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HANSARD

Friday, October 28, 2022

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**The Honourable Frederick Blake Jr, Speaker**

**Legislative Assembly of the Northwest Territories**

Members of the Legislative Assembly

Speaker

Hon. Frederick Blake Jr.

(Mackenzie Delta)

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(Inuvik Boot Lake)

*Deputy Premier*

*Minister of Infrastructure*

*Minister responsible for the NWT Power Corporation*

Mr. Ronald Bonnetrouge

(Deh Cho)

Ms. Caitlin Cleveland

(Kam Lake)

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(Sahtu)

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Mr. Jackie Jacobson

(Nunakput)

Mr. Rylund Johnson

(Yellowknife North)

Ms. Frieda Martselos

(Thebacha)

Ms. Katrina Nokleby

(Great Slave)

Mr. Kevin O'Reilly

(Frame Lake)

Ms. Lesa Semmler

(Inuvik Twin Lakes)

Mr. Rocky Simpson

(Hay River South)

Hon. R.J. Simpson

(Hay River North)

*Government House Leader*

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*Minister of Justice*

Hon. Shane Thompson

(Nahendah)

*Minister of Municipal and Community Affairs*

*Minister of Environment and Natural Resources*

*Minister of Lands*

*Minister responsible for Youth*

Hon. Caroline Wawzonek

(Yellowknife South)

*Minister of Finance*

*Minister of Industry, Tourism and*

*Investment, including responsibility for the Business Development and Investment Corporation*

*Minister responsible for the Status of*

*Women*

Ms. Jane Weyallon-Armstrong

(Monfwi)

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# TABLE OF CONTENTS

**PRAYER 4893**

**MINISTERS' STATEMENTS 4893**

Safe Sport (Thompson) 4893

**MEMBERS' STATEMENTS 4894**

Flood Mitigation (Rocky Simpson) 4894

Housing in Paulatuk (Jacobson) 4895

Settlement Maintainer Training Program (Bonnetrouge) 4895

Housing (Martselos) 4895

Implementation of Statement of Environmental Values (O’Reilly) 4896

Nursing Bursaries (Cleveland) 4897

Housing (Nokleby) 4897

Regional Name Changes (Johnson) 4898

Eulogy for Florence Hardisty (Thompson) 4898

**RECOGNITION OF VISITORS IN THE GALLERY 4898**

**ORAL QUESTIONS 4898**

**TABLING OF DOCUMENTS 4914**

**NOTICES OF MOTION FOR FIRST READING OF BILLS 4915**

Bill 61 – An Act to Amend the Ombud Act 4915

Bill 62 – An Act to Amend the Income Tax Act No. 2 4915

Bill 63 – An Act to Amend the Official Languages Act 4916

Bill 64 – An Act to Amend the Legislative Assembly and Executive Council Act, No. 3 4916

**CONSIDERATION IN COMMITTEE OF THE WHOLE OF BILLS AND OTHER MATTERS 4916**

**REPORT OF COMMITTEE OF THE WHOLE 4916**

**ORDERS OF THE DAY 4916**

**YELLOWKNIFE, NORTHWEST TERRITORIES**

**Friday, October 28, 2022**

**Members Present**

Hon. Diane Archie, Mr. Bonnetrouge, Hon. Paulie Chinna, Ms. Cleveland, Hon. Caroline Cochrane, Hon. Julie Green, Mr. Jacobson, Mr. Johnson, Ms. Martselos, Ms. Nokleby, Mr. O’Reilly, Ms. Semmler, Hon. R.J. Simpson, Mr. Rocky Simpson, Hon. Shane Thompson, Hon. Caroline Wawzonek, Ms. Weyallon-Armstrong.

The House met at 10:01 a.m.

# Prayer

---Prayer

**DEPUTY SPEAKER (Ms. Lesa Semmler):** Good morning, Members. Every year on the last Friday in October, the Poppy Campaign kicks off to raise funds to support veterans and their families across Canada. Today at 10:30 a.m. marks the Pinning of the First Poppy Ceremony at the Joint Task Force North in Yellowknife. Pages will be handing out poppies to Members at that time, and I invite you all to wear them.

The poppy is a symbol of remembrance to commemorate and honour fallen veterans as we approach Veterans Week. I want to acknowledge that November 8th marks Indigenous Veterans Day, and Remembrance Day is on November 11th. While exact numbers are unknown, it has been estimated that as many as 12,000 First Nations, Métis, and Inuit people served in the great conflicts of the 20th century, with at least 500 of them sadly losing their lives. Indigenous veterans played a vital role within the Canadian military. Thank you, Members.

Ministers' statements. Minister for Municipal and Community Affairs

# Ministers’ Statements

## Minister’s Statement 282-19(2): Safe Sport

**HON. SHANE THOMPSON:** Mr. Speaker, the Government of the Northwest Territories stands with the Government of Canada and provincial and territorial governments against harassment, abuse, and unethical behaviour in sport. By being a signatory to the 2019 Red Deer Declaration for the Prevention of Harassment, Abuse and Discrimination in Sport, we commit to do our part to ensure a Safe Sport environment for all participants in the Northwest Territories. Canadian athletes and the sport sector have called on all governments to take action to address safety concerns in organized sports in Canada. Ministers responsible for sport answered that call with the Red Deer Declaration and have been leading efforts to develop and advance Safe Sport in Canada. Today I want to provide an update on the progress the Department of Municipal and Community Affairs has made through collaboration with representatives of the Northwest Territories sport community.

In August I attended the conference of federal, provincial, and territorial ministers responsible for sport, physical activity, and recreation. This gathering took place in Niagara Falls, Ontario, just prior to the Canada Summer Games. During this meeting, all ministers agreed to establish policies and procedures to protect athletes and to prevent harassment, abuse, and discrimination. This involved expediting a mandatory third‑party independent process, including establishing procedures for the reporting and management of allegations for all funded sport organizations starting in 2023.

Also, we will continue to work with the sport sector and athletes to implement training and education on anti‑harassment and abuse.

Madam Speaker, since the Red Deer Declaration was endorsed, the Department of Municipal and Community Affairs has completed an environmental scan of current Safe Sport practices in the Northwest Territories. In November 2020, the department held a Safe Sport summit with stakeholders and partners and has since facilitated several information sessions with sport organizations. There is now an NWT Safe Sport Framework and a Safe Sport Implementation Plan is currently being finalized.

The NWT Safe Sport Framework provides opportunities for territorial and major sport organizations to adopt a series of Safe Sport policies that will address several areas, including code of conduct, discipline and complaints, dispute resolution, athlete protection, volunteer screening, and risk management.

We know that requiring a strong policy base is only the beginning. The department intends to work closely with organizations to facilitate open discussion and understanding of the Safe Sport Framework and include mandatory training requirements within the NWT sport system.

Madam Speaker, having an independent, confidential mechanism to report incidents of harassment, abuse, and discrimination is an important element of Safe Sport. Most provincial and territorial governments are either establishing their own third-party investigation services or are negotiating with the Sport Dispute Resolution Centre of Canada to provide those services within their jurisdictions. The department is actively researching options that are best for the Northwest Territories.

In addition to Safe Sport policies, the department will require sport organizations to adopt a Concussion Awareness Policy and return to play protocols. This process will require a collaborative approach with our sport partners as we work towards the goal of implementing these initiatives by the end of 2023.

Madam Speaker, Municipal and Community Affairs is committed to fostering a safe and inclusive sport environment. We will continue to work with NWT sport organizations and our jurisdictional counterparts to make this a priority for our sport community in 2023 and beyond. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Ministers' statements. Members' statements. Member for Hay River South.

# Members’ Statements

## Member’s Statement 1240-19(2): Flood Mitigation

**MR. ROCKY SIMPSON:** Thank you, Madam Speaker. Madam Speaker, the federal government has the National Disaster Mitigation Program which provides communities access to financial support for risk assessment, flood mapping, mitigation planning, and investments in non‑structural and small‑scale structural mitigation projects. Municipal and local governments, public sector bodies, private sector bodies, Indigenous governments, and non‑governmental organizations can make applications to this program.

Madam Speaker, apart from raising the road along Riverview Drive, little appears to have been determined on what mitigation measures, if any, will be in place to prepare the community for spring breakup. Residents who reside in the West Channel, Old Town, Corridor, and Paradise Valley are concerned and are asking what mitigation efforts and solutions have been identified for the area they live in. They are looking for answers and some form of communication from both the Town of Hay River and this government.

Madam Speaker, the flood damage to Paradise Valley was extensive. The only access road was compromised requiring a temporary one to be constructed. The embankment between the access road and river had trees and grass removed which further degraded the stability of an already unstable bank. This, along with drainage, needs to be addressed as soon as possible. Madam Speaker, the Corridor itself was not spared from flooding and will require some form of berm between the river and homes. The downtown core and Cranberry Crescent areas will also require some form of berm for flood protection. The West Channel area situated along the lake requires repairs to the berm between the airport and the residential area. In addition, there is an issue with a watercourse, known as the Oxbow, which allowed water to flow inland from the lake during high water. A flood gate should be installed as a preventative measure. The Old Town itself has minimal in the way of flood protection. Consideration should be given to raising the perimeter road to serve as a berm, along with restoration of the harbour and channel.

Madam Speaker, I will expect this government to work with the Town of Hay River and Indigenous governments to identify and access funds under the national Disaster Mitigation Program to address solutions. Madam Speaker, I seek unanimous consent to conclude my statement.

‑‑‑Unanimous consent granted

Thank you, Madam Speaker. Madam Speaker, for the benefit of Hay River and Katl'odeeche residents and businesses, there will be a meeting on harbour restoration and harbour flood mitigation with the Minister of Infrastructure tomorrow from 11am to 2pm at the Soaring Eagle Friendship Centre. Please attend if you can. Thank you.

**DEPUTY SPEAKER:** Thank you, Member for Hay River South. Members' statements. Member for Nunakput.

## Member’s Statement 1241-19(2): Housing in Paulatuk

**MR. JACOBSON:** Thank you, Madam Speaker. Lack of housing in Paulatuk. I've spoken in the House before, simply not enough houses in Nunakput riding. My constituents living in the farthest north of the residents in the territory and yet some families, Madam Speaker, live in cabins or makeshift tents.

Madam Speaker, a young family in my riding in Paulatuk who have been waiting for the Minister to deliver on the commitment on our last visit to get them into a housing unit. The Minister of Housing visited Nunakput riding over the summer of 2020. At the time, the Minister met the young couple that had been taken off the waitlist. At the time, the couple was receiving CERB payments that the Housing Corporation considered income too high. I want to recognize that the Minister did fix the problem where the Housing Corporation was counting CERB payment as income. But the Minister assured the couple two years ago that they would be prioritized and be putting on the waitlist.

Madam Speaker, it's October 28th, 2022. Snow is falling. The ice is starting to form; it's formed already. The temperature's minus 14 and blowing snow. Madam Speaker, the couple's still living in a tent or a makeshift cabin since 2022. It's time where the ‑‑ they have a baby, and raising that baby and that with no bathroom, no proper facilities for cleanliness. They've raised this newborn in a community of the Arctic Ocean while they wait for the Minister of Housing to allocate a housing unit to them.

Madam Speaker, there's no private market housing in the community of Paulatuk, no options for housing for residents and the housing units are filled. The government survey showed 311 people in Paulatuk with 90 homes. Madam Speaker, we should be giving out all the extra ‑‑ like, the old webber units and giving them to the people of Paulatuk and then being able to put new units in through CMHC. Madam Speaker, how many people in Paulatuk are on the waiting list for homes? How many people are homeless? We need the Minister of Housing to work with our community leadership and the people on the ground to show solutions today. It's 2022. Our people are living in the High Arctic raising their children in tents, Madam Speaker. I'll have questions for the Minister at the appropriate time. Thank you.

**DEPUTY SPEAKER:** Thank you. Members' statements. Member for Deh Cho.

## Member’s Statement 1242-19(2): Settlement Maintainer Training Program

**MR. BONNETROUGE:** Mahsi, Madam Speaker. Madam Speaker, within the mandate to increase employment in small communities, the GNWT states it will support small communities in developing skilled trades people. But, Madam Speaker, that is the best action this government can do to improve the lives of the residents in the small communities. Just for identifying and stating this objective, this government gets an A grade. Now let's do more in this area to get the A plus rating.

Madam Speaker, when I previously brought up a training program for all settlement maintainers in our small communities, I was met with opposition to the idea. Specifically, I suggested training in the area of maintaining heating equipment such as furnaces and boilers and other required training to do the jobs required of them, all with the intent on saving time and much needed dollars for the department in the long run. This will save Infrastructure thousands of dollars flying or driving someone into a small community from a large centre and most likely, as has been known, only to bleed a furnace.

Currently, Housing NWT is setting up a training program for their housing maintainers. They will do training in all aspects of maintaining a building, repairing components of the building, basic understanding of the heating systems, whether they be a furnace or a boiler system. That is exciting, and I am overjoyed for our Housing employees in the small communities. I really, really, really want to be excited for the Infrastructure department too. Mahsi, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Member. Members', the last I remember I identify as she/her, so Madam Speaker, adjust your speaking notes accordingly. Members' statements.

Member for Thebacha.

## Member’s Statement 1243-19(2): Housing

**MS. MARTSELOS:** Thank you, Madam Speaker. Madam Speaker, to begin today I would like to respond to the answers the Minister of Housing NWT gave me during the question period yesterday.

Overall, the Minister did not give me actual answers to my questions. She told me that her department is examining the constituent housing files I referenced in my statement yesterday. She said there are many complex issues within my constituents' situations and that Housing NWT needs to be fair in their treatment to all clients. The Minister said she needed more time to get the facts straight.

Well, Madam Speaker, it's easy for any of us here in this building to say we need more time to accrue the relevant information. However, some of the people whom we were put here to serve don't have the luxury of time. Plus, there are so many channels and barriers for ordinary people obtaining assistance with government programs and services here in the NWT.

Sometimes I feel, as an elected official in this House, there are a couple on the executive side who use every excuse in the book to say no. Madam Speaker, it is very frustrating to see a lack of compassion given towards the suffering of people. I strongly feel that everything that is done by this government should be based on need, not means tested. We are such a small population base. Everybody knows everybody, so we ought be helping our constituents however we can whenever we can.

On another note, Madam Speaker, to end this session week, I'd like to recognize and thank all the leadership and constituents of Thebacha for their continued support in my work as their MLA. I thank them for all their feedback, ideas, and trust they have given me as their MLA. I'd also like to thank all the chiefs who called, that do not belong to my riding, and approached me this week to say hi or hello. I also appreciate remaining connected to my old colleagues and friends as a Member of this House. I seek unanimous consent to finish my statement, please.

‑‑‑Unanimous consent granted

In addition, Madam Speaker, I would like to thank you and I would like to thank Speaker Blake for making this Chamber light‑hearted and fun at times as we go along. That type of attitude is much needed in this building sometimes, since we work through some tough, heavy, and challenging issues. I'd also like to thank all of the staff of this Assembly for their help through this term. I would also like to thank any CA Pascal for all the help and support he gives to me. Lastly, Madam Speaker, I want to wish all my constituents, along with all the people of the NWT, a safe and Happy Halloween. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Members' statements. Member for Frame Lake.

## Member’s Statement 1244-19(2): Implementation of Statement of Environmental Values

**MR. O'REILLY:** Merci, Madam la Presidente. One of the bills passed during the legislative avalanche ending the last Assembly was a completely new version of the so‑called Environmental Rights Act, the first time this legislation had been reviewed in 29 years. The standing committee of the day worked very hard to improve the bill with 14 successful amendments.

One of the new features of this little‑used legislation was supposed to be a statement of environmental values. The NWT is the second jurisdiction in Canada to develop such a statement. This means the GNWT is supposed to consider the principles and provisions set out in the statement when making decisions that may have a significant impact on the environment. Those principles include the precautionary principle, polluter pays, ecological sustainability, intergenerational equity, and Indigenous rights. The problem with the bill was that there was no way to define what might be meant by "significant impact on the environment" and no responsibility for implementation and reporting.

I tried to bring forward reasonable amendments both at committee and Committee of the Whole to address these problems, but they were defeated. Unfortunately, Cabinet did not address the same concerns again when they were brought forward during the review of the draft statement of environmental values that took place earlier this year, or in the apparent approval of a final statement of environmental values on June 7, 2022. Recently I asked officials with three departments ‑ Executive and Indigenous Affairs, Finance, and Environment and Natural Resources, what is meant by "significant impact on the environment" and who has responsibility for implementation and reporting. And guess what? No one knows.

The way the statement has been crafted is totally discretionary, with deputy ministers responsible for its application in setting government priorities; of the development of policy and legislation; and of the development, design, and delivery of programs and services. There is absolutely nothing about use of the statement or principles in Cabinet decision‑making, tracking, reporting, or evaluation. You can’t even find a signed and dated version of the statement of environmental values on any GNWT website.

What a disappointment and a clear indication that this Cabinet is not prepared to change anything with regard to its "business as usual" approach to the environment. I'll have questions later today for the Premier who according to the Statement is, quote, "accountable to the Executive Council and the residents of the NWT for the implementation of the statement". Mahsi, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Members' statements. Member for Kam Lake.

## Member’s Statement 1245-19(2): Nursing Bursaries

**MS. CLEVELAND:** Thank you, Madam Speaker. Madam Speaker, other the last few years, nurses have shared the impact of unsupported work environments and critical staffing shortages on their morale and incentive to continue working in the North. And when our healthcare workers suffer, our residents suffer. Residents experience decline in healthcare, long wait lists, and reduced program availability, which all have direct negative impacts on the health and well‑being of residents. This is felt especially by those people who live in remote and small communities who already receive inequitable healthcare.

Madam Speaker, our existing loyal healthcare staff are honest about what they need for retention, and this includes the appropriate complement of staff to reduce overtime burnout, ensuring safe work environments, and prioritizing work/life balance by making job sharing and annual leave possible.

Achieving this relies on people. Last week I asked the Minister of Health and Social Services to trade nursing education for return of service. This recruitment tactic, in the wake of global financial strain, secures a minimum of eight years of residency from southern nursing students, increasing our number of nursing graduates, and has a 100 percent rate of return on government investment. I was very happy to hear that the department is extending nursing bursaries to Indigenous and northern students, but this does not go far enough. We have long‑time residents interested in nursing careers who would not be considered northern students. I am asking the department to extend nursing bursaries to non‑priority students for any remaining spots in the Aurora College nursing program.

We have 30 spots in the nursing program, and an established bursary program that already has a priority level on it. So why isn't the goal of the department to ensure that the program is fully subscribed every year?

Our current healthcare system is crumbling by design. We cannot be neutral and safe with our ideas to address this. Our system needs intentional, sustainable, long‑term planning and funding. All of this starts with people. We need to prioritize public health. We need to listen to and respond to what healthcare staff are asking for. And we need to fully commit to training new healthcare staff by ensuring Aurora College programs are fully subscribed. The key to strengthening our northern healthcare system starts with listening to our existing healthcare professionals and incentivizing healthcare education. My suggestion, Madam Speaker, accomplishes both. Thank you.

**DEPUTY SPEAKER:** Thank you. Members' statements. Member for Great Slave.

## Member’s Statement 1246-19(2): Housing

**MS. NOKLEBY:** Thank you, Madam Speaker. Madam Speaker, The Supplementary Health Benefits Programs will create a publicly‑funded supplemental health benefits program for low‑income residents. This program replaces the current specified disease condition criteria, with a needs‑based, income‑tested model, wherechanges will be phased in over time while leaving senior benefits as is. The creation of a new program is to include essential dental services and treatment, medical supplies, equipment such as hearing aids and walkers, and prescription eyewear. Access to the program will be income‑based and residents must apply annually.

Madam Speaker, the proposed low‑income thresholds are too low, particularly for individuals living alone, which is already more expensive. A working individual making $40,000 annually, living alone, and paying $20,000 in rent, is not going to be able to cover big items. Residents are assessed against household income, according to their CRA income statements.

Given the housing shortage, many people are forced to live together in one place, often in multigenerational situations. This is not out of choice but out of need. If they all work and the overall household income is high, they will be on the hook for paying more of their medical needs. How do we avoid penalizing those who can't get, or pay, for housing, and are now not eligible for benefits due to the higher overall household income?

All household members must provide their Canada Revenue Agency income statement with the new proposed cost‑sharing model deductibles. For low to moderate income, it would be a contribution of 30 percent of the cost. Why not 20 percent or even 25 percent? Again, the $53,000 for the individual, or base income, is too low. These are residents living paycheque to paycheque, already on the fiscal edge ‑ the working poor.

I applaud the inclusion in the proposed supplementary health benefits to provide financial assistance to offset costs for essential dental services. Preventative, restorative treatments to maintain good oral health will be covered. That includes exams, x‑rays, cleaning, fluoride treatment, extractions, treating infection, pain or gum disease, and dentures. This is a positive step forward and we need to ensure that we are being realistic on who we allow to qualify for them. It's time that we stop crippling residents with an unrealistic cost of living and show them that their health is important to us. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Members' statements. Member for Yellowknife North.

## Member’s Statement 1247-19(2): Regional Name Changes

**MR. JOHNSON:** Thank you, Madam Speaker. The Minister of Education, Culture and Employment informed this House last session that work to change the name of Great Slave Lake was well underway as well as I'm expecting that same Minister to hopefully table some changes to the Official Languages Act which will stop using the term "North and South Slavey", but I do think probably the easiest change we could make to stop using what history have gone over, and many agree is a colonial name, would be to change the name of the North and South Slave region. This actually could be done overnight; it does not require legislative changes. These are just administrative names we use for our regions. I think also in doing that, there would be some justification for creating a new region for the Tlicho region. I think often their concerns get kind of lost in the capital and the North Slave, and perhaps it would justify some new superintendent positions being placed in their communities. I'll have questions for the Premier about whether we can make this change and finally stop using the term "slave." Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Members' statements. Member for Nahendeh.

## Member’s Statement 1248-19(2): Eulogy for Florence Hardisty

**HON. SHANE THOMPSON:** Thank you, Madam Speaker. Madam Speaker, Florence "Gomo" Hardistry was born on August 25th, 1943, to George and Lucy McPherson in Fort Simpson. Florence was one of 14 children they had. She grew up with her parents and family until she attended school. Florence attended the federal day school in Fort Simpson, then she went to Grollier Hall in Inuvik, and then carried on to Sir John Franklin High School in Yellowknife. After she left school, she returned home.

Florence met her love of her life, Ernest, in Fort Simpson where they started their own family. They were married on December 31st, 1966 ‑ six days after their son Noel was both. They had nine children. In the 1970s, they moved to Jean Marie River and this is where they raised all the children.

Florence was a homemaker most of her life, where she provided so much love to her husband, children, and their home. They managed Sambaa Deh Falls campground for multiple years. This is where they made friends with many people as the world. As well, she did work at Louie Norwegian School as a janitor for seven years.

Florence was known as Gomo in Jean Marie River. Yvonne and Douglas’s children started calling her "Gomo", meaning mom, and the nickname stuck with her. All the children in Jean Marie loved being around her. She loved all the children as if they were her own. Her heart was pure gold and this was shown by presence she showed when she was around others.

Madam Speaker, Florence would often pick berries, spruce gum, and wood with her late mother–in–law Sarah and Yvonne. Sarah would always teach them about traditional ways and practices. Florence used to sew doilies and took great pride in them.

Florence developed dementia in late 2012. In 2013, she started requiring more care than her husband could provide for her in their home. For the past nine years, she was cared for in the Fort Simpson elders home care. The family is forever grateful for the staff, their care, and love provided to their wife, mother, grandmother, sister, auntie, and friend. Florence always told her family, friends, and those around her that she loved them. She continued to do this up to the day where it became hard for her to talk. The family asks that you continue this with your loved ones as well. The family would like to thank everyone for their kind words, support and comfort during this difficult time. Madam Speaker, she will be sadly missed.

**DEPUTY SPEAKER:** Our thoughts and prayers are with the family. Members' statements. Returns to oral questions. Recognition of visitors in the gallery. Member for Yellowknife Centre.

# Recognition of Visitors in the Gallery

**HON. JULIE GREEN:** Thank you, Madam Speaker. Madam Speaker, I'm pleased to be joined today by a page from Yellowknife Centre, Sophie Shen. I'd like to welcome her to the House. Thank you

**DEPUTY SPEAKER:** Welcome. Recognition of visitors in the gallery. Member for Nahendeh.

**HON. SHANE THOMPSON:** Thank you, Madam Speaker. Madam Speaker, I'd like to recognize Mary Jane Cazon, one of our translators here. She does an amazing job, and I thank her for continuing this. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you recognition of visitors in the gallery. Member for Range Lake.

**HON. CAROLINE COCHRANE:** Thank you, Madam Speaker. I'm really pleased to have a page from Range Lake here today, Ms. Bethany Fenwick. I'm so glad to have them in the House. We couldn't do our work without you.

**DEPUTY SPEAKER:** Recognition of visitors in the gallery. Member for Yellowknife North.

**MR. JOHNSON:** Thank you, Madam Speaker. I'd like to recognize Ms. Kya Wickens, a Yellowknife North page. Thank you.

**DEPUTY SPEAKER:** Recognition of visitors in the gallery. Member for Great Slave.

**MS. NOKLEBY:** Thank you, Madam Speaker. Madam Speaker, apparently, I jumped the gun when I recognized my page the other day; she wasn't here. So I would like to recognize Carys Lyall who is a page from Great Slave riding. And as I said, I really enjoy having the pages here and thank them all. Thank you.

**DEPUTY SPEAKER:** Thank you recognition of visitors in the gallery. Member for Sahtu.

**HON. PAULIE CHINNA:** Thank you, Madam Speaker. I just want to recognize the North Slavey interpreters. With me here today is Theresa Etchinelle and Sarah Cleary. Thank you so much for your work in translating our work so the residents of the Sahtu can hear what's going on in the proceedings in the House. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you recognition of visitors in the gallery. Member for Monfwi.

**MS. WEYALLON‑ARMSTRONG:** Madam Speaker, I would like to recognize Jonas Lafferty of Behchoko and Mary Sundberg of Dettah for doing an awesome job as our translator. Thank you.

**DEPUTY SPEAKER:** Thank you. Recognition of visitors in the gallery. Acknowledgements. Oral questions. Member for Nunakput.

# Oral Questions

## Question 1249-19(2): Housing

**MR. JACOBSON:** Thank you, Madam Speaker. Madam Speaker, we did a tour two years ago, and with the Minister's committed in a public meeting that we'd be working with a family to get them into a House. And to this date, I guess we could blame COVID, I guess, in not getting it done.

Madam Speaker, will the Minister commit today in putting a couple in Paulatuk who are living in a tent with a baby in a home before Halloween? I guess it said Christmas, but I want it ASAP. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Member. Minister for NWT Housing.

**HON. PAULIE CHINNA:** Thank you, Madam Speaker, and thank you to the Member for his question. And I really sympathize with the Member as well too and also with the LHO and our function in smaller communities as well. Right now I don't know what units we do have available in the community of Paulatuk, I'm sure that the Member was referencing. And it is a priority of this portfolio to be housing people that are most in need, and I will follow up with the Member. But unfortunately right now I don't have the amount of units that are available in Paulatuk. Thank you, Madam Speaker.

**MR. JACOBSON:** Thank you, Madam Speaker. Madam Speaker, I spoke to the mayor this morning. There's one unit available in Paulatuk and is ready to be moved in. So I'm just wondering if it's ‑‑ like, and this couple's first on the waiting list I'm told. So I'm wondering if the Minister could approach ‑‑ see if the LHO in the community is available to put them into the unit ASAP or as soon as possible, because it's really in need. Thank you.

**HON. PAULIE CHINNA:** Thank you, Madam Speaker. I will follow up with the Member. I'm not familiar with the unit that is available and the condition that the unit may be in and why the unit may be vacant. But just to acknowledge the Member, as well too for the community of Paulatuk, they will be receiving four units in 2023‑2024. Thank you, Madam Speaker.

**MR. JACOBSON:** Thank you, Madam Speaker. Madam Speaker, with the current situation we have in Paulatuk for lack of housing, would the Minister be willing to work with the community in regards to ‑‑ with our community leadership which is coming down next week to meet with them to hear their concerns and what's happening with the local housing authority in the community. Thank you, Madam Speaker.

**HON. PAULIE CHINNA:** Thank you, Madam Speaker. Yes, I will follow up with the community leadership as well. And I just also wanted to acknowledge that Paulatuk was one of our first communities to complete our community housing plans, and Housing did work very closely with the community and also funded that program as well too. But, yes, I would like to follow up with the leadership as well. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Final supplementary. Member for Nunakput.

**MR. JACOBSON:** Thank you, Madam Speaker. Would the Minister commit on doing a community tour of Nunakput with me to hear the concerns of the people in Nunakput on shortage of housing and the situations that we're all dealing with on different problems with different communities? Thank you, Madam Speaker.

**HON. PAULIE CHINNA:** Thank you, Madam Speaker. And just looking at our schedules that we do have in the next few months that I would like to follow up with the Member to look at the availability as well too. But not only that, I would like to connect with the Indigenous governments in the Member's riding as well too to get a further update on how, and what progress has been made in regards to putting housing on the ground and give them a further update on the partnership that we've been successfully working towards. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Minister. Oral questions. Member for Deh Cho.

## Question 1250-19(2): Settlement Maintainer Training Program

**MR. BONNETROUGE:** Mahsi, Madam Speaker. Madam Speaker, I'm very passionate about training people in the small communities regarding the heating systems as we don't have trades people within the communities, and most times they're quite a distance away. My Member's statement alluded to training for all small communities’ settlement maintainers, especially in the area of maintaining and performing basic servicing on furnaces and boilers. These will still be performed under the direction of a journeyman heating technician or operating engineer who could be stationed in the larger centre.

Can the Minister commit to ensuring our small community settlement maintainers get the required training to perform basic servicing functions to heating systems? Mahsi.

**DEPUTY SPEAKER:** Thank you, Member. Is this for Housing NWT? Or who ‑‑ is it Minister of Infrastructure?

**MR. BONNETROUGE:** Yes.

**DEPUTY SPEAKER:** Okay. Minister of Infrastructure.

**HON. DIANE ARCHIE:** Thank you, Madam Speaker. Madam Speaker, the Department of Infrastructure currently has 13 settlement maintainer positions. And I'd just like the Member to know that of the 13, 100 percent are Indigenous. So that's very, very good news for the positions.

These employees are critical to functioning our assets in remote communities. The settlement maintainers, they do have a preventative maintenance, and they complete daily checks on our schools, our health centres, and our office buildings. They also respond to concerns and problems with heating systems, air handling units, washrooms, windows, and more. So, Madam Speaker, they do have the training to be able to do these positions. Thank you.

**MR. BONNETROUGE:** Mahsi, Madam Speaker, and mahsi to the Minister for describing their functions. What is happening is that they don't have any training program for settlement maintainers as the housing maintainers had a program before. They did the carpentry, the plumbing, and all the basic electrical, plus you sat in front of a furnace and boiler system for about six weeks until you really understood and could wire the systems, because that's what I'm after, is that type of training. These are much needed in our small communities to add value to the positions. And like I said, we don't have any ticketed heating specialists in our communities. So once they people are in that training program and understand the heating system, we got Aurora College, which is empty all the time, for this kind of a program. We need to better utilize that, because we're doing it for the housing maintainers and that's why I'm pushing for the settlement maintainers to get much needed training. I don't know why the Infrastructure department does not understand that. I wonder if the Minister can comment on that. Mahsi.

**HON. DIANE ARCHIE:** Thank you, Madam Speaker. Madam Speaker, we understand that. You know, all of our settlement maintainers have a journey person certificate in one of the building or mechanical trades and certification as a small system operator. You know, these are required to have training and knowledge in the National Building Code, plumbing, electrical, and fire code. So they do have the training. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Final supplementary. Member for Deh Cho.

**MR. BONNETROUGE:** Mahsi, Madam Speaker, I think I've only asked two questions. Madam Speaker, I hear what the Minister is saying, I just don't understand why she's saying they have the required training. And I know that they don't have the required training to be able to perform basic servicing functions that they would have got from training in the Aurora College oil heat technician seminars that they have every spring. They have them for third year plumbers, plus they're open to housing maintainers, and they should be open to settlement maintainers to attend this training so they better understand what they're dealing with, because right now they don't. I'm wondering if the Minister can commit to providing that training this coming spring? Mahsi.

**HON. DIANE ARCHIE:** Thank you, Madam Speaker. Madam Speaker, employees are able to request additional training from their supervisor at any time, and we encourage supervisors to support that when the operational requirements allow. Madam Speaker, we also support settlement maintainers that want to further their education, including programs that are offered through the Aurora College. We also offer mentorship with our journey person staff in the regional centres. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Minister. Final supplementary. Member for Deh Cho.

**MR. BONNETROUGE:** Mahsi, Madam Speaker. I hear the Minister, but I think the answers are coming from her staff or from within the department, because, you know, I'd really implore this Minister to seriously commit to providing the training that I've been requesting to all settlement maintainers up and down the valley, and many are in isolated communities where we don't have the specialists, and those are the people that are much needed in our communities that can help others too. And I really implore that she provides that training starting in the spring coming up, to settlement maintainers, to the heating systems training that's on for six weeks every spring at the Aurora College, to utilize the building, utilize the services. Mahsi.

**HON. DIANE ARCHIE:** Thank you, Madam Speaker. Madam Speaker, the Department of Infrastructure supports the development of all its employees. Employees are supported through many GNWT programs, including the Indigenous Management Development and Training Program. We also support them in any training that they request.

At this time, we do not have plans for a settlement maintainer program within the Department of Infrastructure but I will have my staff reach out to the Department of Housing NWT to be able to learn more about this program the Member's speaking about and see what opportunity may exist. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Minister. Oral questions. Member for Great Slave.

## Question 1251-19(2): Supplementary Health Benefits

**MS. NOKLEBY:** Thank you, Madam Speaker. Madam Speaker, my questions are for the Minister of Health and Social Services. Can the Minister explain how the thresholds in the proposed supplementary health benefits were arrived at and what data was used to inform them? Thank you.

**DEPUTY SPEAKER:** Thank you, Member. Minister for Health and Social Services.

**HON. JULIE GREEN:** Thank you, Madam Speaker, and I appreciate the question. The data was arrived at using income figures supplied by the NWT Bureau of Statistics. The target group for this initiative is people who don't have any insurance of any kind, so the examples were geared towards a lower income threshold. However, there is now a tool on the site which people can enter their income into, and they will find out what level of co‑pay they will be required, if any. Thank you.

**MS. NOKLEBY:** Thank you, Madam Speaker. I'm glad to hear about the tool. I think that's really useful, and people can answer their own questions before they come to us to ask. I guess my question would be that data provided by the NWT Bureau of Statistics, how old is that data? I'm curious because we've really seen over the last year or two, post‑pandemic, an escalating rise in the cost of living. So I'm wondering if the last two years, that change, has been factored into these thresholds. Thank you.

**HON. JULIE GREEN:** Thank you, Madam Speaker. I don't have that information with me.

**MS. NOKLEBY:** Thank you, Madam Speaker. I'm hoping that the Minister will provide me with that information, and I'll take that as a commitment.

Can the Minister explain how the situation of multigenerational living arrangements are going to be taken into account? Often, you know, we've seen in the past where a grandmother is helping out children, and they come to live with her, and then she is penalized for having that additional income in the House even though there is no overall rise to the amount of money she has herself; can the Minister speak to that. Thank you.

**HON. JULIE GREEN:** Yes, thank you, Madam Speaker. Madam Speaker, the intention is to look at individual income at this point. But what I want to stress is that this is not a program at this point. It's a discussion. We have provided four months worth of public consultation, and that now extends until November the 23rd. There are many ways to participate, including a town hall that will take place in mid November with more information to come. So if people feel that there should be a different way of calculating income, that it should be household income or some other form, then certainly that input is welcome. Thank you.

**DEPUTY SPEAKER:** Thank you final supplementary. Member for Great Slave.

**MS. NOKLEBY:** Thank you, Madam Speaker. I'm glad to hear that there is still time to input on this. I guess at times, though, in this era of over‑consultation and survey burnout, it is tough sometimes for the public to realize that they still can input on things and other times when things are inputted on, the government just does what they want anyway. So not a question, just more of a comment. Thank you.

**DEPUTY SPEAKER:** Thank you, Member for Great Slave. Oral questions. Member for Monfwi.

## Question 1252-19(2): Addictions Treatment

**MS. WEYALLON‑ARMSTRONG:** This is to Minister of Health and Social Services. According to the Office of the Auditor General Report, the Department of Health and Social Services does not do enough to provide residents with accessible, coordinated, and culturally safe addiction services. It is not clear from the department's work plan how it intends to address this situation in a meaningful way. Will the Minister commit to working with Indigenous governments to develop a process of consultation and engagement with communities and Indigenous governments outside its Indigenous advisory board? Thank you.

**DEPUTY SPEAKER:** Thank you, Member. Minister of Health and Social Services.

**HON. JULIE GREEN:** Thank you, Madam Speaker. Madam Speaker, we have not yet heard back from the Standing Committee on the Office of the Auditor General's Report on addictions and aftercare treatment. So that report has not yet been tabled. But I will say, of course, we have accepted all the recommendations. The committee is considering a work plan attached to that. It does not, to the best of my knowledge, anticipate that we are going to disband the Indigenous Advisory Council, which now works with NTHSSA or that we would replace them with Indigenous governments. If I understand the question correctly, we are not planning restructuring; we're planning program responses. Thank you.

**MS. WEYALLON‑ARMSTRONG:** What funding and process mechanisms will be put in place to ensure community and client guidance translates into improvement on cultural safety? Thank you.

**HON. JULIE GREEN:** Yes, thank you, Madam Speaker. Madam Speaker, the cultural safety division of the department, which is called community, culture and innovation has a mandate to help with all programs and services to ensure that they are culturally safe and antiracist. So that would be in place in any initiatives that are put in place. At this point, the asks are, I'm going to say, primarily process‑oriented with a view to collecting better data so that we know and we have a better idea of what the outcomes are, and we're certainly committed to doing that work. We want to be able to show that what we're doing is working. Thank you.

**DEPUTY SPEAKER:** Thank you. Final supplementary. Member for Monfwi.

**MS. WEYALLON‑ARMSTRONG:** Thank you, Madam Speaker. How will addiction recovery aftercare supports and services being developed by the Department of Health and Social Services engage with a leverage community‑based resources such as elders or youth? Thank you.

**HON. JULIE GREEN:** Yes, thank you, Madam Speaker. Madam Speaker, I have not directly consulted elders on any of these initiatives. As I say, they're not really new program initiatives. They're important things, but not necessarily the kind of things we would consult on, like disaggregating data. So we have regular meetings with the Indigenous governments through bilateral conversations and also through the NWT Council of Leaders. There are elders sometimes there. Certainly the Indigenous governments come with questions for health and questions about addictions, and we do our best to work with them and meet them where they're at, knowing that community‑based solutions are usually the best solutions. Thank you.

**DEPUTY SPEAKER:** Thank you, Minister. Final supplementary. Member for Monfwi.

**MS. WEYALLON‑ARMSTRONG:** Will the Minister of Health and Social Services provide an update to explain her rationale for choosing not to restore contract relations with Poundmaker's Lodge despite the clear and immediate need for the facility‑based addiction treatment services they provide NWT residents? Thank you.

**HON. JULIE GREEN:** Yes, thank you, Madam Speaker. Madam Speaker, I'm not planning to provide any more information than I have already provided about the contract with Poundmaker's Lodge. It ends at the end of this month.

We have five other treatment options that residents can go to. There are three in Alberta, one in BC, and one in Ontario, as well as they can stay home and use the community counselling service, the community on-the- land programs, and so on. So while we are not going to continue with Poundmaker's, we do have those other options. And recognizing that we don't have a specific Indigenous option equivalent to Poundmaker's, we will be advertising for a service provider with a specialty in Indigenous healing, and that RFP is set to go out by the end of the year. Thank you.

**DEPUTY SPEAKER:** Thank you, Minister. Oral questions. Member for Frame Lake.

## Question 1253-19(2): Implementation of Statement of Environmental VAlues

**MR. O'REILLY:** Merci, Madam la Presidente. My questions are for the Premier. According to the statement of environmental values, the Premier is, quote, "accountable to the Executive Council and residents of the NWT for implementation of the statement of environmental values," end of quote.

So recently I'd asked officials from three departments ‑ Executive and Indigenous Affairs, Finance, and Environment and Natural Resources ‑ who was responsible for implementation of the statement. And guess what, Madam Speaker, nobody seems to know.

So can the Premier clarify who is really in charge of implementation of the statement of environmental values, and how it is going to be accomplished? Mahsi, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Member. Honourable Premier.

**HON. CAROLINE COCHRANE:** Thank you, Madam Speaker. Yes, the statement of environmental values states within it that it's the responsibility of each Minister, and therefore I defer that to deputy ministers as well, to take reasonable measures to ensure that departments adhere to the statement and provisions of the statement of environmental values when making decisions that significantly affect the environment. In addition, the deputy minister of ENR is responsible for monitoring and reviewing the statements and best practices to see if possible amendments are needed from time to time. Thank you, Madam Speaker.

**MR. O'REILLY:** Merci, Madam la Presidente. I want to thank the Premier for reading off parts of the statement. But, you know, in my statement earlier today I said that there does not appear to be a signed and dated copy of the final version of the statement of environmental values anywhere on the GNWT website. So can the Premier confirm that there is no publicly‑accessible final and signed version of the statement of environmental values, and can she commit to fix this problem? Mahsi, Madam Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Madam Speaker. Again, online things are not my strength but I have been assured by the department that the final statement of the environmental values is posted online. Signed versions are not posted on the policy section of the website as a GNWT practice; however, the signed version is posted on the Legislative Assembly website as the document was tabled. I'm going to do my check on that this weekend, and I'm sure the Member will let me know if it's not there. Thank you, Madam Speaker.

**MR. O'REILLY:** Merci, Madam la Presidente. I want to thank the Premier for that, and I can confirm there is a signed version on the ledge website but nowhere else on any GNWT website. And, of course, our website is not the GNWT website.

There is a requirement in the Environmental Rights Act for an annual report to be tabled in the House, although we've slipped on that in the past. I tried to include a requirement for some type of reporting and implementation of the statement of environmental values to the bill, but Cabinet opposed that. So can the Premier tell us whether there's going to be any sort of internal tracking of implementation of the statement and whether that will be shared with the public? Mahsi, Madam Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Madam Speaker. Yes, the statement does set out the specific responsibilities for the deputy minister. ENR must coordinate the administration and implementation of the statement, monitor advancements and best practices, and periodically review with involvement of many departments and agencies. The statements of the environmental values is only one of a suite of tools that the government uses to protect the environment. This is a new policy, Madam Speaker, and as previously mentioned to the Member, we'll continue to work on its implementation. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Final supplementary. Member for Frame Lake.

**MR. O'REILLY:** Merci, Madam la Presidente. I want to thank the Premier for confirming that there is no internal tracking and that there's no public reporting. There's absolutely nothing in the statement about how it is to be applied to Cabinet decision‑making, tracking, reporting, or evaluation. That's a disappointment, Madam Speaker, that Cabinet doesn't take this statement of environmental values very seriously, in my view. But Cabinet now includes some sort of gender‑based analysis on climate change implications in its decision‑making. So can the Premier commit to include a section and analysis on the application of the statement of environmental values in this government's Financial Management Board decision template? Mahsi, Madam Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Madam Speaker. I'm not the Minister of finance or the chair of the Financial Management Board, but I can say Cabinet does have, when we look at things like legislative proposals, there is a section that addresses climate change, genders, as stated. What I can commit to is under the climate change for Cabinet that we will add the statement of environmental values so that's considered as well. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Oral questions. Member for Yellowknife North.

## Question 1254-19(2): Changing Colonial Region Names

**MR. JOHNSON:** Thank you, Madam Speaker. My questions are for the Premier. I guess simply I'm wondering if there are any plans or intention to change the name of the administrative regions North or South Slave. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Honourable Premier.

**HON. CAROLINE COCHRANE:** Thank you, Madam Speaker. We haven't thought about changing the names. It's something that I have been hearing about lately in the House however. But it is possible to change names. Thank you, Madam Speaker.

**MR. JOHNSON:** Yeah, thank you, Madam Speaker. I'm going to try this a different way. I know it's possible, that's why I'm asking. Will the Premier change the names? Thank you.

**HON. CAROLINE COCHRANE:** Thank you, Madam Speaker. I thought I could get it over on the MLA, but I think he's quicker than I thought. What I can say, Madam Speaker, is that, in all seriousness we are currently ‑‑ ECE's currently doing a review of the geological place names for the Great Slave Lake. I've talked to the Minister and perhaps we can work together and actually see if there's interest during that work. And if there is interest, then we can pursue it. Thank you, Madam Speaker.

**MR. JOHNSON:** Yeah, thank you, Madam Speaker. I just would have wanted ‑‑ if the proposal to change Great Slave Lake goes through, I think it would be only appropriate that we then change the regions. It would be a little embarrassing I think for the GNWT to just be holding on to that. But I've often heard that, you know, the North Slave Region, which to me operates much more like a capitol region, doesn't really give the outlying communities the attention it deserves. Certainly when you look at the staffing contingent, that is clear that it's very much centralized in Yellowknife. I've often heard it repeated by my colleague from Monfwi that the Tlicho region justifies being separated out from North Slave with some superintendents placed there to give it the attention it deserves. I also think this just makes sense for, you know, an eventual building of self‑government point of view. So I'm wondering in doing this work perhaps there is room to create a sixth administrative region in the Tlicho. Thank you, Madam Speaker.

**HON. CAROLINE COCHRANE:** Thank you, Madam Speaker. I think that during the process of the consultation that should be looked at as well. I think, Madam Speaker, though, in honesty, it's a bigger discussion that we have to have at Cabinet table. I do realize that different departments have different zones. Some have five regions, some have seven regions, and I think there might even be nine regions in some. So I think it is a discussion that we have to have. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Oral questions. Member for Monfwi.

## Question 1255-19(2): Addictions Treatment

**MS. WEYALLON‑ARMSTRONG:** My question is to Minister of Health and Social Services. What funding has been allocated to each of the commitments and activities in the work plans? Thank you

**DEPUTY SPEAKER:** Thank you. Minister of Health and Social Services.

**HON. JULIE GREEN:** Thank you, Madam Speaker. Madam Speaker, the work plan hasn't yet been approved so I don't have a budget for it. Thank you.

**MS. WEYALLON‑ARMSTRONG:** The Minister talked about, okay, they're not renewing the contract with Poundmaker's, and there's five other options. Why only five? Shouldn't there be more if we're trying to help and work with the people? Because it is the people's choice of where they want to go, and Poundmaker's was the only one that we can think of that served the Indigenous communities. Now people don't have a choice. So I'm just wondering is the Minister consulting and working with the Indigenous government, the Indigenous people? She said there were some people at the meeting that she attended, but that's not good enough. Like, is she working because the OAG report states that. It says all over in the OAG report that to work with the Indigenous governments, consult with the Indigenous governments. And I'm just wondering, I don't think that is happening but I just want to ask that. Like, is she working with the Indigenous governments on this selecting? Like, who are part of the decision‑making. Is it just the Department of Health and Social Services making the decisions? Are they working with the Indigenous government? Thank you

**HON. JULIE GREEN:** Yes, thank you, Madam Speaker. Madam Speaker, one of the things that we committed to in the response to the OAG recommendations is to engage with Indigenous governments to identify barriers to people attending addiction services and take a look at our standards and policies for contracts to make sure that they are culturally safe. So this is work that we plan to do in response to the OAG.

But in the interim, I had a meeting with the NWT Council of Leaders, which included leadership from the Member's region, to talk about addictions and aftercare. That happened at the end of September, and another meeting is planned for the end of November. And so I certainly am looking forward to continuing the conversation about how to strengthen our system. If the Member has particular people she would like me to meet or talk to, I would welcome the opportunity if she would invite me to her community. Thank you.

**MS. WEYALLON‑ARMSTRONG:** Yes, can the Minister provide a list to us of how many people attended southern treatment program for drugs and alcohol since 2019; can she provide the list to us? Thank you.

**HON. JULIE GREEN:** Thank you, Mr. Speaker. Yes, I can provide that information.

**DEPUTY SPEAKER:** Thank you. Final supplementary. Member for Monfwi.

**MS. WEYALLON‑ARMSTRONG:** Well, I still have one more question for another Minister. But can the Minister ‑‑ can she come with me on a constituent tour in Tlicho region? Can she come with me so she can meet and talk to the Indigenous government, to the people, to the elders, to the youth, on the addiction and treatment program? Thank you.

**HON. JULIE GREEN:** Thank you, Mr. Speaker. Mr. Speaker, there's a meeting arranged for the end of November with the Tlicho government and the chief of Behchoko, to which the Member has been invited, to talk about addictions and aftercare. So I'm looking forward to having that conversation. In terms of a constituency tour, I will repeat again that if she invites me and organizes the constituency tour, I am happy to come. Thank you.

**DEPUTY SPEAKER:** Thank you, Minister. Oral questions. Member for Hay River South.

## Question 1256-19(2): Support Worker Services

**MR. ROCKY SIMPSON:** Just bear with me here.

**DEPUTY SPEAKER:** Technical difficulties? It's okay, it's your guys' time.

**MR. ROCKY SIMPSON:** Thank you, Madam Speaker. We have issues ‑‑ you know, people on the street have issues with, you know, addictions and health issues. We also have people who are in isolation that have those similar issues. And what I see that would be beneficial for, at least the community of Hay River and because it's a regional centre, is if we had access to medical social services people. And I would ask the Minister if there are any such positions within either the NTHSSA or the Hay River Health and Social Services Authority at this point? Thank you.

**DEPUTY SPEAKER:** Thank you. Minister of Health and Social Services.

**HON. JULIE GREEN:** Thank you, Madam Speaker, and thank you for the question. NTHSSA offers adult services which is social work services for people who are not children or youth, often people who are street involved. That position does not exist at the Hay River Health and Social Services Authority right now. I think there are some of the staff in the authority who are assisting people who need these services off the side of their desk, so not a proper medical social worker position. Thank you.

**MR. ROCKY SIMPSON:** Thank you, Madam Speaker. Can the Minister give me, I guess, a brief explanation of exactly what the duties would be or what the responsibilities would be for a medical social worker? And she said that they were sort of being provided off the side of a desk, and has that been beneficial. Thank you.

**HON. JULIE GREEN:** Yes, thank you, Madam Speaker. Madam Speaker, some of the things that the medical social worker would do is to assist the person to get into housing, assist them to get into treatment, assist them to obtain income support, assist them to obtain referrals for medical care if such referrals are necessary, referrals to counselling, completing Jordan Principle applications, getting them set up with a proper ID ‑ whether that's a birth certificate, a general identity card, or whether it is a driver's licence. So this is a position that facilitates people's access to services that may be provided directly by that individual but may also be provided by other service providers within the government. And so I think that the point here is that the person who is without services has a navigator to assist them to find services appropriate to their situation. Thank you.

**MR. ROCKY SIMPSON:** Thank you, Madam Speaker. Can the Minister also confirm if the medical social workers would be required to have, I guess, clients just attend the health centre or their offices where they're working at, or would the person be able to go out on the street and to where actually, you know, clients are and, you know, people who probably wouldn't normally attend to the hospital, because I guess I'm just thinking about Hay River and the number of people on the street there and, you know, some of the things that she did mention is probably things that we as MLAs already do in the community. So, you know, I'm just wondering, you know, if there's flexibility there. Thank you.

**HON. JULIE GREEN:** Yes, thank you, Madam Speaker. Madam Speaker, this is a very important role, and I appreciate the Member's efforts to do this work as well, for his constituents. I don't see reason that the medical social worker would not go and see people where they are, but I'm not familiar with their work flow, but it makes sense that it would be broader than just having people attend the health centre or the building that flooded downtown in order to obtain services. Thank you.

**DEPUTY SPEAKER:** Thank you, Minister. Final supplementary. Member for Hay River South.

**MR. ROCKY SIMPSON:** Thank you, Madam Speaker. Madam Speaker, would the Minister commit to finding the funding for the placement of two medical social workers with the Hay River Health and Social Services Authority? Thank you.

**HON. JULIE GREEN:** Madam Speaker, I'm so relieved to be able to say yes. Yes. The Hay River Health and Social Services Authority is applying for two medical social worker positions for exactly the reasons that the Member has outlined, the demand and the severity of need in the street‑involved population is such that these positions need to be created and staffed full‑time. Thank you.

**DEPUTY SPEAKER:** Thank you. Oral questions. Member for Monfwi.

## Question 1257-19(2): Mortgage Arrears

**MS. WEYALLON‑ARMSTRONG:** Thank you. This is a question for the Minister of Housing. My question to the Minister is whether she will consider taking the initiative in forgiving the mortgage arrears of the constituents who did not understand anything about mortgages and were not informed in their own language. Thank you.

**DEPUTY SPEAKER:** Thank you, Member. Minister for Housing NWT.

**HON. PAULIE CHINNA:** Thank you, Madam Speaker. I will take this back to the department as well. And I just wanted to remind the Member as well too that we do have to follow the Financial Management Act as well too, and when we're going to be looking at writing off debts to this government it is something that is actually brought forward to this Assembly. Thank you, Madam Speaker.

**MS. WEYALLON‑ARMSTRONG:** Well, they are the executive council and they can change the policy. It is within their ‑‑ they can ‑‑ they have the authority to change the policy. So, like, in the past, FMB rolled out $4 million for a business loan, so I know they can do it. They can change the policy. They have the ‑‑ that is within their authority.

But I just want to ask the Minister, will the Minister commit to transferring North Slave district office to Tlicho region that deals specifically with Tlicho? Thank you.

**HON. PAULIE CHINNA:** Thank you. Thank you, Madam Speaker. At this point, we don't see any transfers happening to the Tlicho for a district office to be operating out of the Tlicho region. Right now, they are considered out of the North Slave but I can follow up with the Member. We also do have our working table with the Tlicho government as well too, and I haven't ‑‑ this hasn't been highlighted at those tables, that they had brought this up as a concern to the government. Thank you, Madam Speaker.

**MS. WEYALLON‑ARMSTRONG:** Yes. Well, I've been hearing from a lot of my constituents, because sometimes when they have housing issues they have nobody to go to. And that's what I keep hearing from the people. So when they do transfer the North Slave district office and hiring more local people, then I think the program will be more effective and efficient because right now it's not working. It is not working in our region, and everything is in Yellowknife. So that's all I wanted to say. And it's more of a comment, but it's up to her if she wants to respond to it. Thank you.

**HON. PAULIE CHINNA:** Thank you, Madam Speaker. The North Slave office does travel quite frequently into the Member's riding as well. But I can bring this back to the department. But like I had said, is that it hasn't been brought up at the Indigenous government table, and it wasn't highlighted with our housing working group table as well too. But I can follow up with the Member. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Member for Yellowknife North.

## Question 1258-19(2): Business Incentive Policy

**MR. JOHNSON:** Thank you, Madam Speaker. My questions are for the Minister of Finance responsible for the procurement review.

When you look at schedule 3 of the Business Incentive Policy, there's a number of southern companies that have been grandfathered. I think it would be fair to frame this list as a number of monopolies that we seem to be dedicated to building up. There are three versions of Northwestel; there's Bellanca Developments; three versions of Northern Properties, all of which have been bought and sold many times; three versions of Northmart; and, 13 specified Northern Stores, some of which don't exist anymore, and most notoriously Walmart Canada.

So my question for the Minister responsible for this procurement review is when are we going to remove this list of grandfathered southern businesses from our Business Incentive Policy? Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Member. Minister of Finance.

**HON. CAROLINE WAWZONEK:** Thank you, Madam Speaker. Madam Speaker, the definition of a northern business is subject to the review. There have been a lot of inputs on that. I would note I think it might well be the very same Member who had previously suggested that the definition of "northern business" should speak to the number of employees in the riding and that might make it interesting to determine whether or not Walmart should be removed or not. But when we are complete the definition, which will happen in the life of this government, we will then be in a position to update schedules according to BIP because we'll be in a position to say, again, whether or not ‑‑ sorry, Madam Speaker, we'll be in a position to identify who should be on the list and who falls within the definition. Thank you, Madam Speaker.

**MR. JOHNSON:** Yeah, thank you, Madam Chair. You know, I recognize that but what we've done is actually we've specified a list, and on it are a number of companies that don't exist anymore. A number of numbered companies, I have no idea what those numbered corporations are. It's really ‑‑ I get there's a way to define the policy and whether or not Walmart falls in it is up to, you know, probably the way we write the policy and the business incentive review committee. I don't understand why we are keeping this schedule of a list of companies, many of which are outdated and many of which have no ‑‑ absolutely are not warranted to be BIPed anymore. I think they have long since left any sort of employees in the North. So is the plan to get rid of this schedule method where we list a number of corporations, some of which don't exist anymore? Thank you, Madam Speaker.

**HON. CAROLINE WAWZONEK:** Thank you, Madam Speaker. Madam Speaker, I type quickly but not enough to pull up schedule 3 in the space of time that the question was being posed. So it's not appropriate for me to be committing to what will or will not look like the final schedules when the final definition of a northern business is complete. What I can say, Madam Speaker, is I think there's a fairly reasonable possibility that there is an update to various company names and corporations, corporate documents, and that may be the explanation.

That doesn't change the bigger picture of what is the definition of a northern business, how does BIP get applied to that definition, and to ensure that it's clear so we don't wind up with multiple schedules that get year to year updated. That's not effective, and that's certainly ‑‑ I take that point, and I agree with that point. That's the direction we're going to and the definition for "northern business" is being worked on right now. Once that's done, the schedules will align with that or, frankly, maybe go away. Thank you, Madam Speaker.

**MR. SPEAKER:** Thank you, Minister. Oral questions. Member for Great Slave.

# Recognition of Visitors in the Gallery (Reversion)

**MS. NOKLEBY:** Madam Speaker, I would like to request unanimous consent to return to recognition of visitors in the gallery. Thank you

‑‑‑Unanimous consent granted

Thank you, Madam Speaker. Thank you, colleagues. I would like to recognize the crew of 62 Degrees North, a medic company here in Yellowknife, that was instrumental to helping us during the pandemic, including the production of hand sanitizer locally. So we have Matt Vincent who is the president and CEO. And with him we have Cody Earl, Brian Johnson, Kim Bailey, Sebastian Rapid, and Alex Purcell. So welcome to the gallery, I hope you enjoyed it today. Thank you

**DEPUTY SPEAKER:** Recognition of visitors in the gallery. Written questions. Returns to written questions. Replies to the Commissioner's address. Petitions. Reports of committees on the review of bills. Reports of standing and special committees. Member for Yellowknife North.

# Reports of Standing and Special Committees

## Committee Report 36-19(2): Report on the Review of the 2020-2021 Public Accounts

**MR. JOHNSON:** Thank you, Madam Speaker. Your Standing Committee on Government Operations is pleased to provide its report on the review of the 2020‑2021 Public Accounts, and commends it to the House.

**Introduction**

**Reviewing the Public Accounts to enhance Financial accountability**

On December 8, 2021, the Minister of Finance tabled the 2020‑21 Public Accounts. The public accounts are the financial statements that show the financial results of the Government of the Northwest Territories for a given year.

Each year, the Standing Committee on Government Operations reviews the public accounts. These reviews assess the credibility of the government’s financial position and provide accountability for the government’s financial results. Put differently, these reviews matter because they ask whether public money was spent prudently and as intended by the Legislative Assembly.

On June 29, 2022, committee held the public portion of its review. Committee received briefings from officials at the Office of the Auditor General and the Office of the Comptroller General. Their input was valuable to identify and clarify key issues.

In response, committee developed eight substantive recommendations to improve financial practices and reporting. These recommendations seek to achieve three goals:

1. Understand and address NTHSSA's growing deficit;
2. Enhance disclosure on environmental liabilities, resource revenues, and tangible capital assets; and
3. Make fiscal reporting more timely, frequent, comparable, and digital.

Committee is pleased to submit these recommendations and looks forward to their implementation.

**Recommendations**

**Understand and address NTHSSA's growing deficit**

When NTHSSA was established in 2016, its accumulated deficit stood at $51 million. Part of the promise of amalgamating the six regional health authorities was to "control spending" while "improving care." NTHSSA's creation was supposed to help use resources more effectively and improve accountability and risk management.

Yet now, six years later, NTHSSA's accumulated deficit has almost quadrupled. It stands at $194 million, up by over $140 million. The accumulated deficit has climbed because expenses have exceeded revenues by $10 to $35 million in each of the last six years.

NTHSSA reports that the reason for the operating deficit are "numerous." Five notable cost drivers include:

1. Cost of overtime due to staffing shortages;
2. Underfunded locum costs;
3. Unfunded or underfunded programs;
4. Unfunded growth in healthcare positions; and.
5. Underfunded COVID‑19 costs.

To understand and address these and other cost drivers, the GNWT has pointed to a "Financial Sustainability Plan." The plan was finalized in December 2020. Shortly afterwards, the Minister of Health and Social Services said, What we are trying to do is reduce the size of NTHSSA's deficit to zero through the health system's sustainability plan, to understand the drivers that are adding to the deficit and address those and reduce them until we get to a point where we are not budgeting with deficits for the health authorities."

It's unclear whether the Financial Sustainability Plan is on track to reach its zero‑deficit goal. Early reporting suggested that the plan was delayed and staffing efforts faced difficulties. This work may have been delayed due to the COVID‑19 pandemic. In 2021‑ 2022, the first full fiscal year after the plan was finalized, NTHSSA's annual deficit reached an all‑time high of $34 million. Other reporting in the Health and Social Services business plan document and the NTHSSA Annual Report does not indicate whether any savings have been achieved.

The territory’s medium‑term fiscal outlook adds to our concern. The GNWT’s financial forecasts says it will run out of room to borrow money within four years, in 2026‑2027. Meanwhile, the health system faces relentless cost pressures, an aging population, and a need to keep up with technological innovation, all while maintaining service levels. Without reforms to achieve better value from existing health system resources now, the GNWT may be forced to reduce healthcare services in the future. Committee is concerned that the GNWT's Financial Sustainability Plan may not be sufficient to ensure the healthcare system's long‑term, or even medium‑term, financial sustainability. The OAG, the Office of the Auditor General, believes that the recent changes to increase financial reporting capacity at the NTHSSA are not enough, on their own, to address the persistent deficits. Committee expects to see improved performance towards attaining the healthcare system's goals while respecting budget constraints. As the Minister previously said, this work starts with a better understanding of NTHSSA's deficit. Committee therefore recommends:

**Recommendation 1**

That the Department of Health and Social Services provide detailed reporting and analysis on each cost driver of the Northwest Territories Health and Social Services Authority’s persistent operating deficit. The analysis should quantify how each driver contributes to NTHSSA's operating deficit. The analysis should also quantify, break down, and explain, for each driver, the difference between:

1. Budgeted expenses, positions, and programs; and
2. Actual results.

The Office of the Auditor General also raised concerns about internal controls at the NTHSSA. Internal control processes are important to protect the public sector from fraud, corruption, waste, and abuse. Internal controls also help governments measure the value‑for‑money of services. The OAG reported that many areas of internal controls needed improvement and noted this problem in a management letter to the authority. Better internal controls at the NTHSSA are a key element to improving the performance and restoring financial sustainability. Committee wants to reinforce accountability for the OAG's recommendations and therefore recommends:

**Recommendation 2**

That the Department of Health and Social Services disclose its response to the Office of the Auditor General’s 2020‑2021 Audit Observation that many areas of internal controls need improvement at the Northwest Territories Health and Social Services Authority. The department should also disclose its action items, progress on those action items, and timeline to improve internal controls.

I will now turn it over to the MLA for Kam Lake. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you Member for Yellowknife North. Member for Kam Lake.

**MS. CLEVELAND:** Thank you, Madam Speaker.

**Enhance disclosure on environmental liabilities,resource revenues, and tangible capital assets.**

**Environmental Liabilitities**

Environmental liabilities represent the costs required to remediate contaminated sites for which the GNWT is responsible.

The 2020‑2021 public accounts reported 277 contaminated sites with a total liability of $68 million. This liability is further broken down according to seven types of sites, such as "abandoned mines" and "landfills."

For years, committee has advocated for more transparency on the GNWT's contaminated sites. In 2018, committee recommended14 that the GNWT develop an online inventory modeled on the federal government's Federal Contaminated Sites Inventory.

The GNWT accepted that recommendation and, in the past year, released the GNWT Environmental Liabilities Dashboard.

Committee commends the GNWT for this work. The dashboard is a significant contribution toward more transparency on environmental liabilities. However, the GNWT's dashboard is missing key categories of information of interest that are available on the federal inventory. Take, for example, the Giant Mine Remediation Project, which is co‑managed by the GNWT and the federal government. The GNWT's dashboard plots the site on a map, identifies the site type and contaminant of concern, and provides a brief description. The federal inventory provides this information and much more, such as the volume of contaminated media, population estimates at distances around the site, and a breakdown of remediation spending for each year.

Committee encourages the GNWT to build on its Environmental Liabilities Dashboard and provide more disclosure. Committee therefore recommends:

**Recommendation 3:** That the Department of Finance provide a plan with timelines to enhance reporting on the GNWT Environmental Liabilities Dashboard by matching reporting practices in the Treasury Board of Canada Secretariat’s Federal Contaminated Sites Inventory.

**Resource revenues**

The public accounts reported that in 2020‑2021, the GNWT collected $66 million in gross non‑renewable resources revenues. Non‑renewable resource revenues include mineral, quarry, oil and gas, and water revenues as defined in the Northwest Territories Lands and Resources Devolution Agreement.

The public accounts only break down the gross revenue amount into three broad categories: minerals, oil and gas royalties; licenses, rental and other fees; and quarry fees.

Committee wants to see a more detailed breakdown of each type of resource revenue and a clear presentation of gross revenues, disbursements to other governments, and the resulting net revenues for the GNWT. Thorough reporting is important to maintain the credibility of resource revenue collection and distribution.

While current reporting practices meet minimum standards in the Public Service Accounting Standards, the OAG indicated that "there is room for enhanced disclosure in a note." Committee agrees and therefore recommends:

**Recommendation 4**

That the Department of Finance provide more detailed resource revenue data on gross amounts received and calculations of amounts retained. This enhanced reporting should separate annual aggregate values from petroleum, mineral resources, and each other type of resource revenues.

**Tangible Capital Assets**

The public accounts reported that in 2020‑2021, the net book value of the GNWT's tangible capital assets, or TCAs, was $3.7 billion. Tangible capital assets are the buildings, roads, equipment, and other assets whose life extends beyond the fiscal year and are being used on an ongoing basis.

Each asset is amortized over its estimated useful life. Some assets may be fully amortized even if they’re still in use, making them assets with a zero book value. Committee is not aware of reporting in the public accounts on assets with zero book value. Information on accumulated amortization, which was $2.2 billion in 2020‑2021, does not indicate how much of that amortization comes from fully amortized assets. Committee believes this type of reporting is important as an indicator of future asset replacement costs that are potentially imminent.

Committee wants to see more reporting in this area and therefore recommends:

**Recommendation 5:** That the Comptroller General add to the financial statement discussion and analysis section of the public accounts information on tangible capital assets with zero book value and provide a timeline for implementation.

**Make fiscal reporting more timely, frequent, comparable, and digital**.

For this review of the public accounts, committee took a special look at transparency in fiscal reporting. This kind of transparency refers to the comprehensiveness, clarity, reliability, timeliness, and relevance of reporting on public finances. Transparent fiscal reporting is important for effective fiscal management and accountability. It helps ensure members, businesses, and residents have information to hold government accountable. It provides government with accurate information to make better budget and policy decisions. And it strengthens the credibility of a jurisdiction’s fiscal health to markets.

In recent years the GNWT has made several changes to make the public accounts more transparent. Significant changes include enhancing the financial statement discussion and analysis section and more detailed disclosure in the notes. Committee appreciates the Comptroller General’s commitment to continually improve the public accounts and openness to committee recommendations.

In support of continual improvement, committee evaluated the GNWT's fiscal transparency compared with international standards – specifically, the IMF’s Fiscal Transparency Code. The IMF, an international financial institution, calls the Code "the international standard for disclosure of information about public finances." The Code includes 12 dimensions of transparency in fiscal reporting.

Committee found that the GNWT met the highest advanced standard of transparency in five of the 12 dimensions. In the remaining dimensions, the GNWT could improve its fiscal reporting practices to meet the highest international standards.

Madam Speaker, I would like to, please, pass the reading of the report on to my colleague from Thebacha.

**DEPUTY SPEAKER:** Thank you, Member. Member for Thebacha.

**MS. MARTSELOS:** Thank you

**Figure 2: Government of the Northwest Territories performance on 12 international best practices of fiscal transparency**

There are three categories ‑ the dimension, the principle, and the rating of the government practices.

1. Coverage of Institutions. Fiscal reports cover all entities engaged in public activity according to international standards. We got an "advanced" for that.
2. Coverage of stocks. Fiscal reports include a balance sheet of public assets, liabilities, and net worth. Advanced.
3. Coverage of flows. Fiscal reports cover all public revenues, expenditures, and financing. We got advanced for that.
4. Statistical integrity. Fiscal statistics are compiled and disseminated in accordance with international standards. Advanced.
5. External audit. Annual financial statements are subject to published audit by an independent supreme audit institution which validates their reliability. Advanced.
6. Timeliness of annual financial reports. Audited or final annual financial reports are published in a timely manner. We got a "good" for that.
7. Internal consistency. Fiscal reports are internally consistent and include reconciliations between alternative measures of summary fiscal aggregates. We got "good" for that.
8. Classification. Fiscal reports classify information in ways that make clear the use of public resources and facility international comparisons. We got a "basic" for that.
9. Comparability of fiscal data. Fiscal forecasts, budgets, and fiscal reports are presented on a comparable basis with any diversifications explained. Basic.
10. Coverage of tax expenditures. The government regularly discloses and manages revenue loss from tax expenditures. Less than basic.
11. Frequency of in‑year reporting. In‑year fiscal reports are published on a frequent and regular basis. Less than basic.
12. Historical revisions. Major revisions to historical fiscal statistics are disclosed and explained. Unclear.

Committee believes the GNWT should and can meet the highest standards of transparency. To that effect, committee is advancing recommendations to improve in three areas:.

1. The timeliness of annual financial statements;
2. The frequency of in‑year reporting; and
3. The comparability of fiscal data.

Committee recognizes that our recommended improvements will take place. The improvements imply significant administrative, technological, policy, and even legislative work. The most significant challenge may be to develop the internal government collaboration needed to produce greater external transparency. With these factors in mind, committee is seeking the GNWT's commitment to take steps, with timelines, towards reaching the highest standards of fiscal transparency.

**Timeliness of annual financial statements**

Timeliness refers to the time lag between the end of the fiscal year – March 31st – and when the public accounts are published. Timely publication is critical to ensure that past fiscal performance can inform future budgets. It also ensures that any irregularities identified by auditors can be addressed quickly. Several international organizations, such as the IMF, recommend releasing the public accounts within six months of the fiscal year‑end. The GNWT does not meet this standard. Legislation only requires the GNWT to complete the public accounts within nine months. Over the past five years, the GNWT has released the public accounts seven to nine months after fiscal year‑end.

**Figure 3: Release date of the public accounts since 2017**

* The years for 2017 for the public account year, release month was November 2017, which was eight months.
* For 2018, it was released on October 2018, which is seven months.
* 2019, December 2019 was nine months.
* 2020, December 2020, it was nine months.
* 2021 was released on November 2021, which was eight months.

While the Comptroller General is required to produce an interim financial report within six months of fiscal year‑end, this practice falls short of the international best practice. The interim financial report is non‑consolidated, unaudited, and generally not available to the public. Committee believes a timelier release of the public accounts is achievable. Yukon’s Department of Finance, for example, is working with consolidated entities and the OAG to move up the release of the Public Accounts. Committee therefore recommends:

**Recommendation 6**

That the Department of Finance amend the Financial Administration Act, section 35, to move the required release date of the public accounts by three months, from December 31 to September 30.

I will now turn the next item over to MLA Johnson from Yellowknife North.

**DEPUTY SPEAKER:** Thank you, Member. Member for Yellowknife North.

**MR. JOHNSON:** Thank you, Madam Speaker.

**Frequency of in‑year reporting**

Frequency of in‑year reporting refers to publishing information on government revenues, spending, and debt financing over the course of the fiscal year and comparing these results with the budget. Frequent and regular in‑year fiscal reports are important because they provide information on progress implementing the budget. This helps inform budget preparation for the next year. In‑year reports also require government to create and enforce procedures to collect and consolidate data across public sector entities.

The GNWT does not appear to meet the "basic" level on this international standard: to publish in‑year fiscal reports on a quarterly basis, within a quarter. In fact, committee is not aware of any in‑year fiscal reports that the GNWT regularly releases to the public. Though the GNWT released an in‑year fiscal update in 2021, this practice is not routine. That document also did not offer data tables to compare the results with the actual budget.

Other jurisdictions produce regular in‑year fiscal reports. The federal government releases quarterly and monthly fiscal reports. Yukon releases a detailed semi‑annual interim fiscal and economic update.

Committee wants to see more transparency on the GNWT's in‑year progress implementing the budget, and therefore recommends:

**Recommendation 7:** That the Department of Finance take steps to publish in‑year fiscal reports on a quarterly basis, within a month, and provide a timeline for implementation.

**Comparability of fiscal data**

Comparability refers to how information is presented in the public accounts to make easy comparisons over time and with other fiscal documents, like the budget. Comparable fiscal data matter because they enhance the integrity and transparency of government finances.

A key aspect of comparability is the use of consistent classifications in fiscal documents. There are four main internationally adopted classifications used for fiscal data:

1. Administrative, which identifies the department responsible for a financial item;
2. Economic, which identifies the type of spending, such as salaries or travel;
3. Functional, which identifies the socio‑economic objective of a financial item, and
4. Program, which consists of a set of activities to achieve a policy objective.

The GNWT's budget and main estimates documents use, more or less, all four types of classification. By contrast, the public accounts use only three types, leaving out program classifications. The discrepancy makes it harder for users of the public accounts to scrutinize how well the GNWT implemented the budget.

An additional barrier to fiscal comparability is publication format. To committee’s knowledge, the only publication format for the budget and the public accounts is PDF. Each PDF is limited to a single year’s data, making it onerous and even prohibitive for users to manipulate the data and assess long‑term trends beyond those included in the discussion and analysis section.

Take, for example, a public accounts user trying to assess the GNWT's spending on child and family services over the past ten years. The user would have to locate, open, and search ten PDF documents. This task would be practical on only certain devices. While the user would find reference to spending at the Department of Health and Social Services, an administrative data classification, they would not find information on how child and family services, a program classification. This example illustrates how the current publication format and data classifications reduce the usefulness of the public accounts.

Other jurisdictions provide examples of digital publication formats that make it easier to use the public accounts. Ontario provides a searchable, web‑based table of spending items broken down by program, as well as .csv data files highlighting five‑year fiscal trends. Quebec displays web‑based graphs of high‑level fiscal aggregates with ten years of historical data and links to the relevant page in the traditional public accounts document. And Yukon’s Department of Finance is implementing a recommendation from its public accounts committee to digitize its public accounts.

Committee wants to see changes to make information in the public accounts more comparable over time and with the budget, using user‑friendly publication formats. Committee therefore recommends:

**Recommendation 8**

That the Department of Finance take steps to digitize the public accounts and provide a timeline for the implementation and anticipated costs. The digitized presentation of financial results should align with the administrative, economic, functional, and program classifications used in the budget and main estimates documents.

**Conclusion**

This concludes the Standing Committee on Government Operations' Report on the review of the 2020‑2021 Public Accounts. The committee looks forward to the government's response to these recommendations.

**Recommendation 9:** The Standing Committee on Government Operations recommends that the Government of the Northwest Territories provide a response to this report within 120 days. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you Member for Yellowknife North.

**MR. JOHNSON:** Madam Speaker, I move, second by the honourable Member for Thebacha, that the Standing Committee on Government Operations Report on the Review of the 2020‑2021 Public Accounts be received by the Assembly and moved into Committee of the Whole for further consideration. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Member for Yellowknife North. The motion is in order. The motion is non‑debatable. All those in favour? All those opposed? Abstaining? Motion is carried. Committee Report 36‑19(2) is referred to Committee of the Whole for Tuesday, November 1st, 2022.

‑‑‑Carried

Reports of standing and special committees. Tabling of documents. Minister of Finance.

# Tabling of Documents

## Tabled Document 747-19(2): Supplementary Estimates (Infrastructure Expenditures), No. 2, 2022-2023

## Tabled Document 748-19(2): Supplementary Estimates (Operations Expenditures), No. 2, 2022-2023

## Tabled Document 749-19(2): Public Accounts of the Government of the Northwest Territories for the Year Ended March 31, 2022, Section III - Interim Non-Consolidated Financial Statements

## Tabled Document 750-19(2): Budget Dialogues 2022: What We Heard Report, June-July 2022

## Tabled Document 751-19(2): Recommendations: NWT Liquor Legislation Review

## Tabled Document 752-19(2): Public Service Annual Report 2021/2022

## Tabled Document 753-19(2): Northwest Territories Liquor and Cannabis Commission 68th Annual Report

**HON. CAROLINE WAWZONEK:** Thank you, Madam Speaker. Madam Speaker, I have a number of documents for tabling, please. The Supplementary Estimates (Infrastructure Expenditures), No. 2, 2022‑2023; Supplementary Estimates (Operations Expenditures), No. 2, 2022‑2023; Public Accounts of the Government of the Northwest Territories for the Year Ended March 31, 2022 Interim Non‑Consolidated Financial Statements; Budget Dialogues 2022: What We Heard Report; Recommendations: Northwest Territories Liquor Legislation Review; Public Service Annual Report 2021‑2022; and, Northwest Territories Liquor and Cannabis Commission 68th Annual Report. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Minister. Tabling of documents. Minister of Justice.

## Tabled Document 754-19(2): Northwest Territories Law Foundation 39th Annual Report for the Period Ending June 30, 2021

## Tabled Document 755-19(2): Territorial Police Service Agreement RCMP Annual Report 2021-2022

**HON. R.J. SIMPSON:** Thank you, Madam Speaker. I wish to table the following two documents: Northwest Territories Law Foundation 39th Annual Report for the Period Ending June 30, 2021; and, Territorial Police Service Agreement RCMP Annual Report 2021‑2022. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you, Minister. Tabling of documents. Minister responsible for NWT Power Corporation.

## Tabled Document 756-19(2): Northwest Territories Power Corporation and Northwest Territories Hydro Corporation Annual Report 2021-22

**HON. DIANE ARCHIE:** Madam Speaker, I wish to table the following document: Northwest Territories Power Corporation and Hydro Corporation Annual Report 2021‑2022. Quyananni, Madam Speaker.

**DEPUTY SPEAKER:** Quyananni. Tabling of documents. Member for Hay River South.

## Tabled Document 757-19(2): Plain Language Summary for Bill 58: An Act to Amend the Legislative Assembly and Executive Council Act

## Tabled Document 758-19(2): Plain Language Summary for Bill 59: An Act to Amend the Elections and Plebiscites Act

**MR. ROCKY SIMPSON:** Thank you, Madam Speaker. I'd like to table the following documents: Plain Language Summery for Bill 58: An Act to Amend the Legislative Assembly and Executive Council Act; and, the Plain Language Summery for Bill 59: An Act to Amend the Elections and Plebiscites Act. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Tabling of documents. Member for Frame Lake.

## Tabled Document 759-19(2): Letter dated October 19, 2022 from Industry, Tourism and Investment to Member for Frame Lake regarding Request for Access to General Information

## Tabled Document 760-19(2): Regulations Under the Mineral Resources Act Options Paper

**MR. O'REILLY:** Merci, Madam la Presidente. I wish to table the following two documents: A letter dated October 19th, 2022, from deputy minister of Industry, Tourism and Investment to myself regarding an ATIPP request. Secondly, a disclosure package of 140 heavily redacted payments of options papers for regulations under the Mineral Resources Act. Mahsi, Madam Speaker.

**DEPUTY SPEAKER:** Thank you tabling of documents. Member for Monfwi.

## Tabled Document 761-19(2): Letter dated March 11, 2021 from Finance to Northwestel Inc. regarding Support for Northwestel’s BehchokO Wireless Project ISED Universal Broadband Fund

**MS. WEYALLON‑ARMSTRONG:** Thank you, Madam Speaker. Madam Speaker, I wish to table a letter from the deputy minister of Finance dated March 11th, 2021, to the president of Northwestel. Thank you

**DEPUTY SPEAKER:** Thank you. Tabling of documents. Notice of motion. Motions. Notices of motion for the first reading of bills. Member for Yellowknife North.

# Notices of Motion for First Reading of Bills

## Bill 61: An Act to Amend the Ombud Act

**MR. JOHNSON:** Thank you, Madam Speaker. I give notice that on Tuesday, November 1st, 2022, I will present Bill 61, An Act to Amend the Ombud Act, to be read for the first time. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Notices of motion for the first reading of bills. Minister of Finance.

## Bill 62: An Act to Amend the Income Tax Act No. 2

**HON. CAROLINE WAWZONEK:** Thank you, Madam Speaker. I give notice that on Tuesday, November the 1st, 2022, I will present Bill 62, an Act to Amend the Income Tax Act, No. 2, to be read for the first time. Thank you, Madam Speaker.

**DEPUTY SPEAKER:** Thank you. Notices of motion for the first reading of bills. Minister of ECE.

## Bill 63: An Act to Amend the Official Languages Act

**HON. R.J. SIMPSON:** Madam Speaker, I give notice that on Tuesday, November 1st, 2022, I will present Bill 63, An Act to Amend the Official Languages Act, to be read for the first time. Thank you.

**DEPUTY SPEAKER:** Thank you, Minister. Notices of motion for the first reading of bills. Member for Great Slave.

## Bill 64: An Act to Amend the Legislative Assembly and Executive Council Act, No. 3

**MS. NOKLEBY:** Thank you, Madam Speaker. Madam Speaker, I give notice that on Tuesday, November 1st, 2022, I will present Bill 64, An Act to Amend the Legislative Assembly and Executive Council Act, No. 3, to be read for the first time. Thank you, Madam Speaker.

# Consideration in Committee of the Whole of Bills and Other Matters

**DEPUTY SPEAKER:** Thank you notices of motion for the first reading of bills. First reading of bills. Second reading of bills. Consideration in Committee of the Whole of bills and other matters, Bill 23, Bill 29, Bill 58, Bill 59, Tabled Document 723‑19(2), Tabled Document 747‑19(2), Tabled Document 748‑19(2), with Member for Deh Cho in the chair.

**CHAIRPERSON (Mr. Bonnetrouge):** I now call Committee of the Whole to order. What is the wish of committee? Member for Frame Lake.

**MR. O'REILLY:** Merci, Monsieur le President. I move that the chair rise and report progress.

**CHAIRPERSON (Mr. Bonnetrouge):** Committee, there is a motion on the floor to report progress. The motion is in order and non‑debatable. All those in favour? All those opposed? Motion is carried.

‑‑‑Carried

I will now rise and report progress. Mahsi.

‑‑‑SHORT RECESS

# Report of Committee of the Whole

**DEPUTY SPEAKER:** May I have the report of Committee of the Whole. Member for Deh Cho.

**MR. BONNETROUGE:** Madam Speaker, your committee has been considering Bill 23, Committee Report 723‑19(2), Bill 29, Committee Report 747‑19(2), Bill 58, Committee Report 748‑19(2), and Bill 59, and would like to report progress. And Madam Speaker, I move that the report of the Committee of the Whole be concurred with. Mahsi.

**DEPUTY SPEAKER:** Thank you, Member for Deh Cho. Do I have a seconder? Member for Frame Lake. All those in favour? All those opposed? Motion is carried.

‑‑‑Carried

Third reading of bills. Orders of the day, Mr. Clerk.

# Orders of the Day

**CLERK OF THE HOUSE (Mr. Mercer):** Orders of the day for Monday, October 31st, 2022, 1:30 p.m.

1. Prayer
2. Ministers’ Statements
3. Members’ Statements
4. Returns to Oral Questions

* Oral Question 1163-19(2), Homelessness
* Oral Question 1188-19(2), Memorandum of Understanding with the Canadian Red Cross
* Oral Question 1246-19(2), Infertility Treatment

1. Recognition of Visitors in the Gallery
2. Acknowledgements
3. Oral Questions
4. Written Questions
5. Returns to Written Questions
6. Replies to the Commissioner’s Address
7. Petitions
8. Reports of Committees on the Review of Bills
9. Reports of Standing and Special Committees
10. Tabling of Documents
11. Notices of Motion
12. Motions

* Motion 64-19(2), Suicide Prevention
* Motion 65-19(2), Referral of Tabled Document 681-19(2): Government of the Northwest Territories Response to Committee Report 26-19(2): Report on the Child and Family Services Act – Lifting Children, Youth and Families: An All of Territory Approach to Keeping Families Together, to Committee of the Whole
* Motion 66-19(2), Referral of Tabled Document 694-19(2): Northwest Territories Coroner Service 2021-2022 Early Release of Suicide Data and Minister’s Statement 264-19(2): Response to the NWT Chief Coroner’s Report on Suicide, to Committee of the Whole

1. Notices of Motion for First Reading of Bills
2. First Reading of Bills

* Bill 60, An Act to Amend the Public Utilities Act

1. Second Reading of Bills
2. Consideration in Committee of the Whole of Bills and Other Matters

* Bill 23, An Act to Amend the Public Utilities Act
* Bill 29, Resource Royalty Information Disclosure Statute Amendment Act
* Bill 58, An Act to Amend the Legislative Assembly and Executive Council Act
* Bill 59, An Act to Amend the Elections and Plebiscites Act
* Tabled Document 723-19(2), 2023-2024 Capital Estimates
* Tabled Document 747-19(2), Supplementary Estimates (Infrastructure Expenditures), No. 2, 2022-2023
* Tabled Document 748-19(2), Supplementary Expenditures (Operations Expenditures), No. 2, 2022-2023

1. Report of Committee of the Whole
2. Third Reading of Bills
3. Orders of the Day

**DEPUTY SPEAKER:** This House stands adjourned until Monday, October 31st, 2022 at 1:30 p.m.

---ADJOURNMENT

The House adjourned at 11:59 a.m.