why we are not settling, I'm going to speak specifically and start with land claims, in the NWT most ‑‑ specifically the Akaitcho, Deh Cho, and Metis land claims which don't ‑‑ or still remain unsettled. And I think we, in this House, need to have this conversation much more often, and I don't think it's just on us. I think also Indigenous governments need to be having this conversation much more often. I think it needs to be clear when positions are being taken and why they are being taken. And today's territorial principles and interests are a step in that direction. I also think we have to acknowledge a bit of the reality we find ourselves in where we're approaching 20 years since the Tlicho Agreement which, to be honest, has not really even been fully implemented. So we have two decades of no progress in this area. And I think given what we have heard, I don't see us making any progress absent some serious and transformative change.

Some of those factors are not necessarily the GNWT's fault but they certainly ‑‑ the GNWT is responsible for upholding them.

One is the increasing complexity of land claims. We have moved a long way from the numbered treaties which were, you know, a few‑page documents that you could get signed in a day, and every single modern treaty these days is thousands of pages and thousands of hours of lawyers working diligently at it. And it's becoming a reality that you just can't get one of those agreements done in an election term, whether you are a Premier or a chief or the prime minister.

Additionally, we've learned lessons from, you know, previous land claims where things have not been implemented and there's been debates about what they actually meant to say. And that increasing desire by GNWT means that we are really getting into the weeds in modern treaty negotiations. And I think when you combine those factors, it takes about a decade at least to get one of these. And we've seen, you know, with the Deh Cho, which had an agreement‑in‑principle, it's on draft, I forget, in the 40s now, and we are a long way from that agreement‑in‑principle actually informing a final agreement as different direction was taken each time by various political actors and negotiators.

And so when I think when you put all those factors together, we find ourselves in a position where we just are never going to settle another land claim in the NWT without some serious action taken. And, you know, this committee report doesn't speak to recommendations, but I think transparency is clearly one of them. There's a lot of good work by organizations such as Treaty Talks, making sure that members of their Indigenous nations and citizens of the NWT are aware of what's going, and I think there's a lot of education to make sure that people make these election issues.

I want to point out a couple of the GNWT's territorial principles and interests today and just colour them a little. And I think the question we have to ask ourselves is whether these are hills we're willing to die on politically.

One of the interests of the GNWT is that the open and public nature of communities in the Northwest Territories should be preserved. I think that's an understandable interest for a public government to have, but this is unique to the NWT in that any reserve down south now negotiating a land claim inherently doesn't have an open community. We all recognize and understand that I can't move on to the Salt River First Nation Reserve tomorrow. They have exclusive control of who resides in that community.

And I am unaware right now to the extent that this is, you know, one of those issues that can't be solved at the negotiating table, but I'll tell you it's one of those issues that if a specific community wanted to have a similar kind of closed nature for its citizens, that's not a hill I'm willing to die on.

Additionally, it is, as tabled today, a GNWT principle and objective that a single integrated coordinated system of resource management apply ‑‑ should apply throughout the Mackenzie Valley. This is essentially, you know, saying that we want the MVRMA to be the tool; we want Indigenous governments in signing new agreements to sign on to the MVRMA.

And, you know, I ‑‑ this is another one of those areas. I think it's understandable that this is somewhat of a GNWT interest that we continue with the comanagement system and we continue with, you know, interests of public bodies, but at the end of the day if this is one of the reasons, and I don't know, that we are not settling a land claim is that we have an Indigenous nation who does not view comanagement as the solution to managing land and resources, it ‑‑ I just simply do not think it's a hill that we should be willing to die on. And I think we really have to be having these political conversations because absent, you know, very large compromises being made, I think by the GNWT, and probably allowing a little bit more flexibility and, you know, allowing some uncertainty, we're not going to settle land claims.

I do want to point out that there is some great steps that have been taken. The Premier has directed that, you know, we don't have this unilateral approach to core principles and interests. That's a great step. The GNWT has made it explicit they are not asking for accede and surrender clauses anymore in land claims. That is long overdue.

I think there are some big questions outside of this core principles and interests we need to ask ourselves. Are we willing to open up existing agreements?

Some of the Indigenous governments who have existing settled agreements have a desire to have them reopened, to have those accede/surrender clauses removed perhaps, and to work on areas where that is disagreement. You know, I think we have to start exercising perhaps some of those amendment clauses in existing and settled agreements.

I guess I will leave it there. I want to thank the committee for their work. I want to thank all of the Indigenous governments and negotiators who presented.

Many of them have been at those tables for decades, Mr. Chair, and I hope that we can start having that conversation and make some compromises about, you know, how much land we actually want, how much money we're willing to give, where we're willing to kind of, you know, not take such a positional negotiating stance and hopefully, you know, have the next 20 years look a lot better than the last 20 have. Thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Mr. Johnson. Premier.

**HON. CAROLINE COCHRANE:** Thank you, Mr. Chair. I also want to thank the Indigenous governments for their input into this work that the special committee's been doing. I believe in my own opinion that the report is very fair and a balanced report. So I thank the committee. Good work, committee.

The work of the committee actually, I think, validated a lot of the concerns that I was hearing previously to the committee as well. I do also want to recognize the MLA for Boot Lake ‑‑ Twin Lakes, Twin Lakes actually. Not the MLA for Twin Lakes. I'd like to thank her husband who first brought the idea of the core principle and objectives as an issue to my attention. I'm not sure if I'm allowed to do that because he's not here but if so, I apologize and thank the MLA. And that was the start of it. And then I heard from other Indigenous governments that I had met with that the core principles and objectives were an issue as well. The work of the committee reinforced that. So it was an easy win. If that's major ‑‑ and that was one of the major stumbling blocks. If that's a major stumbling block, you know, I think that taking it out, all of Cabinet discussed that, the land claims, the self‑government are actually an all of Cabinet, not just my own. So we discussed it all, and we all agreed that it was something that we could take out. So we did that.

The other major thing that I had heard in negotiations is the confusion around negotiators not having mandates, and yet we have mandates. I remember getting asked in the House here what is the mandate of self‑governments, and I said I'd have to review it again. And the reality is that it's a big package. In fact, there's a summary of the mandates that I tabled today but it's even more comprehensive. It goes into every single area of services. So hopefully by making ‑‑ one of the committees was about transparency, one of the recommendations. Hopefully by making the negotiating mandates public will also assist in negotiations.

Now, I know that there's going to be some feedback from there and some contention, because that's how nothing gets without. So I am hopeful that all MLAs have that. I don't know if it would come through a committee or if it would come through special committee; I'm not sure, but I really would appreciate feedback from the Members. If you could send it to me in writing, I'd appreciate that. We're also in the process of we've also released this stuff to the Indigenous governments. So hopefully they will provide feedback. And then we'll be looking at it again.

As for the slow pace of negotiations, I do think that a couple of things, like I said, the CPOs was a real stumbling block for at least one Indigenous government. So hopefully it will get faster. But I've always said you can't push these things. We want them to get done. But the Indigenous governments have different priorities. And so it's respectful ‑‑ we have to respect and do it on their time, in fairness.

I know that another thing that within the agreements that people talked about was the legal certainty. I think that that's important. That's not one I'm willing to look at too closely right at this point because we had agreements that were very legalese in that you couldn't understand what they were saying. So I'm all about clarity. I want to make sure that these agreements are clear, that there's not the contention that comes after and says well, this isn't what I understood. I want to make sure people are understanding on all sides, three sides.

As for the comment that was made about, you know, is it hills to die on? There's two kinds of Indigenous governments. There's exclusive Indigenous governments, which only serves ‑‑ provides services to their Members, no one else. Tlicho people, I believe are part of that. And then there's other that are looking for inclusive, and that would mean that anyone ‑‑ all the services would be provided to any person whether they're their members or nonmembers of the Indigenous government. So we have flexibility around that but we also have to make sure that we abide by the Canadian Constitution. Things like freedom of mobility for access to services. I would hate to see somebody that's not ‑‑ non‑Indigenous in the community that is Indigenous and not be allowed to get health care or income support or education or their children, those kind of benefits. So we do have ‑‑ some things we do have to be a little bit more firm on just to make sure that everyone has the same. But we're open to working with the Indigenous governments. Again, I really thank the Indigenous governments for their input. And I thank committee. I know sometimes I could be a thorn. Imagine if I was on the other side. But the reality is by listening and being open to things and challenging ourselves is how we provide the best services to people.

So I'm looking forward to the next year and a half and what we can get done. But I am grateful for the work.

I also want to say before we go there, there are things ‑‑ like, I know that ‑‑ it's easy to say at first ‑‑ like, I did that too with each mandate part and say well, maybe it's not a hill to die on, for example, the MVRMA ‑‑ or the Mackenzie Valley Land and Resource Act. That may not seem important, but we have the southeast corner where Indigenous governments from other communities are wanting to come in to our territory land claims and they want to do their own. So it's by having our Mackenzie Valley Land and Resource Act that protects the Indigenous governments here to be able to have a say on the land and water. So with each one, there's a reason for it. I'm more than willing to provide ‑‑ I think I offered that to standing committee if they would like a further technical briefing, I would be more than willing to provide that. Thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Premier. Ms. Nokleby.

**MS. NOKLEBY:** Thank you, Mr. Chair. Having not sat on this committee, and also this is probably the area that we deal with that I feel the least comfortable to comment on, I'm not going to get down into the details of this document. But I do appreciate that those that are more knowledgeable than myself sit on that committee and are doing this really, really important work. When I sat on the other side of the House, it's one of the most important things I've heard from anybody who's Indigenous, is implementing this.

So I guess what I just want to comment on is around before I ever ran, I often heard about the detriment of the unsettled land claims to do with our exploration sector and our inability to really sort of prosper and get at some of our mineral resources. However, one thing that's really been highlighted to me in the last couple months is around the recent flooding and our climate change adaptation and how the land claims not being settled is actually prohibiting us from adapting properly to the flooding that is occurring.

For example, in Jean Marie River, you can't move houses out of the floodplain, which is the band's land into the ‑‑ and I'm probably not going to say this all totally right, but onto the GNWT land surrounding the area because it's not in a settled land claim and therefore it would have to be around ‑‑ done under a transfer, swap of land, versus being able to move homes out of the risk up and up into the area where it's safe, which is eventually going to be their land anyway, but has to go through this whole process to begin with.

So I guess why I raise this is that all I ever hear about this work or the land claims work is how slow it is, which has been acknowledged by everybody here. However, I think the crucialness is not only now around our economy, it's now also around our climate and our ability to keep our people safe during these changes.

A lot of these places need to be moved, and they need to be moved up out of floodplains. In British Columbia, you wouldn't be allowed to build in those floodplains anymore. You can't build in the riparian zone of a river or a stream or even a creek sometimes. So for us to be leaving our people in those situations solely because we can't figure out some way through all of this, I think is a neglect and a detriment and so I just ‑‑ I guess just want to say I really support empowering the Indigenous governments and organizations to do work for themselves.

When I was a Minister, that was one thing I always said when I went in to discuss infrastructure plans was what do you want for your community. And it often felt to me that the GNWT was a hindrance in moving forward. So the more we can empower Indigenous people, I think the better that our communities will be and the more our people will prosper. Thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Ms. Nokleby. Ms. Martselos.

**MS. MARTSELOS:** Thank you, Mr. Chair. I too want to thank all the Indigenous governments that we heard in the hearings. And I didn't always agree with the people that presented, okay. These were people that were from the south, lawyers and academics that cannot speak for the people of the North.

Being a Chief for 14 years and at the negotiating table with two levels of government during those 14 years has not been always beneficial. And at that time, the territorial government was the main ‑‑ the main problem within those negotiations. I cannot say that it is like that today because considering that there has been change in leadership, I think that from what I hear from at least from Salt River, they're very ‑‑ you know, it's 20 years now since they signed the agreement. June 22nd will be 20 years. They have an excellent agreement but the implementation of that agreement is still not settled. And I speak on behalf of the people of Salt River to ensure that, you know, the most crucial item within this agreement is that they have the same rights as any other reserve south of 60, that O and M and those issues have got to be settled to ensure that they have the same status as any other reserve across Canada.

And Madam Premier, I wish that you expedite that issue and help the people of Salt River on ‑‑ to the federal government that this has got to be done.

The other claim with the NWT Metis Nation, I heard some of the concerns at the meeting in Fort Smith. And it is also a priority, of course, because I'm the MLA that represents some of the people, or the majority of the people actually, because Fort Smith has the majority members on that claim. And, you know, looking at the whole issue of being objective and trying to make some progress on this claim would be a big feather in the cap of the Government of the Northwest Territories. And I urge you to take that really seriously because of anybody I know that could look forward to this and has that understanding of the Indigenous people, it's you.

And so I'd like to, at this time, say that it's extremely important on who you select as the people that actually do the negotiation on behalf of the Government of the Northwest Territories. Many times you have people who are lawyers and who are non‑Indigenous. Sometimes that does not always work.

You know, there are people that were former leaders who would go in and probably settle some of these things very quickly for you. And that has to be considered. I don't think that people that have all these titles and all these lawyer things and think that they know it all because they're a lawyer is not okay.

There has been other ‑‑ you know, I don't think the claim would have even been done for Salt River if it was done in that manner at all times. You know, there was some other Indigenous leaders that were involved in that initial claim. And also it has to take will. You know, we're using COVID as an excuse. There is too much division of time from one time to another. Meeting twice a year or three times a year is not enough to settle a claim. And so, you know, the will has got to be there to meet with them more often, get it done, and then everybody celebrates the settling of a claim. And with that, thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Ms. Martselos. Ms. Weyallon‑Armstrong.

**MS. WEYALLON‑ARMSTRONG:** Yes. Thank you. Thank you for the report. I want to mention about the consultation and relationship because it's emphasized in this report. When we say "consultation", it goes two ways, you know. Because, okay, you go to people, you work with them, you listen to them. Then I note that we are going to make progress. But if we don't do any of those things, then we're still going to be like we still have three outstanding land claims. And when I said that, you know, when you go to them, you work with them, you talk to them, you listen to them, you know, like, we have to build a trust and a respect for each other because there's ‑‑ in Northwest Territories, we are overpopulated with half ‑‑ over half is Indigenous but we all have different view. Our views are not the same. So that's where I think you ‑‑ that what the government needs to do is that to go out there and work with the people, listen to them.

Even when we just mention Tlicho Agreement, Tlicho Agreement is a living document. So when Tlicho government pass a law, it is a different ‑‑ it is different from GNWT and our law prevails. So there's ‑‑ when people settle land claims or they settle land claims, it needs to be respected. And the government needs to work with us to implement the agreement. Even my friend from Salt River said it's been 20 years and the agreement is not implemented yet. So what GNWT needs to do is that to work with us, to work with the people out there, because our views are different. And many of the people that may have ‑‑ whoever worked on this agreement or on land claims, life is different in the small communities, especially in higher up north, especially in the fly in communities. It's totally different, different view, world view. So that's why what I would like to see is that for this government to work, go to the people, listen to them, and so that's the only way that I know that we can make progress. So that's ‑‑ it's more of a comment that I wanted to say. Thank you.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Ms. Weyallon‑Armstrong. Mr. O'Reilly.

**MR. O'REILLY:** Thanks, Mr. Chair. Yes, I too would like to thank the committee for its work. I was able to sit in on most of the presentations from experts on UNDRIP and its implementation. However, I was not able to hear directly from Indigenous governments on any of their concerns around negotiations or implementation. I was interested and would have benefitted, I think, from participating or observing those meetings but was not allowed.

I haven't had a chance to read it cover to cover, but I certainly scanned the report. And I think it's a good summary of the UNDRIP presentations and some of the issues around UNDRIP and its implementation. However, I guess I'd hoped for some more definitive discussion and solutions in terms of delivering on negotiations for Indigenous land rights here, the ongoing negotiations and improved implementation, and I really want to see more of that happening during the lifetime of this Assembly.

And I'm well on record as expressing concerns about the pace of negotiations. In the last Assembly, the previous Premier promised to have everything done in four years. The only thing that happened was one agreement ‑‑ agreement‑in‑principle on self‑government from Norman Wells. That was it, in four years. I do not want this Assembly to be in the same boat.

We've got three major sets of negotiations going on ‑ Northwest Territories Metis Nation, Akaitcho, and Deh Cho ‑ and we have a window to get those negotiations done in the lifetime of this Assembly. And I really want to impress upon my Cabinet colleagues to get the job done. We don't know what's going to come after us, but I'm a little bit worried. So I'm impressing upon you the need to get those three major sets of negotiations done in the lifetime of this Assembly. I know it takes two to tango, or three, but we've got to get that work done.

You know, and I guess in the discussions I've had with negotiators, I've heard the issues around that, you know, the problem used to be the federal government. People now say the problem is the GNWT. And I know there's better intent and some of the work that was tabled today will help with that, but I'd heard that, you know, there's issues with the negotiators for GNWT not having new mandates, that they have very little authority at the table, that they have to go back and check everything, and that maybe some of the negotiators need to be changed out and put in different jobs or whatever. So that's what I was hearing from negotiators. And that's consistent, I think, with what I read in this report. So again, I want to urge my Cabinet colleagues to get on with this.

And if it needs more dollars, more resources to get this done, put this as a high priority in the last year and a bit for this Assembly. And if you need more money, put it on the table, and I'm sure you're going to get support from the Regular MLAs for that.

I want to turn, Mr. Chair, to the two documents that were tabled today by the Premier, the Principles and Interests document, and then the Aboriginal Rights Agreement Negotiating Mandates Summary. And I guess I'd ‑‑ first off, I want to compliment our Cabinet colleagues and the staff for the language that's used in the document. It's very progressive. It doesn't use antiquated colonial language like "claims." So thank you for that. And I urge that we are very careful in how we discuss these matters as well in this House; we don't use colonial language, like "claims." These are not claims. These are rights.

But. But now that I've said the nice thing about this with Cabinet, and I know that the Premier asked for comments, but it would have been nice if we had seen those documents before they were tabled. I would have made some suggestions about how to make them more user friendly. It's pretty dense, the presentation. I would probably have included some kind of summary, some background on negotiations. People don't know what happens with negotiations. I don't know what happens at the negotiations table. But we have to do a better job explaining to the public what actually happens at these negotiations and who's at the table. We don't do a good job at that. And I think this was an opportunity to do some of that work.

So the presentation in the documents I think leaves a lot to be desired. I probably would have used some tables and so on, as I said, to try to better present some of the information. But it's out there now, and I hear from the Premier that she's interested in getting comments and feedback on that, and I will do that.

I think it would have also been helpful in the documents to explain how this differs from the old approach. That's not in there, really, in any detail. So I think that would have been a helpful addition to these documents that were just tabled earlier today.

I think that's all I have, Mr. Chair. But I just can't impress strongly enough the need to get a move on this. As I say, we've got a narrow window to get this important work done and that should be one of the top priorities for our Cabinet ‑‑ or our colleagues on the Cabinet side, please get that job done before the end of this Assembly. Thanks, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Mr. O'Reilly. Ms. Weyallon‑Armstrong.

**MS. WEYALLON‑ARMSTRONG:** There was one more thing that I wanted to mention is that what I would like for the GNWT to do is to recognize and respect the Indigenous agreement that's already in place, that's already settled. So that's what I would like for the GNWT to do, because right now the process is too slow. You know, like ‑‑ and there's a lot of fighting right now. I know that there's a lot of disagreement between two parties. So what I would like for the GNWT to do is to recognize and respect the settled agreement that is in place and work with the people, work with the leaders, Indigenous government leaders. Thank you.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you. Ms. Wawzonek.

**HON. CAROLINE WAWZONEK:** Thank you, Mr. Chair. Mr. Chair, I want to speak a bit about the opportunity I had to be on the committee. I was very grateful to be on the committee. It was an honour to be on with this committee dealing with this topic. It was an interesting ‑‑ I mean, I'm new to the Assembly, this is my first time here, but it was clear even so that this was something being done very differently to have both Members of Cabinet and other ‑‑ and MLAs all on one committee working together figuring out the process by which we would do that. So it wasn't just about what, you know, Cabinet would do, or what Ministers would do, but what we could truly do as a collective and as a group. So that was a very positive experience simply in and of itself but particularly dealing with something like the Declaration on the Rights of Indigenous People.

I wanted to speak a little bit about that process too, more specifically, which was that having such a wide range of witnesses appear. We had both academics, we had Indigenous leaders, we had members from Indigenous governments, representatives on behalf of the Indigenous governments as well as leadership directly. So again, it was quite a breadth of opportunity to hear from many different perspectives, many of which did not align one with the other. So, you know, I do encourage people to read the report because the report ‑‑ part of the reason, at least in my view as one Member why it was determined to be worth the time and the effort to come up with an interim report, which went through many, you know ‑‑ quite a lot of effort by the staff and the officials who put it together and reviews, is to put to the whole of this House but also to the public what we've been doing as a committee, where we are at thus far, and also to try to take this opportunity to lay out the challenges of this area, to lay out the challenges presented in trying to say, well, why aren't you doing something with the declaration, why don't you just implement it? Because it's not really that simple. And too easily complexity perhaps being an excuse. Well, something's complex, the problem is complex and therefore it's going to take time. But in this case, that is true and this report deals with it.

But I'd also said, Mr. Chair, in this case complexity in some ways is our opportunity. We have, you know, a diverse range of governments operating within the territorial boundaries of the Northwest Territories, different treaties, different stages of implementation of treaties and land claims and self‑government agreements. And, you know, and yet we were able to bring those representatives together.

One thing that was acknowledged, and it's at page 43 of the report, is that diversity and the acknowledgement of it were stressed in all of our discussions, that the declaration itself could not solve the diversity with one legal regime but, you know, there's a lot of folks noting that the way forward has already begun with the creating of the different Northwest Territories forums. So of course there's Modern Treaties, there's Council of Leaders. And so this is where I say it's an opportunity.

And I think that positivity comes through in the report, that while it's complex and the road may be long and it's been a bit winding, we are showing leadership here in the Northwest Territories.

So, you know, I wanted to highlight that piece of positive news that, in my view, comes out of the report, which is not to say that there's not still work to be done, which is not to say that when we heard from Indigenous leadership or those representing them, that there was a lot of passion being brought to the table to implore the work to continue and to not let the kind of momentum that we had get lost.

And again, with respect to this being an interim report, you know, as I think people have already spoken to, I do hope that colleagues here read it, that the public reads it, that we do hear back and we hear feedback, particularly in the areas of potential future recommendations.

So at the very end, at page 53, it says its potential areas for future recommendations, which is a bit of a mouthful, but it really is ‑‑ it's an interesting opportunity because here we are being told, you know ‑‑ and at the very top of this section it's about operationalizing consent. The idea that consent should permeate all activities, not only land and resources. That applies to the very work that we are doing. So, you know, in a sense you don't want to find a simple solution and say well, it's going to be this way; we will legislate and it will say this. Or it will just apply as a blanket. You know, if we're going to truly, you know, embody reconciliation and embody the principles of UNDRIP ‑‑ or I'm sorry, the declaration, well then we need to be doing that in the process itself. So this is an effort to embody that in the process itself, of sharing what we've heard, sharing what we've learned, checking back in broadly with Members here and with members of the public.

So, again, I am hoping that people will take that call up quite seriously and hear and review this and read this and turn their minds to it, because the solution isn't going to be a simple one. But it can be a truly made‑in‑the North one. And so in that sense, it's ‑‑ you know, again, was where I say it was quite an honour to be a part of getting us this far but we're really just one part. So this is an opportunity, again, to have a made‑in‑the‑North approach. The discussions will be ongoing; they'll continue forward. And, you know, again I think this's a tone of while there's much work to be done, there is a tone of opportunity and hopefulness, and I'm certainly looking forward to how this might move forward and where this might see the Northwest Territories and have our leadership as a territory be put forward ‑‑ going forward within Canada, in my view. Thanks, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Minister Wawzonek. Are there any further questions ‑‑ I mean, comments? Ms. Martselos.

**MS. MARTSELOS:** I just have a couple questions for clarity.

One of the questions I wanted to clarify, the different objectives of the Council of Leaders and the Intergovernmental Council. Because I remember sitting on the Intergovernmental Council, which was a federal ‑‑ a federal kind of criteria that you had to follow to sit on the Intergovernmental Council and all of a sudden now we have the Council of Leaders, and a lot of the ones that are on the Council of Leaders are not ‑‑ I mean, they both have different perspectives but, you know, it's confusing to ‑‑ if I'm confused a bit about this, can you imagine everybody else? And that's my first question.

**CHAIRPERSON (Mr. Rocky Simpson):** The Premier doesn't have staff here or witnesses. So if she would like to answer that question, I will allow it. Premier.

**HON. CAROLINE COCHRANE:** This isn't my report so I shouldn't actually be on the stand. But in fairness, I will answer that question because it's an easy one. If you give me a hard one, I'm not answering it.

But really there is three roles. So we've always had the Intergovernmental Council that was formed part of devolution, it was before my time, the previous Premier. And the Intergovernmental Council is strictly around land and resources and royalties. I mean, that's their whole goal. But I noticed even with the last government that I was in, and this government, is that there was always issues brought up at that table that weren't land and resources that they wanted to discuss as well. So that's why we developed the Council of Leaders table.

The Council of Leaders table does not talk about land and royalties at all. That's not the place. That still stays with the Intergovernmental Council. The Council of Leaders talks about everything else, such as housing, health, everything that is not ‑‑ everything except land and resources. So it's a forum that all Indigenous governments can speak to.

And then we also have the Modern Treaty and Self‑Government table because ‑‑ ironically it started they asked for it. They started it because of the fear of our mandate for the United Nations' declaration as a mandate. The land claim governments that already have signed agreements were really not liking that, and so they were really adamant that they have rights and within the United Nations' declaration, it says recognize the self‑government agreements that are already signed. So they asked for the implementation table. And I just agreed to carry it on.

So the Modern Treaty and Self‑Government is strictly around implementation of agreements, things in common. So land and water, Intergovernmental Council. Everything else, whatever social programs, whatever, the Council of Leaders. And then Modern Treaty have their own. Thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Premier. If there's no further comments, I'll give ‑‑ oh.

**MS. MARTSELOS:** (audio) is in relation to the presentations that were given to SCRIA. I made it very clear that educating those who have never been involved in land claim issues and sitting at a table was not the priority hopefully of SCRIA. I have a real problem when I have ‑‑ I was sitting there. I almost decided I was going to leave at one point because I didn't think that was going to be overkill on the presentations of all these people who said they were this and that and that and the other. And had no ‑‑ no knowledge of what was actually going on at the table. And I felt very strongly about that, and I want to say that publicly because, you know, this is the kind of situation that we get into with regards to people who also get into negotiation with Indigenous people, and it's never a good outcome. Okay. I'm not here ‑‑ we're not here to ‑‑ you know, that's ‑‑ and if your colleagues on that side do not understand all these different things about negotiation, then they should do that on their own time. Thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Ms. Martselos. Are there any further comments? Mr. Johnson.

**MR. JOHNSON:** Thank you, Mr. Chair. I just want to respond to, the MLA from Thebacha said, you know, there's ‑‑ there's ‑‑ you get these white southern lawyers who show up and they kind of drag the process down. And I just want to say I couldn't agree more that this is a purely political thing. I think it has become depoliticized. I actually don't trust that a negotiator right now is empowered enough to work their decisions up through the bureaucracy. I don't really want EIA consulting other GNWT departments on mandates. I don't really care what the other departments say. I don't ‑‑ you know, I think there is a world where there's an internal review of this done where the Premier appoints previous leaders who have settled agreements, and they directly report to her, and she picks up the phone and she has a direct line with negotiators. And we get these done. I'm not convinced that the current government bureaucracy system is actually capable of doing this. So I just would encourage the Premier to review some of those internal functions because I heard it from both GNWT negotiators and Indigenous government negotiators, they just can't get an answer on things and it often takes far too long to make any progress. Thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Mr. Johnson. Ms. Semmler.

**MS. SEMMLER:** Thank you, Mr. Chair. I hope I'm the last to speak because I want to close this up by thanking the committee again for the work that we have done as this is an interim report. We still have many Indigenous governments that we want to hear from. So hopefully this discussion in the Committee of the Whole today, and even some of the questions that are being asked in here, is going to stem up some of that conversation, especially with our Indigenous leaders, and we would love to hear from them on these topics.

And so I want to make sure that all of us know that this report has been tabled and it is on our website and that we should ‑‑ you know, if our Indigenous groups in our ridings haven't received this report, reach out to them and see if they have it and, you know, and we will take the feedback, even if we've heard from them already, we will take more feedback, because I think that's the only way that this committee is going to be able to come up with the recommendations. And you know, even though this report was written before the documents were tabled in the House today on the core principle and objectives and the mandate and trying to bring that to light so people can understand that, that is in our report. The government has already heard that; they're starting to make these changes. The more that we speak about this, the more the government knows what we want and what we can do to make this process easier. That is the way we're going to get it done. And so again, thank you to all the colleagues in our for having this great ‑‑ these comments, and we'll be able to continue our work with all of our Members that we have started with, and thank you, Mr. Chair.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, Ms. Semmler. Seeing no further comments, thank you, committee.

Do you agree that you have concluded consideration of Committee Report 27‑19(2): Special Committee on Reconciliation and Indigenous Affairs Interim Report: What We Heard About the United Nations Declaration on the Rights of Indigenous Peoples and Negotiating Agreements?

**SOME HON. MEMBERS:** Agreed.

**CHAIRPERSON (Mr. Rocky Simpson):** Thank you, committee. We have concluded consideration of Committee Report 27‑19(2): Special Committee on Reconciliation and Indigenous Affairs Interim Report: What We Heard About the United Nations Declaration on the Rights of Indigenous Peoples and Negotiating Agreements. Mr. O'Reilly.

**MR. O'REILLY:** Thanks, Mr. Chair. I move that the chair rise and report progress.

**CHAIRPERSON (Mr. Rocky Simpson):** There's a motion on the floor to report progress. The motion is in order and non‑debatable. All those in favour? All those opposed? Motion is carried.

‑‑‑Carried

I will now rise and report progress.

# Report of Committee of the Whole

**MR. SPEAKER:** May I please have the report of Committee of the Whole. Member for Hay River South.

**MR. ROCKY SIMPSON:** Mr. Speaker, your committee has been considering Bill 46, Bill 47, and Committee Report 27‑19(2), and would like to report progress in that Committee Report 27-19(2) is concluded, and that Bills 46 and 47 are ready for third reading. And Mr. Speaker, I move that report of the Committee of the Whole be concurred with. Thank you.

**MR. SPEAKER:** Thank you, Member for Hay River South. Do we have a seconder? Member for Hay River North. All those in favour? All those opposed? Any abstentions? Motion is carried.

‑‑‑Carried

Third reading of bills. Mr. Clerk, orders of the day.

# Orders of the Day

**CLERK OF THE HOUSE (Mr. Tim Mercer):** Orders of the day for Tuesday, May 3st, 2022, 1:30 p.m.

1. Prayer
2. Ministers’ Statements
3. Members’ Statements
4. Recognition of Visitors in the Gallery
5. Reports of Committees on the Review of Bills
6. Reports of Standing and Special Committees
7. Returns to Oral Questions
8. Acknowledgements
9. Oral Questions
10. Written Questions
11. Returns to Written Questions
12. Replies to Commissioner’s Address
13. Petitions
14. Tabling of Documents
15. Notices of Motions
16. Motions
17. Notices of Motion for First Reading of Bills
18. First Reading of Bills
19. Second Reading of Bills
* Bill 52, Elevators and Lifts Act
* Bill 53, An Act to Amend the Liquor Act
1. Consideration of Committee of the Whole of Bills and Other Matters
* Bill 23, An Act to Amend the Public Utilities Act
* Bill 29, Resource Royalty Information Disclosure Statute Amendment Act
* Bill 40, An Act to Amend the Medical Profession Act
* Committee Report 29-19(2), Government Operations Report on the Review of the Languages Commissioner for the Northwest Territories Annual Report 2020-2021
1. Report of Committee of the Whole
2. Third Reading of Bills
* Bill 46, An Act to Amend the Motor Vehicles Act
* Bill 47, An Act to Amend the Employment Standards Act, No. 2
1. Orders of the Day

**MR. SPEAKER:** Thank you, Mr. Clerk. This House stands adjourned until Tuesday, May 31st, 2022, at 1:30 p.m.

---ADJOURNMENT

 The House adjourned at 5:33 p.m.